Page 1 NATIONAL INDIAN GAMING COMMISSION REGULATION REVIEW TRIBAL MEETING at ONEIDA CASINO 2020 Airport Drive Green Bay, Wisconsin JUNE 7, 2012 Reported by: Annick M. Trimble, RPR (Start time: 9:05 a.m.)

1	TRANSCRIPT OF PROCEEDINGS
2	MR. LITTLE: My name is Dan Little.
3	I'm the associate commissioner with the
4	National Indian Gaming Commission. I want to
5	welcome you all to our regulatory review on
6	Group 3, which includes Part 547 and Part 543,
7	the class of minimum technical standards group.
8	I'm here on behalf of chairwoman, Tracie
9	Stevens, and vice-chairman, Steffani Cochran,
10	who send their regards and wish everyone the
11	best of luck and send their hellos.
12	I'm also joined by some NIGC staff that I
13	wanted to point out. Helping check us in here
14	today was Ben Buck. He's from the from the
15	regional office. Linda Durbin, she is, I
16	think, out and about in the hallway. Michael
17	Hoenig, the office of general counsel. Paxton
18	Myers, the chief of staff. Nimish Purohit is
19	over here. He's with our division of
20	compliance. Who else have we got? Jennifer
21	Ward, who's also with our office of general
22	counsel. Rest West, he's with our division of
23	compliance, and then Sarah Murray who is the
24	counselor to the chairwoman.
25	MS. MURRAY: Good morning.

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MR. LITTLE: I think I got everybody. 1 2 But before we get started I want to turn the 3 meeting over to chairman Ed Delgado with the Oneida Tribe of Wisconsin to make some opening 4 5 remarks. Chairman? AUDIENCE MEMBER: No, I am not the 6 7 chairman. Is this on? MR. LITTLE: Did he have to step out? 8 (A discussion held off the record.) 9 10 AUDIENCE MEMBER: Well, in either 11 case I think I can talk loud enough. 12Unfortunately our chairman had another 13 obligation. He was here this morning and he 14 wanted to welcome everybody. Welcome, 15 everybody. Thank you for coming, and on behalf 16 of the business committee of the Oneida Tribe 17 of Indians and the Oneida Tribe of Indians he 18 just wanted to say thank you and welcome, so he 19 apologizes he had to step out, but he just 20 asked me to make a couple remarks. MR. LITTLE: That's unfortunate, 21 2.2 because I did get a chance to see the chairman a couple seconds ago, so on behalf of the 23 24 commission we're very proud to be here in 25 Oneida Country, and we're very happy and glad

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that the tribe allowed us to come here today, 1 2 so thank you very much.

3 You know, when this commission got together, it's been about two years now, we 4 5 kind of established four major priorities, and those were our consultation and relationship 6 7 building, training technical assistance, HC operations, and the last one is regulatory 8 9 review, and basically everything that we've 10 done over the last two years has basically been 11 focused on those as our priorities.

12 The last priority, the regulatory review, 13 is what we're here to talk about today. We set out in the fall of 2010 with a notice of 14 15 inquiry and basically sent out to the tribes 16 requesting information on what regulations that the -- of the NIGC needs to be looked at and 17 18 how they should be reviewed and what time 19 frame. From that we did consultation in the 20 winter of 2011 and in April of 2011 we 21 published our Notice of Regulatory Review, 2.2 which included about 14 regulations that we 23 determined were of importance that needed to be 2.4 looked at. Today we're going to talk about the Parts

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547, the technical standards for Class II
 gaming, and Part 543, the MICS for Class II
 gaming.

Just kind of a little recap on some other regulations that we've already reviewed. Part 514, the fees, that's actually went final. 523, the repeal, went final also. And then we have the Notice for Proposed Rulemaking for Parts 542, 518, 547, 556, 558, 559, 571, 573, and then 580 through 585 of the appeals.

11 We're very proud of the work that -- that 12 the commission has done. Always need to 13 recognize our staff because they work very hard on it while we had some members of the 14 15 commission get to go on and, you know, talk 16 about all these regulations that we've gone to 17 either final rule or proposed rule. It's actually the brilliant staff that does all the 18 19 work and, you know, helps bring us to where we 20 are today. But there's also a flip side of 21 that coin, and that is the tribes, and we're 2.2 very grateful to all the input, all the information, all the time and effort that the 23 24 tribes have spent to come out, provide information, provide comments, and to really 25

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make this a two-way dialog, and that's 1 2 particularly why we're here today, is on June 1 we did publish a Notice of Proposed Rulemaking 3 for these two parts. This is on the heels of a 4 5 discussion draft that was -- that was published in mid March and the comment period ended in, 6 7 at the end of May, and from that we received over -- over 100 comments, good comments, and 8 9 you know, as many of you might may know, prior 10 to coming on the commission I worked for the 11 Mashantucket Pequot for over a decade, and so I 12was kind of on the other side. I was on the 13 side of the tribes when it came down to, you know, following the NIGC, following the 14 15 rulemaking process, and you know, I knew a lot 16 of times tribes, you know, were a very good 17 core group, got together and provided comments. 18 What I really enjoyed about the discussion 19 draft that we just went through was that just 20 the time and the energy and the effort that the 21 tribes put in to provide detailed, really 2.2 helpful comments that when we review them and 23 we use greatly when we put together these 24 Notice of Proposed Rules, so I want to thank all the tribes, I want to thank the National 25

Indian Gaming Association for all the efforts 1 2 they did kind of leading up that effort, and a lot of the other regional gaming associations 3 out there that did a lot of hard work for their 4 5 tribes, and you know, at the end of the day our goal here is to -- is to get a regulation that, 6 7 while everybody may not be happy with it, it's what works best, and we do that through good 8 9 consultation and good communication, so I want 10 to thank all the tribes for participating 11 throughout the whole process and not only for 12 being here today.

13 We're going to start off with the PowerPoint presentation here, and just kind of 14 15 a couple recap things here, you know, these --16 this consultation is meetings between tribal 17 government and the federal government, you know, only tribes, tribal associations 18 19 designees can participate, and these meetings 20 are not open to the public.

21 One of the things that I know we've talked 22 about, I know the chairwoman has talked about 23 extensively, is our commitment to Executive 24 Order 13,175. This is consultation and 25 coordination with Indian tribal governments.

This is very important to us, because like I 1 said earlier, when I worked for a tribe and, 2 you know, I was -- I was on -- I'm basically on 3 your side of the table, often times we kind of 4 5 felt that there wasn't good consultation, and consultation means you listen to the tribes and 6 7 you understand what their issues are, and then the commission must take that information when 8 9 making their deliberations and making policy 10 changes, so this commission is very committed 11 to Executive Order 13,175 and all the parts of 12it, number one, encouraging Indian tribes to 13 develop their own policies to achieve program objectives, very, very important, you know, 14 15 when -- where possible defer to Indian tribes 16 to establish standards, and then the third one 17 is in determining whether to establish Federal standards, consult with tribal officials as for 18 19 the need, and that's what I think we've done 20 and we're very proud of that. 21 As, you know, you probably heard this 2.2 before and it's worth repeating, the commission is committed to a clear and transparent 23 24 process. We have a transcriptionist here. As soon as the recording or the record is 25

1 available it'll go up on our line so -- or 2 online, so you can review it at our website at 3 nigc.gov.

All the comments that are submitted, 4 5 written comments that are submitted, are online. You can probably see those if you have 6 reviewed for the discussion draft. Those are 7 online, and then we'll do the same thing with 8 9 the Notice of Proposed Rulemaking, and I think 10 most importantly is every comment will be 11 reviewed, and I said it very seriously, we read 12 every comment that came, and I have a big book 13 on my desk that lists every single comment that 14 was submitted for the discussion draft. If a 15 tribe or an organization takes the time to 16 write out a letter I think it's only -- it's a 17 right thing to do for the commission to 18 actually read them, so we do read them, we do 19 review them. I know the staff reviews them, so 20 they're very important, so we want to thank you 21 again on that.

And the other thing is any proposed rule or final rule will include a summary of the comments, and you'll see that in the two Notice of Proposed Rules we've got extensive comments,

1 and it gives you an idea of our thinking and 2 logic behind making decisions that we made, so 3 just want to thank you once again for those 4 thoughtful and considerate comments.

5 The next slide, basically, like I said 6 earlier, we're going to talk about Group 3 of 7 the regulatory review agenda, and those include 8 Part 547, minimum standard technical standards 9 for gaming equipment used in with the play of 10 Class II games, and then Part 543, minimum 11 internal control standards for Class II gaming.

Now, after we go through the agenda here I'm going to turn it over Michael Hoenig and he's going to talk about Part 547 and then Jen Ward is going to talk about Part 543.

Before we get started I would like, and I think we can get one of the staff to grab a mike, I just want to have everybody go around the room and introduce themselves, just a name, organization that you represent, it would be helpful.

22 MR. CHAPMAN: My name is Daniel 23 Chapman, Lac du Flambeau, gaming commission 24 director.

MS. HAZEN: My name is Yolanda Hazen.

