

NATIONAL  
INDIAN  
GAMING  
COMMISSION

APR 25 1994

Mr. Robert Boles  
Sandia Indian Bingo  
Tramway at I-25  
P.O. Box 10188  
Albuquerque, New Mexico 87184

Dear Mr. Boles:

This letter responds to your request to review and approve the class II tribal gaming ordinance adopted by the Pueblo of Sandia Tribe (the Tribe) on January 26, 1994. This letter constitutes such approval under the Indian Gaming Regulatory Act (IGRA).

Under the IGRA and the regulations of the National Indian Gaming Commission (NIGC), the Chairman is directed to review ordinances with respect to the requirements of the IGRA and the implementing regulations. Thus, the scope of the Chairman's review and approval is limited to the requirements of the IGRA and the NIGC regulations. Provisions other than those required under the IGRA or the NIGC regulations that may be included in a tribal ordinance are not subject to review and approval. Also, such approval does not constitute approval of specific games.

It is important to note that the gaming ordinance is approved for gaming only on Indian lands as defined in the IGRA.

With the Chairman's approval of the Tribe's gaming ordinance, the Tribe is now required to conduct background investigations on its key employees and primary management officials. The NIGC expects to receive a completed application for each key employee and primary management official pursuant to 25 C.F.R. § 556.5(a) and an investigative report on each background investigation before issuing a license to a key employee or primary management official pursuant to 25 C.F.R. § 556.5(b).

Thank you for submitting the ordinance of the Pueblo of Sandia Tribe for review and approval. The NIGC staff and I look forward to working with you and the Tribe in implementing the IGRA.

Sincerely yours,

*Anthony J. Hope*

Anthony J. Hope  
Chairman

Joe M. Lujan  
Governor  
Frank Paisano  
Lt. Governor  
Lucia T. Benalli  
Treasurer



Box 6008  
Bernalillo, New Mexico 87004  
(505) 867-3317

**RESOLUTION NO. 94- 02  
ADOPTING PUEBLO OF SANDIA  
CLASS II GAMING ORDINANCE**

At a duly called meeting of the Tribal Council of the Pueblo of Sandia, the following resolution was passed:

WHEREAS the National Indian Gaming Commission has promulgated a model ordinance for class II gaming, which it urges should serve as a model for a class II gaming ordinance for the Pueblo of Sandia, and

WHEREAS the Tribal Council has reviewed the Pueblo of Sandia Class II Gaming Ordinance, which is based on the model ordinance with only minimal changes, and, after deliberation, has concluded that the Pueblo of Sandia Class II Gaming Ordinance should be adopted by the Tribal Council,

NOW, THEREFORE, BE IT RESOLVED by the Tribal Council of the Pueblo of Sandia that the Pueblo of Sandia Class II Gaming Ordinance, a copy of which is attached hereto and made a part hereof, be, and hereby is, adopted by the Pueblo of Sandia and that the same be, and hereby is, ordained and enacted by the Pueblo of Sandia.

BE IT FURTHER RESOLVED that the Governor of the Pueblo of Sandia be, and he hereby is, authorized and directed to forward this present resolution, together with other papers and documents deemed appropriate, to the National Indian Gaming Commission.

**CERTIFICATION**

The foregoing resolution was considered by the Tribal Council of the Pueblo of Sandia at a duly called meeting and was adopted by the Council with a quorum being present at a meeting on the 26th day of January, 1994.

Attest:

Paula S. Hood  
Secretary

Joe M. Lopez  
Governor

Joseph D. Quila  
Tribal Councilman

Manuel Montoya  
Tribal Councilman

Jose Ray Baca  
Tribal Councilman

Phillip Lawrence  
Tribal Councilman

Robert J. Bean  
Tribal Councilman

George Montoya  
Tribal Councilman

FINAL DRAFT 1/19/94

**PUEBLO OF SANDIA  
CLASS II GAMING ORDINANCE**

BE IT ORDAINED AND ENACTED by the Tribal Council of the Pueblo of Sandia, as follows:

**PURPOSE.**

The Tribal Council of the Pueblo of Sandia, hereinafter "Tribe," empowered to enact ordinances, hereby enacts this ordinance in order to set the terms for class II gaming operations on tribal lands.

**GAMING AUTHORIZED.**

Class II gaming as defined in the Indian Gaming Regulatory Act, P.L. 100-447, 25 U.S.C. Section 2703(7)(A), "IGRA" and by the regulations promulgated by the National Indian Gaming Commission at 25 C.F.R. §502.3 (as published in the Federal Register at 57 FR 12382-12393, April 9, 1992) is hereby authorized.

**OWNERSHIP OF GAMING.**

The Tribe shall have the sole proprietary interest in and responsibility for the conduct of any gaming operation authorized by this Ordinance.

**USE OF GAMING REVENUE.**

A. Net revenue from class II gaming shall be used only for the following purposes: to fund tribal government operations and programs; provide for the general welfare of the Tribe and its members; promote tribal economic development; donate to charitable organizations; or help fund operations of local government agencies.

