Comparison of July TGWG Submission to July 2010 Draft MICS

In 2010, the NIGC posted on its web-site draft Class II MICS. This document will compare the 2010 draft MICS to the TGWG MICS proposal.

Editing convention: The words in blue (underlined) and red (struck-through) are the additions and deletions made by the TGWG. This document does not include discussion of sections 543.16(a) – (b) (Internal Control Procedures, Computerized Applications) of the TGWG Version. The provisions are identical to others discussed in earlier comparison documents.

#### July 2010 Draft MICS

## §543.16 What are the minimum internal control standards for information technology?

- (a) Physical Access and Maintenance Controls (1) The critical IT systems and equipment for each gaming application (e.g., bingo) and each application for financials, shall be maintained in a physically secured area. The area housing the critical IT systems and equipment for each gaming and other critical IT systems and equipment shall be equipped with the following:
- (i) Uninterruptible power supply to reduce the risk of data loss in the event of an interruption to commercial power. Components in a player interface cabinet are not required to maintain an uninterruptible power supply.
- (ii) A security mechanism to prevent unauthorized physical access to areas housing critical IT systems and equipment for gaming and financial applications, such as traditional key locks, biometrics, combination door lock, or electronic key card system.
- (2) Access to areas housing critical IT systems and equipment for gaming and financial applications, including vendor supported systems, shall be limited to authorized IT personnel as approved by the Tribal gaming regulatory authority. Non-IT personnel, including vendors of the gaming computer equipment, shall only be allowed access to the areas housing critical IT systems and equipment for gaming applications when authorized by IT Management in accordance with IT policies and procedures. At a minimum, such policies and procedures shall require monitoring of personnel during each access.
- (i) A record of each access by non-IT personnel shall be maintained by IT management to include the name of the visitor(s), time and date of entry, reason for visit, company or organization and the name of the designated and authorized personnel escorting the visitor, followed by the time and date

#### TGWG Version

§543.16 What are the minimum internal control standards for information technology?

- 543.16 What are the minimum internal control standards for Security and Management of Server, Server Software and Data Associated with Class II Gaming Systems?
- (a) Physical Access and Maintenance Controls (1) The critical IT systems and equipment for each gaming application (e.g., bingo) and each application for financials, shall be maintained in a physically secured area. The area housing the eritical IT systems and equipment for each gaming and other critical IT systems and equipment shall be equipped with the following: Internal Control Procedures. Subject to the approval and oversight of the TGRA, each gaming operation shall establish, implement and adhere to internal control policies and procedures that provide at least the level of control established by the standards of this section. (b) Computerized applications. For any computer applications utilized, alternate documentation and/or procedures that provide at least the level of control established by the standards of this section, as approved in writing by the TGRA, will be acceptable.
- (c) Class II gaming systems and physical controls. Controls must be established to ensure:
  - (i) Uninterruptible power supply to reduce the risk of data loss in the event of an interruption to commercial power.

    Components in a player interface cabinet are not required to maintain an uninterruptible power supply. 1) Control of physical and logical access to server, server software and data associated with Class II gaming systems, including accounting, voucher, cashless and player tracking, among others used in conjunction with Class II gaming;

### Comparison of July TGWG Submission to July 2010 Draft MICS

of visitor departure.

(ii) The administration of the electronic security systems, if used to secure areas housing critical IT systems and equipment, shall be performed by personnel independent of a gaming or financial department in accordance with policies and procedures approved by the Tribal gaming regulatory authority.

Justification: System Parameters (logical security), is the continuation of Physical Access and Maintenance Controls (physical security) above. Strong end-user password complexity requirements have been defined, per system allowance. System log review, system incidents and system log retention has been further defined.