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I'm from Lac Vieux, and I'm gaming review 1 commissioner. 2 3 MR. CHAPMAN: Good morning. My name's Duane Chapman. I'm from Lac du 4 5 Flambeau, internal auditor. MR. EMERSON: David Emerson. I'm the 6 7 slot director here at Oneida. MR. HENZLEY: Harvey Henzley, Oneida 8 tribal internal. 9 MS. MARTIROSYAN: Good morning. 10 My 11 name is Marina Martirosyan, gaming and 12 compliance specialist. 13 MS. HAWIKA: Ann Hawika, gaming 14 compliance specialist for Oneida. 15 MR. SUJERAK: Good morning. My name 16 a Chad Sujerak. (Phonetic.) I'm from Oneida, 17 gaming compliance specialist. 18 MR. SCHREIBER: Good morning. James 19 Schreiber, Forest County Potawatomi gaming 20 commission compliance. 21 MR. GEORGE: Good morning. I'm 2.2 George Junior, gaming commission chairman for the Potawatomi. 23 2.4 MR. BASINA: Good morning. Milo Basina, compliance for Forest County 25

1 Potawatomi.

2 MR. DECORAH: Morning. Joseph Decorah from the Ho-Chunk Nation Gaming 3 Commission. 4 5 MR. WHITE: Ron White, Lac Vieux 6 Desert, gaming regulator. 7 MR. TAHSUDA: John Tahsuda, Oklahoma Gaming Association. 8 9 MR. REYNOLDS: Bill Reynolds, St. 10 Croix Gaming Commission. 11 MR. CORNELIUS: William Cornelius, 12 attorney for the Oneida gaming commission. 13 MS. VANCHISM: Tammy VanChism, I work 14 for the Oneida gaming commission. 15 MR MCLESTER: Eric McLester, gaming 16 management at Oneida. 17 MR. OLUJIC: Good morning, again. Jack Olujic, assistant general manager of 18 19 finance for Oneida Casino. 20 MR. ORCUTT: Morning. I'm Rob 21 Orcutt, attorney for the Oneida Casino. 2.2 MS. DURBIN: I'm just staff. Linda Durbin, NIGC. 23 2.4 MR. BUCK: Ben Buck, compliance officer, NIGC. 25

MR. GILES: Jason Giles, National 1 2 Gaming Association. MS. HER MANY HORSES: 3 Danielle Her Many Horses, National Indian Gaming 4 5 Association. Good morning, 6 MR. STEVENS: 7 everybody, I'm Ernie Stevens, and I want to say welcome to all of you folks for coming here 8 9 today. I think it's very important and 10 somewhat historic to be able to sit here, put 11 our minds together, and on behalf of my Oneida 12 relatives and team here I'm very proud of what 13 we've done here as it relates to compliance, 14 and I could go forever and tell you about the 15 first gaming commission and, you know, talk about Eric's dad, talk about my dad and so many 16 17 great things have happened, but the fact, if we fast-forward and I keep you all morning and 18 19 keep this mike all morning, is that this is 20 a -- like our brothers and sisters in the north 21 and throughout Wisconsin, this area, they're 2.2 very a fluid, hardworking operation here and compliance has been our priority from Day 1, 23 2.4 and Eric and I are and our parents, our dads, were the ones that started the, you know, put 25

1 the hammer down from the start and we look out 2 for our gaming operations and overseeing the 3 compliance and all the team.

I think my father created the -- I was --4 5 I got to be on the council, I got to be the chairman of the audit committee, you know, I 6 7 don't barely work the adding machine, you know, but because my dad started it and my son is 8 9 chairman of the committee now, he's a tribal 10 councilman, so we we're very proud of what we 11 have here at Oneida. We're very excited to 12have all our guests and our relatives here, but 13 most importantly to have the National Gaming 14 Commission here. It's real vital so we can be 15 able to project our voice to you and vice 16 versa, so on behalf of us in this region we 17 take great pride, not just in compliance, but the overall service to our customers and most 18 19 importantly to our community. As I've said 20 many times to Senator McCain, Senator Jordan, 21 that our compliance, our integrity, everything 2.2 we do starts from within the heart of our 23 community, and that's where we sit right now, 24 so welcome to you.

MR. LITTLE: Thank you, Chairman

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1 Stevens. It's always nice to come up here, and 2 I probably should have mentioned earlier, boy, it's a nice hotel here. I really enjoy it. I 3 think the last time I was here about four years 4 5 ago before I came on the commission and 6 actually kind of missed those preregulator 7 days, because boy, this casino's got some hot craps tables, so -- but unfortunately I had to 8 9 take a look at it last light. Actually, a nice 10 crowd in the casino, so it was actually great 11 to see that this casino is doing well and got a 12 wonderful facility and you've got a great 13 hotel, so I really appreciate the 14 accommodations.

A couple quick things I just want to -- I want to invite any of the tribal leaders or gaming commissioners to come have a seat at the table. We have seats here for, you know, folks that want to make comments or if you want to have a seat, so I invite you to come up and sit with us.

And then the last thing before I turn over to Michael Hoenig is we have an agenda that we're going to try to stick to; however, in past consultations we've gone through the

1 agenda a little rather more quickly. We will work until -- we'll continue along on the 2 agenda until the lunch break. If there's no 3 other comments after lunch we'll come back in 4 5 the event there was some folks that decide to be here after lunch, but we may end early, so 6 7 if you're a tribal leader, you have, I know you all have busy schedules, some have traveled 8 9 long distances, if you only can be here for a short period of time and you've got a prepared 10 11 statement that you want to either submit to the 12record, you can do that at any time, and 13 actually, if anyone would like to do that right 14 now, I open the floor up to any prepared 15 statements or comments. Okay. So with that, like I said, if you 16

17 do have any you can come and you can just come up to the mike at any time, make your 18 19 statement, and then if you need to, if you need 20 to leave we can certainly understand that, so 21 like I said, so if we move through the agenda 2.2 quicker than is scheduled we probably will end 23 early, so I just want to make sure everybody 24 has their comments in there, you know, if possible before lunch. We will come back after 25

1 lunch, but if there's no one, nothing else to 2 cover then we'll probably end, so with that if 3 there's no comments I'll turn over to Michael 4 to continue with the -- with the PowerPoint 5 presentation.

MR. HOENIG: Good morning, everybody. 6 7 My name is Michael Hoeniq. I'm with the office of general counsel. As Commissioner Little 8 9 just said, we're going to talk about 547 and 10 543, the minimum internal control standards and 11 the technical standards. As I go through the 12 PowerPoint if anybody has any questions or 13 comments please feel free to interrupt me, and 14 if I don't see hands go up you can literally interrupt me because I'm looking up there and 15 16 down at a piece of paper.

17 The vote rules, 547 and 543, were 18 published in the Federal Register on June 1, 19 2012, and I believe the Federal Register link 20 is up on their website, I think that's correct, 21 yes, so you can access it there or you can find 2.2 it in the Federal Register. The comment period 23 closes on July 31, 2012, so get your comments 24 in by then, and there's instructions in the Federal Register on where to submit comments 25

1 and how you can submit comments.

2	So let's get into 547. We had issued a,
3	or published a discussion draft some time ago.
4	We reviewed those comments and then based on
5	those comments we put out the Notice of
6	Proposed Rulemaking, so this will talk about,
7	this PowerPoint is going to talk about the
8	changes that have happened from the discussion
9	draft as well as some of the just general
10	changes, the high points of the 547 draft that
11	you'll see, you'll notice.
12	So the first thing to talk about is just
13	the proposed rule generally. It
14	reorganizations the first five sections, so
15	547.1, that's going to stay the same, but 547.2
16	is now the definitions section. We thought it
17	made sense to put all the definitions right up
18	at the front. 547.3 is now the implementation
19	section which talks about how you implement the
20	technical standards. 547.4 is now the rules of
21	general application, so this is kind of the
22	broad rules that are going to apply to
23	everything in the reg. And 547.5 is the
24	general compliance section, so that's going to
25	have all the the general compliance parts.

That's where you're going to get into the
 grandfathering and the compliance for all
 machines.

So in the definitions section we made some
changes there. There is a new definition for
EPROM, which I don't have in front of me.
Nimish, can you tell us what an EPROM is,
because I can't remember what that stands for.

9 MR. PUROHIT: It's programmable 10 readable media, electronic, so it's a standard, 11 gaming industry standard terminology for 12 government around the casinos, and it's just 13 been put into the class detect standards.

MR. HOENIG: Thank you. For some of the more technical stuff I'm going to be turning it over to this guy here.