B. If the Tribe elects to make per capita payments to tribal members, it shall authorize such payments only upon approval of a plan submitted to the Secretary of the Interior under 25 U.S.C. §2710(b)(3).

**AUDIT.**

A. The Tribe shall cause to be conducted annually an independent audit of gaming operations and shall submit the resulting audit reports to the National Indian Gaming Commission.

B. All gaming related contracts that result in the purchase of supplies, services, or concessions in excess of \$25,000.00 annually, except contracts for professional legal and accounting services, shall be specifically included within the scope of the audit that is described in subsection A. above.

PROTECTION OF THE ENVIRONMENT AND PUBLIC HEALTH AND SAFETY.

Class II gaming facilities shall be constructed, maintained, and operated in a manner that adequately protects the environment and the public health and safety.

LICENSES FOR KEY EMPLOYEES AND PRIMARY MANAGEMENT OFFICIALS.

The tribe shall ensure that the policies and procedures set out in this section are implemented with respect to key employees and primary management officials employed at any class II gaming enterprise operated on Indian lands:

A. Definitions.

For the purposes of this section, the following definitions apply:

1. "Key employee" means
  - a. A person who performs one or more of the following functions:
    - (1) Bingo caller;
    - (2) Counting room supervisor;
    - (3) Chief of security;
    - (4) Custodian of gaming supplies or cash;
    - (5) Floor manager;
    - (6) Pit boss;
    - (7) Dealer;
    - (8) Croupier;
    - (9) Approver of credit; or
    - (10) Custodian of gambling devices including persons with access to cash and accounting records within such devices.
  - b. If not otherwise included, any other person whose total cash compensation is in excess of \$50,000 per year; or

- c. If not otherwise included, the four most highly compensated persons in the gaming operation.
2. "Primary management official" means
- a. The person having management responsibility for a management contract;
  - b. Any person who has authority:
    - (1) To hire and fire employees; or
    - (2) To set up working policy for the gaming operation; or
  - c. The chief financial officer or other person who has financial management responsibility.

B. Application Forms.

1. The following notice shall be placed on the application form for a key employee or a primary management official before that form is filled out by an applicant.

In compliance with the Privacy Act of 1974, the following information is provided: Solicitation of the information on this form is authorized by 25 U.S.C. 2701, et seq. The purpose of the requested information is to determine the eligibility of individuals to be employed in a gaming operation. The information will be used by National Indian Gaming Commission members and staff who have need for the information in the performance of their official duties. The information may be disclosed to appropriate Federal, Tribal, State, local, or foreign law enforcement and regulatory agencies when relevant to civil, criminal, or regulatory investigations or prosecutions or when pursuant to a requirement by a tribe or the National Indian Gaming Commission in connection with the hiring or firing of an employee, the issuance or revocation of a gaming license, or investigations of activities while associated with a tribe or a gaming operation. Failure to consent to the disclosures indicated in this notice will result in a tribe's being unable to hire you in a primary management official or key employee position.

The disclosure of your Social Security Number (SSN) is voluntary. However, failure to supply a SSN may result in errors in processing your application.

2 Existing key employees and primary management officials shall be notified in writing that they shall either:

- a. Complete a new application form at contains a Privacy Act notice; or
- b. Sign a statement that contains the Privacy Act notice and consent to the routine uses described in that notice.

3. The following notice shall be placed on the application form for a key employee or a primary management official before that form is filled out by an applicant:

A false statement on any part of your application may be grounds for not hiring you, or for firing you after you begin work. Also, you may be punished by fine or imprisonment.

(U.S. Code, Title 18, section 1001)

4. The Tribe shall notify in writing existing key employees and primary management officials that they shall either:

- a. Complete a new application form that contains a notice regarding false statements; or
- b. Sign a statement that contains the notice regarding false statements.

C. Background Investigations

1. The Tribe shall request from each primary management official and from each key employee all of the following information:

- a. Full name, other names used (oral or written), social security number(s), birth date, place of birth, citizenship, gender, all languages (spoken or written);
- b. Currently and for the previous 5 years: business and employment positions held, ownership interests in those

- businesses, business and residence addresses, and drivers license numbers;
- c. The names and current addresses of at least three personal references, including one personal reference who was acquainted with the applicant during each period of residence listed under paragraph (1)(b) of this section;
  - d. Current business and residence telephone numbers;
  - d. A description of any existing and previous business relationships with Indian tribes, including ownership interests in those businesses;
  - f. A description of any existing and previous business relationships with the gaming industry generally, including ownership interests in those businesses;
  - g. The name and address of any licensing or regulatory agency with which the person has filed an application for a license or permit related to gaming, whether or not such license or permit was granted;
  - h. For each felony for which there is an ongoing prosecution or a conviction, the charge, the name and address of the court involved, and the date and disposition, if any;
  - i. For each misdemeanor conviction of ongoing misdemeanor prosecution (excluding minor traffic violations), within 10 years of the date of the application, the name and address of the court involved and the date and disposition;
  - j. For each criminal charge (excluding minor traffic charges), whether or not there is a conviction, if such criminal charge is within 10 years of the date of the application and is not otherwise listed pursuant to paragraph (1)(h) or (1)(i) of this section, the criminal charge, the name and address of the court involved, and the date and disposition;
  - k. The name and address of any licensing or regulatory agency with which the person has filed an application for an occupational license or permit, whether or not such license or permit was granted;

- l. A current photograph;
- m. Any other information the Tribe deems relevant; and
- n. Fingerprints consistent with the procedures adopted by the Tribe according to 25 C.F.R. §522.2(h).