- (b) System Parameters (1) The computer systems, including application software, shall be logically secured through the use of passwords, biometrics, or other means approved by the Tribal gaming regulatory authority.
- (2) Security parameters for passwords, if configurable, shall meet the following minimum requirements:
- (i) Passwords shall be changed at least once every 90 days (quarterly).
- (ii) Passwords shall be at least 8 characters in length and contain a combination of at least two of the following criteria: upper case letters, lower case letters, numeric and/or special characters.
- (iii) If the system maintains an electronic record of old or previously used passwords, passwords may not be re-used for a period of 18 months.
- (iv) User accounts shall be automatically locked out after 3 failed login attempts. The system may, subject to the approval of the TGRA, release a locked out account after 30 minutes has elapsed.
- (v) The written system of internal controls shall delineate whether the system is configurable for security parameters for passwords, including temporary passwords, and to what extent the system is configurable in meeting the security parameter requirements.
- (3) A system event log (incident log) or series of reports/logs for critical IT systems, if capable of being created by all components that communicate within the gaming network, will be configured to track the following events:
- (i) Failed login attempts.
- (ii) Changes to live data files occurring outside of normal program and operating system execution.
- (iii) Changes to operating system, database, network, and application policies and parameters.

- (ii) A security mechanism to prevent unauthorized physical access to areas housing critical IT systems and equipment for gaming and financial applications, such as traditional key locks, biometrics, combination door lock, or electronic key card system.
- (2) Access to areas housing critical IT systems and equipment for gaming and financial applications, including vendor supported systems, shall be limited to authorized IT personnel as approved by the Tribal gaming regulatory authority. Non IT personnel, including vendors of the gaming computer equipment, shall only be allowed access to the areas housing critical IT systems and equipment for gaming applications when authorized by IT Management in accordance with IT policies and procedures. At a minimum, such policies and procedures shall require monitoring of personnel during each access.
- (i) A record of each access by non IT personnel shall be maintained by IT management to include the name of the visitor(s), time and date of entry, reason for visit, company or organization and the name of the designated and authorized personnel escorting the visitor, followed by the time and date of visitor departure.
- (ii) The administration of the electronic security systems, if used to secure areas housing critical IT systems and equipment, shall be performed by personnel independent of a gaming or financial department in accordance with policies and procedures approved by the Tribal gaming regulatory authority.
- (b) System Parameters (1) The computer systems, including application software, shall be logically secured through the use of passwords, biometrics, or other means approved by the Tribal gaming regulatory authority.
- (2) Security parameters for passwords, if configurable, shall meet the following minimum requirements:
- (i) Passwords shall be changed at least once every 90 days (quarterly).
- (ii) Passwords shall be at least 8 characters in length and contain a combination of at least two of the following criteria: upper case letters, lower case

Comparison of July TGWG Submission to July 2010 Draft MICS

- (iv) Audit trail of information changed by administrator accounts; and
- (v) Changes to date/time on master time server.
- (4) (i) Daily system event logs shall be reviewed at least once weekly (for each day of the entire previous week) by IT personnel other than the system administrator for events listed in 543.16 (b) (3). For Tier A and B gaming operations, the system administrator restriction is not applicable. The system event logs shall be maintained for a minimum of the preceding seven (7) days. Documentation of this review (e.g., log, checklist, notation on reports) shall be maintained for a minimum of ninety (90) days and include the date, time, name of individual performing the review, the exceptions noted, and any follow-up of the noted
- (ii) An automated tool that polls the event logs for all gaming and financial related servers, and provides the system administrators notification of the above may be used. Maintaining the notification for ninety (90) days shall serve as evidence of the review.
- (5) Exception reports, if capable, for components that communicate within the gaming network (e.g. changes to system parameters, corrections, overrides, voids, etc.) shall be maintained and include at a minimum:"
- (i) Date and time of alteration;

exception.

- (ii) Identification of user that performed alteration;
- (iii) Data or parameter altered;
- (iv) Data or parameter value prior to alteration; and
- (v) Data or parameter value after alteration.