17 So we also added advertised top prize, audit mode, definitions for enroll and 18 19 unenroll, which we have comments about that. 20 We reinserted the definition of electrostatic 21 discharge based on public comments. That got 2.2 dropped somehow, so we made sure it was put back in there since it is used throughout the 23 24 We amended the definition of req. electromagnetic interference, also based on 25

1	some comments that we got. We removed a
2	definition that we had put into the discussion
3	draft. In the discussion draft we had added,
4	we wanted to see what folks would think of a
5	definition for proprietary Class II system
6	component, and then with that we added the term
7	proprietary to the definitions of casual system
8	and voucher system, and I'm going to let Nimish
9	talk a little bit about why we did that and
10	then why we took it back out.
11	MR. PUROHIT: Thanks, Mike. So a
12	little quick little history. I came on board,
13	joined NIGC a little after the first round was
14	drafted in 2008, and we had several questions
15	from then until fairly recently by tribal
16	regulatory authorities and tribal operators
17	asking us that hey, we have a common
18	back-of-the-house system that we're putting in
19	to all these different Class II systems that we
20	have, so you know, your accounting systems,
21	they're all coming back to the house ones, do
22	those back-of-the-house systems need to be
23	tested to these standards, and the answer at
24	that time and now is that they don't because
25	they're just being added on, as an accounting

1	functionality, as a marketing functionality, so
2	what we tried to do with this approach and what
3	I was trying to address were those concerns,
4	that if you have something that is a common
5	back-of-the-house system that does not need to
6	be tested to this, it only needs to be tested
7	to the Tribal Gaming Regulatory Authority's
8	requirements to whatever your specific
9	back-of-the-house system is, so that was kind
10	of the goal and the objective with adding the
11	word proprietary, and then based on the
12	comments we got it was realized that the
13	definition and also the interpretation of that
14	might be taken in other ways, so that's why the
15	commission chose to remove it.
16	MR. HOENIG: Last thing for
17	definitions section is the definition of agent.
18	It does not include a computer systems, and
19	that's kind of been the carryover discussion,
20	that's carried over from the discussion draft.
21	So moving onto 547.3, that is the who is
22	responsible for implementing these standards,
23	so the implementation section. This was moved
24	over from 547.5. It sets out that these are
25	minimum standards, that the Tribal Gaming

Regulatory Authorities can implement standards 1 2 that are stricter. This is just the minimum that has to be done. We -- it still has 3 language in the existing 547, and that was also 4 5 in the discussion draft, which is no limitation on technology, so you know, this is not meant 6 7 to limit technology. Only applicable standards apply, so if there is a standard in here that 8 9 doesn't apply to a particular machine or a 10 particular component it's not applicable so it doesn't need to be tested. And this has no 11 12 affect on state jurisdiction. 13 Next is 547.4, what are the rules of

general application for this part, and this is 14 15 moved down to 547.5 from 547.5, sets up the 16 fairness standards and what the discussion 17 drafted, and this draft, the Notice for Proposed Rulemaking, also does, was to remove 18 19 the minimum odds requirement. The current 547 20 that's in effect right now had a minimum odds 21 requirement of 100 million to one; is that 2.2 right? 23 MR. PUROHIT: Progressive.

24 MR. HOENIG: So that's been taken out 25 and we'll see a little later in a later slide

in replace of that, to replace that there is a 1 2 notification requirement which we'll get to in just a few minutes. This requires the test lab 3 to calculate and to verify the mathematical 4 5 expectations and report those to the Tribal Gaming Regulatory Authority. That requires the 6 test results to be submitted to the Tribal 7 Gaming Regulatory Authority, but the Tribal 8 9 Gaming Regulatory Authority may also request 10 and manufacture to submit those mathematical 11 expectations so that they have the actual 12 expectations, not just the test results also. 13 All gaming equipment and software has to be 14 approved by the Tribal Gaming Regulatory 15 Authority before it can go on the floor, and 16 equipment must perform according to design and 17 operating specifications, and this kind of gives the TGRA a -- the ability to make sure 18 19 that they have those design specifications or 20 those operating specifications so that they can 21 ensure that the machine or the game that 2.2 they've put on the floor is operating as it was 23 designed to operate. 2.4 547.5, how does a tribal government or

25 | TGRA comply with this part? So the big thing

here is the grandfathering provision. 1 In the discussion draft we had made some changes to 2 the grandfathering provision and we got a lot 3 of comments about that. In fact, that was 4 5 probably the most of any comments we got. What we've done in the proposed rule is just take it 6 7 back, reset it. The commission decided that it needed some more information before it knew, 8 9 before it could decide exactly what it wanted 10 to do with the grandfathering provision, so in 11 the Notice of Proposed Rulemaking you'll see 12 it's almost exactly as it is the current 547. 13 There are a few small changes just so it didn't conflict with other parts of the regulation, 14 15 but with grandfathering the commission is 16 requesting more information to make an informed 17 decision.

18 So you'll see in the Notice of Proposed 19 Rulemaking in the preamble there's some 20 questions set out, how many Class II gaming 21 systems will be affected at the current date 2.2 that they have to be taken off the floor or brought into compliance is November 10, 2013, 23 2.4 and if that current date is extended how many Class II gaming systems will be affected? 25

1	What will be the regulatory or other
2	impacts of extending the period by three to
3	five years past November 10, 2013 or just
4	removing the time period completely? How many
5	Class II gaming systems could be potentially
6	submitted to labs if the 120-day period is
7	modified, so initially any game that was going
8	to be grandfathered had to be submitted for
9	testing within 120 days of November 8, 2008, so
10	if November 10? Thank you. If it wasn't
11	submitted within that 120 days that's it, it
12	couldn't qualify as grandfathered, so if that
13	120-day requirement is lifted or if the
14	commission were to set out a new time period
15	for submission what affect would that have?
16	What would be the regulatory and other
17	impacts of allowing the limited submission
18	period for the systems that did not meet the
19	original deadline? If 547 were amended in this
20	fashion to apply only to modifications what
21	specific impacts would the amendment have on
22	tribal gaming operations? One of the options
23	or one of the possibilities that are discussed
24	in the Notice of Proposed Rulemaking is to
25	require modifications to be brought into

1	compliance instead of requiring the whole
2	machine, so there wouldn't be a time period
3	that a game would, the grandfathering provision
4	would expire, but as modifications are made
5	those modifications have to be compliant.
6	Similarly, what would be the impact if
7	the this were required of not only
8	modifications but also repairs and replacements
9	for grandfathered Class II gaming systems, so
10	what impacts would that have on the tribal
11	gaming operation.
12	This 547.5 also amends the test lab
13	certification requirement from the discussion
14	draft based on public comments, test labs must
15	note compliance with standards set forth by the
16	TGRA rather than just being able to quote
17	applicable federal laws and regulations.
18	We got some comments that that was setting
19	a really difficult standard, so now it's just
20	whatever the TGRA requires, that's what it has
21	to be tested to.
22	So there's no substantive changes to
23	Section 547.6, so we're going to skip that and
24	go onto 547.7, which is the technical, the
25	minimum technical hardware standards. The

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player interface must be labeled with serial number and date of manufacture. This was a change from display, based on public comments. There was some confusion about displayment, did it need to be on the actual display, the machine display, or could it be on the side, so we changed that to say labeled.

8 And it also removes other efforts as to 9 underwriter's laboratory. That's something 10 that we did in the discussion draft and this 11 carried over into this draft.

12 So next is 547.8, what are the minimum 13 technical software standards applicable to Class II gaming systems, so we removed all the 14 15 references to entertaining displays. That was in the discussion draft, it's been carried over 16 17 to here. Entertaining displays are not the 18 That bingo card is the game and so last game. 19 game recall, things like that, there's no 20 requirement that the entertaining display be 21 shown.

22 Provides fair changes in rules, but those 23 changes can't be automatic and they have to be 24 disclosed to the player.

25

And then there are no substantive changes

to Section 547.9, .10, .11, so we're going to 1 2 skip those as well and go over to 547.12, what are the minimum technical standards for 3 downloading on the Class II gaming system, so 4 5 this removes the TGRA authorization requirement for downloads, and I was just talking to Nimish 6 7 about this, and the reason for that is it's still necessary, but this isn't the place for 8 9 it, so it's been moved over to the minimum 10 internal control standards, because that's a 11 control.

12 Requires the Class II gaming system to be 13 capable of providing download information, and 14 downloaded software must be capable of being 15 verified by the Class II gaming system. We put 16 in the capable of, these are all testable 17 standards now.

547.14, what are the minimum technical 18 19 standards for electronic random number 20 generators, so I'm going to let Nimish talk 21 about this a little bit, but we've made a 2.2 change. There was a requirement that it have a 23 specific unbiased algorithm. That's been 2.4 changed. I'm going to let Nimish talk a little bit about that. 25

Thanks. Mike was 1 MR. PUROHIT: 2 telling me don't get into hieroglyphics today 3 because random number generators are pretty technical, so I'll try not to do that. 4 The 5 requirements in here and what the bias was referring to is in actually addressing that 6 when the initial version of 547 went out in 7 2008 there was a bulletin, 2008-4 or -3, I 8 9 forget which one, I'm sorry, but there was a 10 bulletin that was subsequently issued that talked about that the bias in there of one in 11 12 100 million is overly strict and it doesn't 13 necessarily apply to random number generators 14 used in Class II gaming systems for bingo ball draws, and because of that and what the 15 16 comments that were received and from both 17 experience as someone that used to analyze this when I worked for an independent test lab and 18 19 also conversations with the mathematicians at 20 the independent test labs, we came up with a 21 general approach which was proposed to the 2.2 Tribal Advisory Committee and said instead of specifying bias the requirement, which is 23 2.4 testable and designable, is that there is a bias in the random number generator for the 25

scaling algorithm, which is if you look at it 1 in context, that's where this is, that it has 2 been reported to the Tribal Regulatory 3 Authority who then makes a decision on whether 4 5 or not that bias is allowable for their jurisdiction. So that's kind of the approach 6 that we went with. 7 It's not a bias in the random number generator, as many of the 8 9 comments suggested. It's actually, when you 10 look at it in context, it's a bias for the 11 scaling and the mapping section, so if there is 12 any comments on the specificity of how this is 13 unclear language or ambiguous I will reiterate 14 the Commissioner Little's comments on please 15 let us know how we can specify that. 16 MR. HOENIG: And this is actually in 17 the Notice of Proposed Rulemaking, in our reamble there is -- this is one of the sections 18 19 where we do ask a very specific question, 20 because some of the comments we got were saying 21 well, that's impossible, we can't report every 2.2 single bias, and so the question is well, why is this an impossible standard and be more 23 24 specific, so any information on that is greatly 25 appreciated.