2. The Tribe shall conduct an investigation sufficient to make a determination under subsection D below. In conducting a background investigation, the Tribe or its agency shall promise to keep confidential the identity of each person interviewed in the course of the investigation.

D. Eligibility Determination.

The Tribe shall review a person's prior activities, criminal record, if any, and reputation, habits and associations to make a finding concerning the eligibility of a key employee or primary management official for employment in the gaming operation. If the Tribe determines that employment of the person poses a threat to the public interest or to the effective regulation of gaming, or creates or enhances dangers of unsuitable, unfair, or illegal practices and methods and activities in the conduct of gaming, a tribal gaming operation shall not employ that person in a key employee or primary management official position.

E. Procedures for Forwarding Applications and Reports for Key Employees and Primary Management Officials to the National Indian Gaming Commission.

1. When a key employee or primary management official begins work at a gaming operation authorized by this ordinance, the Tribe shall forward to the National Indian Gaming Commission a completed application for employment and conduct the background investigation and make the determination referred to in subsection D of this section.

2. The Tribe shall forward the report referred to in subsection F of this section to the National Indian Gaming Commission within 60 days after an employee begins work or within 60 days of the approval of this ordinance by the Chairman of the National Indian Gaming Commission.

3. The gaming operation shall not employ as a key employee or primary management official a person who does not have a license after 90 days.

F. Report to National Indian Gaming Commission.

1. Pursuant to the procedures set out; in subsection E of this section, the Tribe shall prepare and forward to the National Indian Gaming Commission an investigative report on each background investigation. An investigative report shall include all of the following:

- a. Steps taken in conducting a background investigation;
- b. Results obtained;
- c. Conclusions reached; and
- d. The bases for those conclusions.

2. The Tribe shall submit, with the report, a copy of the eligibility determination made under subsection D of this section.

3. If a license is not issued to an applicant, the Tribe:

- a. Shall notify the National Indian Gaming Commission; and
- b. May forward copies of its eligibility determination and investigative report (if any) to the National Indian Gaming Commission for inclusion in the Indian Gaming Individuals Records System.

4. With respect to key employees and primary management officials, the Tribe shall retain applications for employment and reports (if any) of the background investigations for inspection by the Chairman of the National Indian Gaming Commission or his or her designee for no less than three (3) years from the date of termination of employment.

#### G. Granting a Gaming License

1. If, within a thirty (30) day period after the National Indian Gaming Commission receives a report, the National Indian Gaming Commission notifies the tribe that it has no objection to the issuance of a license pursuant to a license application filed by a key employee or a primary management official for whom the tribe has provided an application and investigative report to the National Indian Gaming Commission, the Tribe may issue a license to such applicant.

2. The Tribe shall respond to a request for additional information from the Chairman of the National Indian Gaming Commission concerning a key employee or a primary management official who is the subject of a report. Such a request shall suspend the 30-day period under paragraph G.1. of this section until the

Chairman of the National Indian Gaming Commission receives the additional information.

3. If, within the thirty (30) day period described above, the National Indian Gaming Commission provides the Tribe with a statement itemizing objections to the issuance of a license to a key employee or to a primary management official for whom the Tribe has provided an application and investigative report to the National Indian Gaming Commission, the Tribe shall reconsider the application, taking into account the objections itemized by the National Indian Gaming Commission. The Tribe shall make the final decision whether to issue a license to such applicant.

H. License Suspension.

1. If, after the issuance of a gaming license, the Tribe receives from the National Indian Gaming Commission reliable information indicating that a key employee or a primary management official is not eligible for employment under subsection D. above, the Tribe shall suspend such license and shall notify in writing the licensee of the suspension and the proposed revocation.

2. The Tribe shall notify the licensee of a time and place for a hearing on the proposed revocation of a license.

3. After a revocation hearing, the Tribe shall decide to revoke or to reinstate a gaming license. The Tribe shall notify the National Indian Gaming Commission of its decision.

LICENSE LOCATIONS

The Tribe shall issue a separate license to each place, facility, or location on Indian lands where class II gaming is conducted under this ordinance.

REPEAL.

Only to the extent that they are inconsistent with this ordinance, all prior gaming ordinances, or parts thereof, are hereby repealed.

**CERTIFICATION**

The foregoing Ordinance was considered by the Sandia Pueblo Tribal Council at a duly called meeting and was adopted by the Council with a quorum being present at a meeting held on the \_\_\_\_ day of January, 1994.

\_\_\_\_\_  
Joe M. Lujan, Governor

Attest:

\_\_\_\_\_  
Secretary