  Justification: The selection, provisioning and management of user accounts further defined, as well as system administrator responsibilities within user accounts. Quarterly user access review has been established.
- (c) *User Accounts* (1) Management personnel, or persons independent of the department being controlled, shall establish, or review and approve, user accounts to ensure that, at a minimum, assigned application functions match the employee's current job responsibilities, unless otherwise authorized by management personnel, and to ensure adequate segregation of duties.
- (2) At a minimum, the review shall ensure that any previously assigned application function access for the employee's user account is changed to inactive (disabled) prior to the employee accessing their new user account for their role or position in a new department.

<u>letters</u>, numeric and/or special characters.

(iii) If the system maintains an electronic record of old or previously used passwords, passwords may not be re used for a period of 18 months.
(iv) User accounts shall be automatically locked out after 3 failed login attempts. The system may, subject to the approval of the TGRA, release a locked out account after 30 minutes has elapsed.
(v) The written system of internal controls shall delineate whether the system is configurable for security parameters for passwords, including temporary passwords, and to what extent the system is configurable in meeting the security parameter requirements.

(3) A system event log (incident log) or series of reports/logs for critical IT systems, if capable of being created by all components that communicate within the gaming network, will be configured to track the following events:

(i) Failed login attempts.

(ii) Changes to live data files occurring outside of normal program and operating system execution.

(iii) Changes to operating system, database, network, and application policies and parameters.

(iv) Audit trail of information changed by administrator accounts; and

(v) Changes to date/time on master time server.

(4) (i) Daily system event logs shall be reviewed at least once weekly (for each day of the entire previous week) by IT personnel other than the system administrator for events listed in 543.16 (b) (3). For Tier A and B gaming operations, the system administrator restriction is not applicable. The system event logs shall be maintained for a minimum of the preceding seven (7) days. Documentation of this review (e.g., log, checklist, notation on reports) shall be maintained for a minimum of ninety (90) days and include the date, time, name of individual performing the review, the exceptions noted, and any follow up of the noted exception.

(ii) An automated tool that polls the event logs for all gaming and financial related servers, and provides the system administrators notification of the above may be used. Maintaining the notification for ninety (90) days shall serve as evidence of the review.

(5) Exception reports, if capable, for components that communicate within the gaming network (e.g. changes to system parameters, corrections, overrides, voids, etc.) shall be maintained and include at a minimum:"

- (3) User access listings shall include, if the system is capable of providing such information, at a minimum:
- (i) Employee name and title or position.
- (ii) User login name.
- (iii) Full list and description of application functions that each group/user account may execute. This list may be available in a separate report if the menu functions are easily referenced between the user access listing report and the menu function report.
- (iv) Date and time account created.
- (v) Date and time of last login.
- (vi) Date of last password change.
- (vii) Date and time account disabled/deactivated.
- (viii) Group membership of user account, if applicable.
- (4) When multiple user accounts for one individual per application are used, only one user account may be active (enabled) at a time if the concurrent use of the multiple accounts by the individual could create a segregation of duties deficiency resulting in noncompliance with one or more MICS. Additionally, the user account has a unique prefix/suffix to easily identify the users with multiple user accounts within one application.
- (5)The system administrator or designee and the Tribal gaming regulatory authority shall be notified as soon as possible when an employee is known to be no longer employed (e.g., voluntary or involuntary termination of employment). Upon notification ,the system administrator shall change the status of the employee's user account from active to inactive (disabled) status
- (6) The system administrator or designee and the Tribal gaming regulatory authority shall be notified as soon as possible when a user's authorized remote access capability is suspended or revoked. Upon notification, the system administrator or designee shall change the status of the user's account from active to inactive (disabled) status.
- (7) User access listings for gaming applications at the application layer shall be reviewed quarterly by personnel independent of the authorization and user provisioning processes. The review shall consist of examining a sample of at least 25 users included in the listing or more as determined by the Tribal gaming regulatory authority. The reviewer shall maintain adequate evidence to support the review process, which shall include the identified accounts reviewed, documentation of the results of the review, and e-mails or signatures and dates indicating when the user access listing was reviewed. For each of the randomly selected users,