1	In the RNG there's also, or in the
2	section, I should say, there's also mandatory
3	testing for the RNG. Again, this was something
4	that was put into the discussion draft.
5	Through our discussions at the Tribal Advisory
6	Committee it was decided that these are
7	actually mandatory and necessary tests, so they
8	are set up as mandatory. It's the Chi-Square
9	Test, the Runs Test, Serial Correlation Test,
10	and any additional test at the discussion of
11	the TGRA can be mandatory, and then there are
12	also listed in there some optionals tests.
13	No substantive changes to 547.15, so we'll
14	move onto 547.16, the minimum standards for
15	game artwork glass and rules, and earlier I
16	talked about a new notification requirement.
17	This was in the discussion draft that was being
18	carried over to here, and that is the game has
19	to have this additional disclaimer if the odds
20	are above one in 100 million, and there's no
21	odds requirement. It's simply that if the odds
22	of hitting any advertised top prize exceeds 100
23	million to one the player interface must
24	display notification of such. On the
25	discussion draft we had the word continually in

there which created some problems, and so we've taken that out. It just has to be -- there has to be a notification at some point in the game. It can be on the rules page, etc. And that's it for 16.

Lastly is 547.17, and this is how to --6 7 how does a TGRA apply to implement an alternate standard those required by this part, so this 8 used to be called the variance section. 9 When 10 we get to 543 we'll talk a little bit about why 11 that was confusion -- confusing there, since 12variance was used, I think, two or at least 13 three different ways in 543, so we just made a universal change. Instead of calling it a 14 variance it is an alternate standard. The TGRA 15 16 must submit the alternate standard within 30 17 days of its approval. The chair then, the 18 chair of the NIGC then has 60 days to approve 19 or object. And we've heard from some of our 20 staff in the field that actually go out and check these things out that sometimes 60 days 21 2.2 is more than enough time and sometimes it's not nearly enough time, so the chair has the option 23 24 to extend that 60 day period, if necessary. No alternate standard may be implemented 25

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unless approved by the TGRA or the chairs. 1 2 There were some comments that were saying we should be able to implement this as soon as 3 it's approved by the TGRA. We agree and the 4 5 discussion draft and this draft both made clear that the alternate standard can be implemented 6 7 as soon as it's approved by the TGRA, so the TGRA approves and then it's submitted to the 8 9 chair.

10 And finally, any appeal of the objection 11 to the alternate standard is going to be 12included as part of our general fee regs, which 13 are subpart H, and I think those have been, at 14 least they're proposed to have been on the 15 proposed notice as well so you can see how the 16 appeals process works. This used to have its 17 own separate appeals process, which is a little confusing, so in consolidating all the appeals 18 19 process to make them all uniform that section's 20 been moved there, and that is it for 547, so if 21 there's any questions.

22 MR. LITTLE: Okay. Thanks, Mike and 23 Nimish. Is there any question -- is there any 24 comments that anybody wants to make regarding 25 Part 547? I mean, it can be on any of the

1	sections or anything that we talked about. The
2	commission does understand that these were just
3	published on June 1, so I know many of you may
4	not have had time to, you know, thoroughly, you
5	know, prepare statements or comments, so like I
6	said earlier, the comment period is open
7	the comment period is open until July 31.
8	You're more than welcome to submit written
9	comments before that time, and then also
10	there's four other consultations scheduled,
11	Oklahoma City next week and we have Arizona, I
12	think, the last week of this month and then
13	California and Washington state in July, so
14	there will be some other opportunities there.
15	Mike had talked about the grandfathering
16	provision, and I think that it's been the major
17	focal point for a lot of the comments for
18	PowerPoint 547, and we've heard a lot of
19	discussion and if you notice in the discussion,
20	I mean, excuse me, in the Notice of Proposed
21	Rule we asked some specific questions, so if
22	you can review those questions and like we
23	really need to know what is the actual impact
24	of this grandfather sunset provision if it does
25	go into effect next year, what will be the

impact, how many systems will be affected, and 1 2 then, you know, another follow-up question is on the 120-day rule where a tribe would have 3 had to submit a system to the testing lab 4 5 within 120 days of enactment of this regulation, how many systems and devices were 6 7 affected that were not brought in, were not tested or not gotten to the testing lab in 8 time, if that was removed. We're just trying 9 10 to understand what is the actual overall. We 11 did make -- we did request these questions in 12the past and we never really got a good 13 thorough understanding of what is the actual. 14 We've heard numbers as high as 4 and 6,000, but those weren't something that somebody actually 15 16 pointed the finger at to say this is the actual 17 impact of this is how many devices or systems are affected, so it would be really helpful to 18 19 hear about that, because this is important. 20 You know, the commission fully understands the 21 importance of a Class II industry. 2.2 While many of you do operate Class III facilities we understand that this is important 23

25 they participate in, and it's important to have

to all tribes regardless on what type of gaming

24

a robust Class II industry, so we understand 1 that we want to make sure that whatever we do 2 3 with these grandfathered games we're not doing something that's going to have an adverse 4 5 impact or is going to do something that, you know, is not, you know, is not thoroughly 6 7 thought out or we don't have all the information necessary, so another part of that, 8 9 the question that we had asked was about the 10 modifications, and we've heard that the current 11 regulation does allow for modifications that 12are equal to or exceed the standard, and during 13 the discussion draft we had a consultation in 14 Kansas and one of the commenters had said that 15 it was his -- his thought, and I'm taking this 16 from memory, that when they established the 17 five year grandfather sunset provision that I quess the commission felt that the market would 18 19 have worked its course and the systems would 20 have worked their way through the normal, you 21 know, market demand; however, I'm not sure if 2.2 the, you know, economic conditions that we've 23 all been through over the last few years was 24 brought into consideration, so we have the systems that are still being used and it is in 25
the minds of many of the tribes that these are 1 2 still viable gaming devices and systems that 3 they want -- that you want to use, so we want to make sure that if these are -- if we can 4 5 protect the integrity of the gaming operation 6 and protect the patrons we want to make sure 7 that, you know, you're still all able to use those. However, we want to make sure that, and 8 9 I think we've heard and I'm actually interested 10 in hearing if there are some certain areas 11 where tribes still have these grandfathered 12 games cannot become fully compliant, you know, 13 I think the commission feels that the end 14 result that we want these systems to become 15 fully compliant, but we want to make sure that 16 there's no undue hard, you know, economic 17 conditions we're creating by systematically just eliminating them after the five -- as the 18 19 sunset provision comes to a close here next 20 year, so we're really, really interested in hearing from you what is going to be the 21 economic impact, what are the specifics of how 2.2 many systems will be affected. So if you're 23 24 using these, any grandfathered games or systems, please, you know, please let us know 25

so we can -- we can have a better
understanding.

3 Are there any -- does anyone want to comment on that or any other parts? 4 I know 5 we -- during the discussion drop I think a lot of these, you know, the changes we made to 6 7 entertaining displays or the odds as far as removing the cap on the odds there was some 8 9 comments that we submitted that tribes were 10 concerned on how, the discussion drafts, it's 11 here in the Notice of Proposed Rule, will 12 require that the patron be notified or be 13 displayed on the system that the odds could 14 exceed one in 100 million, and there was some concern that well, this would require that all 15 16 the systems to be retested. Well, currently my 17 understanding there's no -- there should be no 18 systems out there that have odds that exceed 19 one in 100 million, so it would require 20 reprogramming anyway, so that doesn't 21 necessarily going to be a hardship, so we 2.2 appreciate more comments on that if you have 23 any.

Are there any other things? Any of the staff have questions they want to throw out to

1 get folks thinking about or, like I said, you 2 don't necessarily have to speak today. If you, 3 you know, want to take everything in, review 4 all the information. Yes, sir. Could you come 5 up to the microphone and just state your name 6 and the organization you're with?

7 MR. CHAPMAN: Daniel Chapman, Lac du 8 Flambeau. With respect to the -- I haven't had 9 a chance to look at the published, has the 10 manufacturers made comment, any manufacturers 11 made comment to this proposed regulations 12 commission?

MR. LITTLE: They've commented on the discussion drafts, and I think, I don't think there's been any substantive comments. I think we got some.

17 MR. PUROHIT: There's one that comes 18 to mine, Commissioner Little, if I may, there 19 is a -- and you can take a look, there's a 20 company called Fortunate. They submitted 21 something, and that was to, from their point of view, because the Class II system also extends 2.2 to handheld devices, such as your bingo 23 winders, such video devices, etc., so they're 24 asking during the discussion draft when the 25

comments came in that there needs to be some 1 2 specificity to that, so that's the one that comes right to my mind, and then there was one 3 from the, just expanding on that, by 4 5 independent test labs that test these manufacturers' products as well, but besides 6 7 those two I can't think of any other specific ones for 547. 8

9 MR. LITTLE: While I have Nimish on 10 the mike here, I think one of the changes that 11 we did make was with requiring the hard sheets, 12 I guess. Maybe we can talk about that, and we 13 didn't really get any comments from that from 14 the manufacturer. Maybe you can talk about 15 that a little more.

16 MR. PUROHIT: Sure. So as Mike was 17 going through, Mike Hoenig was going through 18 the presentation, the one section he pointed 19 out was a requirement that has been eliminated 20 as a probability requirements to be designed 21 under, and that was morphed into a requirement 2.2 by manufacturers to not have any other restrictions unless placed by a tribal 23 24 regulator of what the specific odds are going to be, but it was replaced with the requirement 25

of manufacturers not only having all the game 1 2 maps tested by a independent test lab, but also submitting that in what would be the equivalent 3 to a par sheet on the Class II side, but it's 4 5 not called a par sheet, it's called a game sheet, what have you, to submit it to the 6 7 tribal regulator and the tribal operator as is industry standards, so that was kind of one of 8 the shifts in that particular approach based on 9 10 what the comments that we received during the 11 discussion draft and also by the Tribal 12 Advisory Committee. 13 MR. LITTLE: Right. Thanks, Nimish. 14 That was one of the areas where we thought we 15 would get a lot of comment from the 16 manufacturers, and we haven't heard anything at 17 all. The only thing I could estimate that

18 would mean is a positive thing for the TGRA, so 19 they can see how the systems are expected to 20 work.

21 Was there any other comments? 22 Well, I guess we could probably just start 23 on 543. We've got a scheduled break in a half 24 an hour. I guess we can -- we could -- does 25 anyone need a break or can we just start off

and then we'll see how far we can get through
before the 10:30 break. Okay.

MS. WARD: Good morning again. My name's Jennifer Ward and I am the staff attorney that works with primarily this region, the St. Paul region, so if you've got an ordinance that you're working on it's probably come across my desk, so now you can put a face to the name.

10 We'll start this morning on Part 543, minimum internal control standards for Class II 11 12gaming. And this part addresses only Class II 13 games and their associated functions. The 14 proposed rule is based on the discussion draft, 15 which was a new document, and it took ideas 16 from several different sources, including our 17 current MICS, the TAC recommendation, the 18 Tribal Gaming Working Group guidance, and the 19 2010 proposed MICS.

There were a few things we did with this proposed rule, generally. In response to comments we reviewed the use of agent, person, and personnel throughout the document and made changes where it was appropriate to make sure that the word there was what we meant it to

1 say, and we also inserted as needed language in 2 each of the supervision provisions, excepting 3 the IT section, and we did that to promote 4 consistency in the proposed rule. We also 5 added supervision provisions for patron deposit 6 accounts, lines of credit, and surveillance.

In the definitions section we made a few 7 changes to the drop definitions. The drop 8 9 proceeds definition has been amended to include 10 financial instrument storage component 11 proceeds. And the drop definition has been 12 deleted because it's unnecessary. The process 13 of collecting boxes and components is described in the drop account section itself. 14

The definition of gaming promotion has been altered to include only those promotions requiring game play to participate, and when I say altered it was altered from our current MICS, but that's -- this definition is the same as it appeared in the discussion draft.

The definition of sufficient clarity continues the 20 frames per second minimum, but it adds clearly identify to the requirements. And again, this is the same as it was in the discussion draft. Now, here the commission

invites comments on this. We received several 1 comments that said that it -- the 20 frames per 2 3 second could limit technology, and we're interested in hearing why specifically and 4 5 we're also interested in hearing if we changed the language to say 20 frames per second or 6 7 equivalent would that resolve any limitation on technology that this could have. Those are two 8 9 questions we're hearing your comments and the 10 answers to.

While I hear some murmurings in the back at this point I just want to take another opportunity to remind you, if you want to interrupt me at any point if you have questions please feel free. We don't have to wait until the end of this presentation certainly and it could spur some more discussion.

On Section 543.3, how tribes comply with 18 19 this part. There are minimum standards, and 20 the TGRA may establish additional controls that 21 do not conflict with this part. The 2.2 regulations provide a framework that recognizes the significant role of the TGRAs, and 23 2.4 throughout this document the TGRAs establish thresholds for investigating variances and to 25

implement procedures for various standards. 1 2 And they have 12 months to comply by establishing and implementing procedures after 3 this rule goes final eventually. And there is 4 5 a difference between the existing and the new facility compliance date. Existing facilities, 6 7 I believe, have 12 months to comply and new facilities have until the next fiscal year. 8 Is 9 that correct? Yes. MR. WEST: Well, new facilities have 10 11 to be compliant. 12 MS. WARD: Okay. I'm sorry. That's 13 what I -- yes, new facilities have to be compliant when they open and existing 14 15 facilities have up to 12 months. 16 543.4, the question here, does it apply to 17 small and charitable. Originally back in, maybe it wasn't originally, 2002, there was the 18 19 charitable exception for MICS, so charitable 20 operations could be excepted from the MICS if 21 they met certain criteria. And then later down 2.2 the road during the next tradition of the MICS 23 the small gaming operations section was added, 2.4 and now as we're taking a look through this we're wondering if the small gaming exception 25

has swallowed up the charitable and whether charitable is still necessary, so if you want to take a look at it and see if it still applies in your operations or if the small gaming operation exception covers it, please let us know.

7 543.5, and this is about how tribes apply to use an alternate standard, and this is what 8 Mike alluded to earlier in Part 547 discussion. 9 10 As it appears in the MICS this used to be the 11 alternate standard, used to be called the 12variance, and as you know if you're on the 13 compliance side and the audit side a variance 14 is when you get an answer or an amount that's 15 different from what the expected amount was. 16 And so when you talk about this variance all of 17 a sudden you're talking about a new standard 18 that has to be approved, and it's very 19 confusing, we thought, so we changed the term 20 to say the alternate minimum standard, and 21 that's, again, based on public comments, and we 2.2 added the word minimum in here from the discussion draft to clarify that this is really 23 24 talking about putting in place a different minimum standard rather than applying to any 25

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standard that exceeds what the MICS already
are.

The TGRA may approve the alternative minimum standard but they still must obtain approval from the NIGC chair, and the NIGC chair review and decision is within 60 days, and just like in 547, the chair may extend an additional 60 days when necessary.

9 543.8 is the bingo section, and in 10 response to public comments we have combined 11 the gaming machine gaming systems for bingo and 12 the manual bingo sections. The commission 13 agrees that bingo is bingo and has combined it 14 into one section now.

15 543.7 was the gaming system bingo section,16 and it's now been reserved.

17 We believe this is less procedural than 18 the existing MICS, but it requires TGRA and/or 19 the operation to establish controls that meet the detailed criteria, and for an example of 20 21 how it's less procedural you can see 543.8B1 2.2 that talks about bingo card inventory. And it still requires a verification of prizes over 23 24 \$1,200, and the player interface may serve as one verifying signature for a manual payout, 25

1	and it may serve as the sole verifying
2	signature for an automatic payout, leaving the
3	discussion draft. It was inadvertently left
4	out and it said that the it required two
5	signatures and it wasn't clear that the machine
6	could be one of them, so we wanted to clarify
7	that in this case for a manual payout the
8	machines can indeed serve as a verifying and
9	validate signature.
10	Section 543.9 covers pull tabs, and here
11	the pull tabs limit for the prize verification
12	is still \$600, and we've changed the definition
13	of kiosk so that it clarifies that it may also
14	be capable of redeeming and reconciling pull
15	tabs. That was in response to a comment that
16	we received saying that it limits technology if
17	the kiosks can't redeem and reconcile pull
18	tabs, then it it limits technology, so we
19	added a provision it would allow the kiosk to
20	do that so long as after the pull tabs are
21	pulled out from the are removed from the
22	machine that they are destroyed, secured and
23	destroyed in accordance with the TGRA
24	procedures, and that allows the kiosk to go
25	ahead and redeem and reconcile the pull tabs

without having to deface it as required by the
manual redemption and reconciliation.

543.10 is the MICS for card games. TGRAs review and approve cancellation and removal procedures, and this continues the standard that no administrative or overhead fees may be taken from player pool funds.

8 We did receive one comment that the 9 supervision section may not provide for 10 adequate supervision of the card room, and we 11 request additional comments on that.

12 543.12 covers gaming promotions and player 13 tracking. The gaming promotion standards are 14 limited to those promotions that require game 15 play to participate. And the player tracking 16 systems are included here as well because 17 they -- they're designed to track game play and 18 give awards based on the game play.