- (i) Date and time of alteration;
- (ii) Identification of user that performed alteration;
- (iii) Data or parameter altered;
- (iv) Data or parameter value prior to alteration; and (v) Data or parameter value after alteration.
- (e) User Accounts (1) Management personnel, or persons independent of the department being controlled, shall establish, or review and approve, user accounts to ensure that, at a minimum, assigned application functions match the employee's current job responsibilities, unless otherwise authorized by management personnel, and to ensure adequate segregation of duties.
- (2) At a minimum, the review shall ensure that any previously assigned application function access for the employee's user account is changed to inactive (disabled) prior to the employee accessing their new user account for their role or position in a new department.
- (3) User access listings shall include, if the system is capable of providing such information, at a minimum:
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- (5)The system administrator or designee and the Tribal gaming regulatory authority shall be notified as soon as possible when an employee is known to be no longer employed (e.g., voluntary or involuntary termination of employment). Upon notification ,the system administrator shall change the status of the employee's user account from active to inactive (disabled) status

Comparison of July TGWG Submission to July 2010 Draft MICS

the reviewer shall determine whether:

- (i) The assigned system functions are being used as authorized (i.e., system functions are appropriate for user's job position);
- (ii) The assigned functions provide an adequate segregation of duties;
- (iii) Terminated users' accounts have been changed to inactive (disabled) status;
- (iv) Passwords have been changed within the last ninety (90) days. The review for password changes within 90 days applies regardless of whether the system parameter has been configured to forcefully request a password change every 90 days.
- (v) There are no inappropriate assigned functions for group membership, if applicable.

Justification: Revision further defines generic user account configuration, functionality and assignment. Generic user accounts are defined as user accounts that are shared by multiple users (using the same password) to gain access to gaming systems and applications.

- (d) Generic User Accounts (1) Generic user accounts at the operating system level, if used, shall be configured such that the user is automatically brought to the application logon screen immediately upon logging into the operating system. The generic user accounts must also be configured such that the user is logged out of the operating system automatically upon exiting the application.
- (2) Generic user accounts at the application system level shall be prohibited unless user access is restricted to inquiry or read only functions.

Justification: Service and default accounts utilization defined. Compliance suggestions provided. Default accounts are user accounts with predefined access levels usually created by default at installation for operating systems, databases and applications. Accounts for a particular application system or database may be system generated via query by the Administrator of each system or database.

(e) Service and Default Accounts (1) Service accounts, if utilized, shall be configured in a manner that prevents unauthorized and inappropriate usage to gain logical access to an application and the underlying databases and operating system. The individual responsible for the documentation indicating the method used to prevent unauthorized and inappropriate usage of these service accounts shall be identified in the written system of internal controls, that include at a minimum:

(6) The system administrator or designee and the Tribal gaming regulatory authority shall be notified as soon as possible when a user's authorized remote access capability is suspended or revoked. Upon notification, the system administrator or designee shall change the status of the user's account from active to inactive (disabled) status.

(7) User access listings for gaming applications at the application layer shall be reviewed quarterly by personnel independent of the authorization and user provisioning processes. The review shall consist of examining a sample of at least 25 users included in the listing or more as determined by the Tribal gaming regulatory authority. The reviewer shall maintain adequate evidence to support the review process, which shall include the identified accounts reviewed, documentation of the results of the review, and e-mails or signatures and dates indicating when the user access listing was reviewed. For each of the randomly selected users, the reviewer shall determine whether:

(i) The assigned system functions are being used as authorized (i.e., system functions are appropriate for user's job position);

(ii) The assigned functions provide an adequate segregation of duties;

(iii) Terminated users' accounts have been changed to inactive (disabled) status;

(iv) Passwords have been changed within the last ninety (90) days. The review for password changes within 90 days applies regardless of whether the system parameter has been configured to forcefully request a password change every 90 days.