19 543.13 is MICS for complimentary services 20 and items, requires the TGRA or the -- and the 21 operation to establish specific controls and 22 procedures, and the TGRA establishes the 23 threshold for recording comps.

543.14 is MICS for patron deposit accountsand cashless systems. As it was in the

discussion draft we've removed any reference to unrestricted player accounts. It appears that the Bank Secrecy Act would prohibit unrestricted player funds where anyone can access them, so we removed them from here.

543.15, the lines of credit, it covers the 6 7 establishment of lines of credit, and we received some comments that this provision, the 8 9 section isn't necessary, and we invite comment 10 on why that would be the case or why not. We 11 have heard in the consultations that several 12 tribes either have lines of credit procedures 13 or are looking to add them in the future, so it does not apply. If it's unnecessary we would 14 15 like to hear why.

16 543.17, the MICS for drop and count. This 17 has been simplified. It is still a bank 18 procedural section, just the nature of drop and 19 count, but this does provide for more TGRA and 20 operation discretion than the previous MICS.

543.18 covers cage, vault, cash, cash equivalents, and kiosks. And again, we've added kiosks to this section, and it requires that any cage increase or decrease of \$100 or more must be verified, documented, and 1 recorded, and promotional payments of \$100 or 2 more must be documented.

543.20, MICS for information technology 3 and IT data. Most of these topics were adopted 4 5 from the TAC, and you'll see the list there, a few of them are the physical security, logical 6 7 security, data backups, remote access, for example. We also added a definition of system 8 9 in the IT section to distinguish it from the 10 Class II gaming systems, and that definition of 11 system applies to the IT section only and it 12 was based on public comment that said there was 13 some confusion as to what exactly we were 14 talking about in the IT section when we 15 referenced system, and a question as to whether 16 or not we may be referencing the Class II 17 gaming systems or something else, so we have provided a definition there. 18

19 543.21 is the MICS for surveillance. It 20 requires cameras with sufficient clarity in the 21 count room, card tables, and cage and vault.

For Class II gaming systems, the surveillance must include the jackpot meter. We removed the requirement of surveillance of the bingo server based on public comment, and

1	often neuriouing the TT costion excinus
	after reviewing the IT section again we
2	determined that the physical and logical
3	controls for the bingo servers in the gaming
4	systems are adequate in those sections.
5	The commission invites comments on whether
6	the one-year retention period for surveillance
7	footage is appropriate.
8	And this section requires the TGRA
9	approved procedures for reporting suspected
10	crimes and suspicious activity.
11	543.23, MICS for audit and accounting, the
12	annual requirements in this section adopt the
13	TAC recommendation.
14	And 543.24, the MICS for revenue audit,
15	this is separated out from audit and
16	accounting. It specifies the frequency of each
17	testing procedure. And the game sections, for
18	example, the Class II gaming systems, bingo,
19	pull tabs, and card games, those all adopt the
20	TGWG guidance.
21	And these sections are largely unchanged
22	from the discussion draft. The changes that
23	you'll see relate to our combination of the
24	bingo sections because they reference back, so
25	we you'll see changes there. Otherwise

these sections are largely the same from the 1 discussion draft. And with that I open it up 2 3 for comments and questions. Any --MR. CHAPMAN: Good afternoon, good 4 5 morning again. I think I have two areas of this I wanted to briefly clarification. 6 7 MR. LITTLE: Sir, can you please state your name and organization? 8 9 MR. CHAPMAN: Duane Chapman from Lac 10 du Flambeau. One area, I believe this is for 11 definition clarification, you move to change 12 alternate standard variance. Is there a 13 necessity to create a definition for alternative standards, or had that been 14 15 addressed? If I go to 543.5. 16 MS. WARD: Okay. I'm at 543.5. 17 MR. CHAPMAN: Yeah, 543.5, 18 alternative standard versus variance, I'm just 19 curious, is there a need or a necessity to 20 create a definition for alternative standard? 21 MS. WARD: I don't think that we do 2.2 in the definitions, do we? We don't. Т believe we discussed this, and at the time we 23 24 discussed it internally, we didn't think that there was a need for it, but if you do that's 25

1	something we'd like comment on. It seems to
2	spell out the procedure for it. In the NPRM we
3	attempted to explain a little further what
4	exactly an alternate system is, but again, if
5	that's something you really feel a definition
6	is necessary for it's something we'd like to
7	hear, and if you have a discussion for what
8	that definition should be we'd like to hear
9	that as well.
10	MR. CHAPMAN: Currently not at this
11	time, but to expound on it later I think that
12	there's obviously opportunity through the time
13	period to provide some feedback to you.
14	The other area was considering to
15	understand, because I'm not I'm just not
16	aware of it, on your 543.21 standards, you talk
17	about commission invites comments on whether
18	one-year retention period for surveillance
19	footage was appropriate. To understand that,
20	can someone please clarify that there currently
21	is a standard, that surveillance footage is to
22	be maintained for one year? Is that how I
23	understand it?
24	MS. WARD: It's not all surveillance,
25	it's only the surveillance that records

suspicious activities, suspected crimes, or 1 2 detentions by security personnel, I believe. MS. MURRAY: That is not enforced 3 right now, if that's -- if that's your 4 5 question. That was in the discussion draft, and it was based on the Tribal Gaming Working 6 7 Group guidance recommendation, so that is not -- that is not a standard that is currently 8 in practice. And we are interested -- we did 9 10 receive some comments suggesting that that was 11 not a reasonable retention period for 12 surveillance footage, but since it was Tribal 13 Gaming Working Group recommendation we are 14 interested in hearing more input and comments on if that is not -- if that is not an 15 16 appropriate period what -- what would be a more 17 appropriate period or if that -- if the tribes 18 agree that that is an appropriate period for 19 that type of surveillance footage, so we're 20 very interested in receiving comments on that. 21 MR. CHAPMAN: Okay. 2.2 MS. WARD: And if it helps, the cite for that is 543.21E2. It's towards the end of 23 2.4 that section. 25 MR. CHAPMAN: Please restate that,

Page 56 1 please. MS. WARD: 543.21E2, and it's toward 2 the end of the section. 3 MR. CHAPMAN: Okay. I appreciate the 4 5 time. Thank you. MS. WARD: You're welcome. 6 7 MR. LITTLE: Thank you, sir. Is there any other -- any other comments? 8 9 MR. ORCUTT: I'm looking at the 10 discussion --MR. LITTLE: Sir, just need you to 11 12 grab a mike and state your name and 13 organization for the record, please. 14 MR. ORCUTT: Rob Orcutt, attorney for 15 Oneida, the Oneida Casino. I was -- just a 16 clarification. I was looking at the discussion 17 draft and it looks like, if I'm reading it 18 right, the cite for that is D2. 19 MR. LITTLE: On the discussion draft 20 or the Notice for Proposed Rulemaking? 21 MR. ORCUTT: Preliminary draft on 22 April 27. 23 MR. LITTLE: Yeah. 2.4 MS. WARD: In the proposed rule that's in the Federal Register. 25

Page 57 1 MR. ORCUTT: Oh, I'm sorry, it's 2 this --3 MS. WARD: Yeah. It could very -you're probably right and I don't know what 4 5 would have changed --MR. ORCUTT: Okay. 6 7 MS. WARD: -- in the cite, but in the 8 proposed rule it is E2. 9 MR. ORCUTT: Okay. Thanks. MS. WARD: You're welcome. 10 11 MR. LITTLE: Sir, again -- -12 MR. CHAPMAN: It's Duane Chapman, 13 again, from Lac du Flambeau. I just want to 14 clarify my inquiry on this inquiry as to I've been doing audits for casinos for the last ten 15 16 years, and one of the things with looking at 17 federal regulations and NIGC MICS or any other MICS out there is understanding what the intent 18 19 of it is, and also to apply, you know, 20 reasonable -- reasonableness and understanding, 21 you know, that the language is written in such 2.2 a way where it reduces ambiguity, and because 23 as we can all probably attest to out there in 2.4 the audit world there are several ways to look at things, and not only from a regulatory --25

1	there's regulators' side of it, but from a
2	operations side of it they look at it in a
3	varied way also, so my intent is just to try to
4	have some clarification to understand what
5	intents of those regulations are and, you know,
6	I know this is an ongoing process and for me
7	and I just need to do additional homework to
8	reach out and consult with you all to further
9	help me clarify what things are moving forward
10	with. Appreciate it again.
11	MS. MURRAY: I really appreciate,
12	appreciate that comment, Mr. Chapman,
13	especially because you point out that it's not
14	always the same perspective between the
15	regulatory authorities and the operations, and
16	that's kind of what we're trying to balance
17	with this, with this particular provision, is
18	that from an operational standpoint a one-year
19	retention period may not be reasonable because,
20	for instance, if you have backup tapes or
21	something like that you have a specific amount
22	of room that you that you that you can
23	have to for these tapes to either take up
24	space or you need to reuse your tapes, and it
25	can be a significant cost to upgrade or to do

1	something different, so we understand that
2	perspective. Also for regulatory perspective
3	our purpose is to protect the integrity of the
4	operation, so the purpose in having a retention
5	period at all is to assist the operation in
6	protecting protecting itself, its integrity,
7	and also for, you know, law enforcement
8	purposes, recovery, theft, etc., in those in
9	those circumstances, so that's why we're
10	interested in hearing comments both from the
11	operational perspective as well as from tribal
12	regulators to see what what compromise we
13	can reach or what works best from everyone's
14	point of view, so I do really appreciate that,
15	that comment. Thank you.
16	MR. CHAPMAN: Thank you. Again, just
17	expressing to clarify what you're saying,
18	identify a happy medium between operations and
19	regulations.
20	MS. MURRAY: That's exactly right.
21	MR. CHAPMAN: Thank you.
22	MS. MURRAY: Thank you.
23	MR. LITTLE: That's one of the
24	reasons why we did throw out the comment for
25	that, the request for more information, because

this is -- it is an area that we did discuss, 1 2 the commission discussed, and we just needed more information, you know, is one year too 3 long, whatever, you know, the challenge is, 4 5 logistical challenge like Sarah had pointed out, so we'd be very, very grateful if you 6 7 could provide us some more information on that, so appreciate that. 8

9 Does anyone else want to make comments? 10 I'm thinking we should maybe go to a 15 or 20 11 minute break, come back, and give you a chance 12to, you know, catch a drink or use the 13 restroom, check out of your hotel room if you 14 need to, I know I will be doing that, and then 15 see if anybody's got some thoughts they want to 16 share with us. We'll come back at 10:45, okay? 17 (Short break was taken.)

18 MR. LITTLE: I'll open the floor back 19 up to comments if anybody has had a chance to 20 consider some things and want to comment for 21 the record. Please feel free to now. You 2.2 know, one of the -- one of the big items in the 23 Part 543, the difference between the Notice of 24 Proposed Rulemaking and the discussion draft that -- and you know, kind of the demonstration 25

that we're -- we listen to the comments and we 1 2 take everything that we receive very seriously, and in the discussion draft, and this was born 3 out of some discussions during the Tribal 4 5 Advisory Committee, we split manual bingo with electronic bingo and we heard overwhelmingly 6 from the comments from the tribes that that was 7 not a good idea, so you see in the Notice of 8 9 Proposed Rulemaking that bingo is bingo, it's 10 in one section, and the commission, we put out 11 there in the discussion draft, and as we had 12said during the consultation of the discussion 13 draft that there were things in there that we 14 included, that were put in there to generate 15 some -- some thinking and some comments, and 16 that was one particular area that we were, you 17 know, had to come to us in a decision and 18 that's where we're going to go, and I'm once 19 again referring to the discussion draft, so 20 when it came time to develop the Notice of 21 Proposed Rule we did decide that bingo is bingo 2.2 regardless of how it's played, whether it be with paper or through a technical aid, it's 23 2.4 still bingo and we did consolidate that back into one section, so you saw that in the Notice 25

1 of Proposed Rule.

2	I'm not sure if anybody wanted to make a
3	comment on that. I know we did talk about the
4	retention period, very important, you know, we
5	did we did include that one year, that was
6	basically from the Tribal Advisory Committee
7	guidance document, but we definitely are very
8	open to more comment on that.
9	One of the areas that we we talked
10	about extensively during, you know, our
11	internal deliberations was on sufficient
12	clarity of the cameras, and that was an area
13	that was raised or in the Tribal Advisory
14	Committee, we really are interested in hearing
15	what you have to say about the types of
16	cameras, the, you know, minimum frame
17	requirements, how that can affect your
18	operation, if there are particular areas that
19	you need, you know, more sophisticated cameras,
20	you know, what are they, what are the
21	limitations that some of these, if we were to
22	create a stricter standard, what would that
23	impose for your operations, so you know, we're
24	really interested in hearing about that.
25	I'm just going through the the Notice

1	of Proposed Rule in some of the areas where we
2	did ask for questions, if you want to if you
3	want to, you know, step up and comment please
4	feel free to. Don't you don't have to wait.
5	You know, we talk about, and it was an
6	area that the Tribal Advisory Committee raised,
7	we're talking about player tracking, gaming
8	promotions, comps, lines of credit where some
9	felt that it was outside of the authority of
10	the NIGC. You know, we obviously disagree, and
11	we did kind of spell out our reasoning why.
12	You know, all these, you know, issues pertain
13	to play. You have to play to participate in
14	the, you know, receiving comps or, you know,
15	gaming promotions. We tried to pull out any
16	specific instances where there could be a
17	promotion that did not specifically require
18	some type of game such as if there was a
19	drawing for a particular prize where you had to
20	put your name on a card in a tumbler, that's
21	outside the authority of this commission, so we
22	want to try to clarify that, but we do know
23	that these are potential areas for risk and
24	that's important, that you know, we do
25	establish standards, but this is what we've

1	seen, you know, problem areas rise, and I'm
2	sure you all have seen these too, so one of the
3	reasons why we feel it's important to keep
4	these in there, you know, lines of credit is
5	another area where the Tribal Advisory
б	Committee felt we didn't have any authority.
7	We know this is an area that in the Class II
8	operations have very limited use, but we do
9	have obviously mixed floors where you have
10	Class II and Class III where it is being
11	utilized, so we do feel there's a need there.
12	Another section that Jen had pointed out
13	on the drop and count, and while it can be
14	rather cumbersome in the reg, you know, it's an
15	important it's such an important part of the
16	standard that it needs to be specific in some
17	areas, but if there's some things you think
18	could be, you know, better explained or
19	clarified in the standard we definitely are
20	open to your thoughts and ideas.
21	Does anybody have anything they want to
22	add?
23	MS. MURRAY: I had some actually
24	really great conversations over the break, and
25	I don't mean to put you on the spot, Eric, but

he pointed out, and for those of you who don't 1 2 know Eric, he is in charge of slots here at Oneida and he -- he mentioned that although 3 they do mostly Class III there that he was 4 5 pointing out some areas that in our 547 ranks that could potentially limit technology, and 6 7 that, as explicitly stated in 547, is not the goal. We do not in way want to limit 8 9 technology, and so while you're going through 10 547 and 543 if you do see areas that could 11 potentially limit technology please comment on 12 those and let us know how and in what ways 13 those -- those areas could limit technology and 14 ways that we could potentially remedy that problem, so I really look forward to hearing 15 16 those comments and to reading the written 17 comments that we receive on those issues, so 18 thank you very much.

MR. LITTLE: Any -- any other issues you think we need to talk about more? I'm looking at staff here or -- and, you know, we can also talk about 547, like I said, you know, the grandfathering provision, there was some major issues raised in the comments, and I did talk about it prior to the break about, and

1	we're very interested in hearing about the idea
2	of how modifications, if the commission was to
3	require that future modifications, you know,
4	specific, either be parts or parts of the
5	system be replaced, if they were to be if it
6	was to be required that they are fully
7	compliant how would that affect the operations,
8	if you're using these grandfather gaming
9	systems, so please, you know, think about that.
10	I know many of you probably don't even have any
11	grandfathered systems, so definitely understand
12	that too.
13	MR. HOENIG: Can we just say along
14	those lines I really strongly encourage
15	everybody to definitely check out the preamble
16	to the reg. I know sometimes I just jump to
17	the reg itself, but there's a lot of questions
18	that are posted in the preamble for 547 and
19	543, but there's also a lot of explanation and
20	a lot of the kind of rationale and reasoning
21	behind some of the changes that the commission
22	made, so it's a good read.
23	MR. LITTLE: Yeah, this is
24	definitely, you know, the staff spent a lot of
25	time. I know I remember having a meeting where

I just basically asked Jen to put something 1 2 together and she did, so you know, they spend a lot of time and we spend a lot of hours 3 together just going through the comments and 4 5 trying to make sure that we, you know, fully explain our reasoning and rationale for making 6 7 the decisions that we made, but also identifying areas where we need more input, we 8 9 need more information, and like we said, you 10 know, all along, we're not going to make these 11 decisions without, you know, fully providing 12 opportunity for tribes to comment and, you 13 know, thoroughly feel that, you know, your, you 14 know, input was reviewed carefully. 15 So I don't necessarily want to keep 16 everybody if -- if there really isn't any 17 comments. You know, I do understand that the 18 req was just published on the 1st, so maybe you 19 haven't even, both regs, rather, published on 20 the 1st, had a chance to fully review them, so 21 like I said, the comment period is open until 2.2 July 31, so there's a lot of opportunity to send in comments. There will be four 23 24 additional consultation sessions that are 25 posted on our website that I encourage you to

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attend if you can. Otherwise we're not going 1 2 to adjourn for the day, because I want to make 3 sure that if there was any folks that were planning to be here at 1:30 after the break, 4 5 after the lunch break, get an opportunity to speak. However, this does not mean that you 6 7 have to come back at 1:30. We're going to be back at 1:30. If you know you've seen -- if 8 9 you provide all the information that, you know, 10 you came here to do then that's fine. I wish 11 you safe travels and thank you for your coming, 12for coming today. And if you feel like you 13 might miss something, like I said, the -everything will be, the transcript will be 14 15 posted on the website so you can review those afterwards, so I think I'll, if there's no 16 17 other comments I'm just going to, we're going to break for lunch and then we're going to come 18 19 back at 1:30. Thank you, everybody, for 20 coming, and if you do leave please safe travels 21 and please send those comments, so thank you 2.2 very much. 23 (Lunch break was taken.) 2.4 MR. LITTLE: We're going to continue the Notice of Regulatory Review for NIGC 25

Regulations Part 547 and 543. I'm going to 1 2 open the floor back up to any comments that may 3 be out there. Sir, if you want to come to the 4 microphone, state your name and the 5 organization. 6 MR. HENSLEY: Harvey Hensley, Oneida 7 tribal internal law. I was requested to come back and ask a couple questions about 8 9 availability of analysis for decision-making. 10 MR. LITTLE: Okay. 11 MR. HENSLEY: Some jurisdictions, 12 particularly ours here, we have possibility of 13 having Class II and Class III games. Has 14 there, analysis been done as far as the 15 stringent sheet, a comparison been done between 16 the new Class II and the Class III regulations 17 as far as stringency goes, more or less, 18 particularly cage, vault, drop count, sheet 19 software, so forth, and can we obtain that 20 analysis for our decision-making? 21 MR. LITTLE: I'm not aware of an 2.2 analysis that I've done. 23 MR. HENSLEY: There's no stringency 24 analysis? We're required by the State of Wisconsin, our Class III regulations be as 25

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Page 70 stringent as the NIGC regulations, so there may 1 2 be a question from our standpoint when a Class II regulation might be less or even more 3 stringent as to which way we go with that. 4 5 MR. LITTLE: All right. Well, I'm assuming, I don't know the details of your 6 7 contract, that the contract specifically, does it have a provision where you're required to 8 9 meet or exceed an NIGC Part 542? 10 MR. HENSLEY: No, sir. Well, as far 11 as Class III, yes. 12 MR. LITTLE: Okay. 13 MR. HENSLEY: But I'm not aware of 14 any pronouncements so far as far as these new 15 class regulations. 16 MR. LITTLE: I think just from the 17 nature that the Part 542 has not been updated 18 in a very long time. The way that technology 19 is moving so guickly, I'm sure Russ can jump in 20 and provide more information, but it would seem 21 that probably the new Part 543 would be more 2.2 stringent, I'm assuming. I don't know what, 23 Rest, you want to add to that, but that only, 24 you know, we work out of a, you know, understanding of the Supreme Court or the, I'm 25

1	sorry, the court decision in Creek (phonetic.)
2	that basically outline our, the NIGC's role
3	with Class III gaming, so you know, that is an
4	issue that the commission, you know, has been
5	reviewing and looking at that is important that
6	that regulation is becoming outdated because of
7	the, you know, the change in technology, and
8	you know, but you know, under IGRA, you know,
9	there is clearly a role for the NIGC in
10	regulating Class II gaming and, you know, we
11	feel very confident that this, you know,
12	proposed regulation in Part 543 does create
13	some, you know, good standards that does create
14	some, you know, good protections in there for
15	the integrity of the operation, so we haven't
16	done an analysis on that. I'm not sure if we
17	were ever asked to do one or
18	MR. HENSLEY: It's a comparison.
19	MR. LITTLE: Right.
20	MR. HENSLEY: So that's not
21	available.
22	MR. LITTLE: No.
23	MR. WEST: And some of the standards
24	have been moved from different sections and

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clear-cut comparison on cage to cage, because some of the things might have been moved to another section. I mean, you might, you know, there may be some standards in the Cage 543 cage that are more stringent than 543, and then on the other side there might be some that are less, so I just don't --

8 MR. HENSLEY: And my second question 9 has to do with availability of analysis also. 10 You gave an example where surveillance over the 11 server was not deemed needed --

MR. LITTLE: Right.

MR. HENSLEY: -- per comments? Was there an analysis that was done that we could have as to why that would be?

MR. LITTLE: Well, if you look in the preamble of the regulation we kind of explained the reasoning, you know, it was surveillance of the server because often times the server's not located at the facility, it became problematic and that --22 MR. HENSLEY: I see.

23 MR. LITTLE: -- the commission felt 24 that there are, you know, there are checks and 25 balances and that does protect the integrity of

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1	the server; however, you know, we're very open
2	and would definitely like to hear a comment if
3	you think that that is an area that we do need
4	to look at further and if there is a need
5	for for, you know, dedicated camera,
6	surveillance on the server. We would love to
7	hear from that and we would encourage you to
8	submit those, please.
9	MR. HENSLEY: Well, this is all kind
10	of preliminary. I expect us to have some more
11	comments. We haven't had a chance yet to
12	really review the new regulations.
13	MS. MURRAY: And I would just like to
14	reiterate that if your TGRA deems that a camera
15	over the server is necessary for your operation
16	there's nothing in the regulations that would
17	preclude your TGRA from inquiring that above
18	and beyond the MICS right now, but we are
19	interested in hearing comments about generally
20	the practicability and the necessity of doing
21	that across the board, so

22 MR. HENSLEY: Well, we appreciate any 23 analysis that you folks could do. I know 24 earlier the gentleman mentioned about 25 explanations for the reasons for regulations.

That would be also -- also very helpful in a 1 2 casino environment to explain to the people what these controls are all about, they're not 3 just regulations. There's a meaning and a 4 5 purpose for them. So kind of an advisory. Several years ago a gentleman who was an 6 7 auditor in Vegas, published a book about what are the reasons for these regulations, and that 8 9 was very, very well needed, and I still think 10 something like that, especially, I know you 11 can't audit Class III gaming, but you certainly 12 have an advisory position and you could explain 13 to folks why these regulations, why these minimums are needed, and what they -- what they 14 15 do to serve and protect the assets of the 16 tribe. That's all. 17 MR. LITTLE: Now, you're right on, 18 and that's, you know, a very good point, you 19 know, I greatly appreciate that you stuck 20 around for a couple hours here to provide that

21 information, and Sarah, thanks for, you know, 22 raising that point, that these are minimum 23 standards and that the TGRAs can always add 24 additional requirements that, you know, they 25 feel is important to, you know, to their

operations, so good point to remind and, you 1 2 know, these are all good points, you know, I'm sure you'll provide us with some other --3 MR. HENSLEY: That was the example I 4 5 was asked to come back with. 6 MR. LITTLE: Okay. Thank you very 7 much, sir. I appreciate it. MS. MURRAY: I did just want to say 8 9 that I appreciate the position that having 10 reasons for why regulations are necessary is 11 very important and it helps the TGRAs be able 12 to better administer the regulations as well as 13 having their own regulations, so -- so for the 14 proposed rule, looking at the preambles, 15 discusses, to some degree, the reasons for the 16 regulations, but I'm certainly happy to discuss 17 some guidance documents, some potential 18 quidance documents with -- with -- when we get 19 back to the office about why we have the 20 regulations. 21 MR. HENSLEY: Do you have -- do you 2.2 have some advisories like that? MS. MURRAY: I don't know that we 23 24 have any currently, but I'm -- but I'm certainly happy to bring this comment back in 25

Page 76 and talk about creating something like that. 1 2 MR. HENSLEY: Those who work with 3 compliance have that difficulty a lot of times with our audit teams. I'm an auditor. 4 5 MS. MURRAY: Right. 6 MR. HENSLEY: I'm not a gaming 7 regulator, and it helps to -- to get across to folks why they need to do these things. 8 9 MS. MURRAY: No, I appreciate that. 10 Thank you. 11 MR. LITTLE: Great. Thank you. Is 12 there any other comments? 13 MS. MURRAY: Well, thank you so much 14 for coming and for sticking around for this 15 afternoon session. We appreciate it. 16 MR. LITTLE: All right. If there's 17 no other comments then I'm going to bring this 18 meeting to a close. I want to thank everybody 19 for attending. I want to especially thank our 20 staff, you do a great job. They're not 21 recognized enough. Without -- without them we 2.2 could never do our jobs, so on behalf of the 23 commission I just want to thank all the staff. I wish you all safe travels and I want to thank 24 the United Nation again for, you know, for 25

Page 77 providing these facilities for our use and we're really happy to be here. We love coming here. So safe travels everyone. Thank you. Have a great day. (Proceedings concluded at 1:39 p.m.)

STATE OF WISCONSIN)
 ss.
 COUNTY OF MILWAUKEE)
 T. ANNICK M. TRIMBLE

I, ANNICK M. TRIMBLE, RPR, Notary Public in and for the State of Wisconsin, do hereby certify that the preceding deposition was recorded by me and reduced to writing under my personal direction.

8 I further certify that said deposition 9 was taken at ONEIDA CASINO, Green Bay, 10 Wisconsin, on the 7th day of June, 2012, 11 commencing at 9:05 a.m. and concluding at 1:39 12 p.m.

I further certify that I am not a relative or employee or attorney or counsel of any of the parties, nor a relative or employee of such attorney or counsel, or financially interested directly or indirectly in this action.

In witness whereof, I have hereunto set my hand at Milwaukee, Wisconsin, this 21 25th day of June, 2012.

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23

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ANNICK M. TRIMBLE, RPR - Notary Public in and for the State of Wisconsin

25 My commission expires October 6, 2013.

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