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(e) Service and Default Accounts (1) Service accounts, if utilized, shall be configured in a manner that prevents unauthorized and inappropriate usage to gain logical access to an application and the underlying databases and operating system. The

- (i) Service accounts shall be configured such that the account cannot be used to directly log into the console of a server or workstation; and
- (ii) Service account passwords shall be changed at least once every 90 days, and deactivated immediately upon the completion of services provided.
- (2) User accounts created by default upon installation of any operating system, database or application (default user accounts) shall be configured, which may include deactivation or disabling, to minimize the possibility that these accounts may be utilized to gain unauthorized access to system resources and data. The individual responsible for the documentation indicating the procedures implemented to restrict access through the use of default accounts shall be identified in the written system of internal controls.
- (3) Any other default accounts that are not administrator, service, or guest accounts shall be disabled unless they are necessary for proper operation of the system. If these accounts must remain enabled, the passwords shall be changed at least once every 90 days.
- Justification: System administrative role defined as the individual(s) responsible for maintaining the stable operation of the IT environment to include software, hardware infrastructure and application software.
- (f) Administrative Access (1) Access to administer the network, operating system, applications, and database security and system parameters shall be limited to supervisory and/or management employees of the IT department or IT employees under the supervision of supervisory and/or management employees of the IT department. If there is no formal IT department, supervisory or management personnel independent of the department using such system and/or application may perform the administrative procedures. The Tribal regulatory gaming authority shall be notified by the IT department (or supervisory or management personnel independent of the department using the system, if there is no formal IT department) of those individuals who have been given administrator level access. Such notification shall occur no less than quarterly or whenever changes occur to the listing.
- (2) Systems being administered shall be enabled to log usage of all administrative accounts, if provided by the system. Such logs shall be maintained for 30 days and include time, date, login account name,

- individual responsible for the documentation indicating the method used to prevent unauthorized and inappropriate usage of these service accounts shall be identified in the written system of internal controls, that include at a minimum:
- (i) Service accounts shall be configured such that the account cannot be used to directly log into the console of a server or workstation; and
- (ii) Service account passwords shall be changed at least once every 90 days, and deactivated immediately upon the completion of services provided.
- (2) User accounts created by default upon installation of any operating system, database or application (default user accounts) shall be configured, which may include deactivation or disabling, to minimize the possibility that these accounts may be utilized to gain unauthorized access to system resources and data. The individual responsible for the documentation indicating the procedures implemented to restrict access through the use of default accounts shall be identified in the written system of internal controls.
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- (2) Systems being administered shall be enabled to log usage of all administrative accounts, if provided by the system. Such logs shall be maintained for 30 days and include time, date, login account name, description of event, the value before the change.

Comparison of July TGWG Submission to July 2010 Draft MICS

description of event, the value before the change, and the value after the change.

- (3) An individual independent of the gaming machine department shall daily review the requirements of a system based game and a system supported game ensuring the proper use of split or dual passwords by system administrators. This standard requires a review to confirm that the system requires or warrants the use of split or dual passwords and that split or dual passwords have been used
- (g) *Backups* (1) Daily backup and recovery procedures shall be in place and, if applicable, include:
- (1) The IT department shall develop and implement daily backup and recovery procedures which, if applicable, shall address at a minimum the following:
- (i) Application data (this standard only applies if data files have been updated).
- (ii) Application executable files (unless such files can be reinstalled).
- (iii) Database contents and transaction logs.
- (2) Upon completion of the backup process, the backup media shall be transferred as soon as practicable to a location separate from the location housing the systems' servers and data being backed up (for temporary and permanent storage). The storage location shall be secured to prevent unauthorized access and provides adequate protection to prevent the permanent loss of any data.

  (3) Backup data files and programs can be recipied in a geograph manner in another building.
- (3) Backup data files and programs can be maintained in a secured manner in another building on the premises that is physically separated from the building where the system's hardware and software are located. They may also be stored in the same building as the system hardware/software as long as they are secured in a fireproof safe (1000 degrees Fahrenheit for one (1) hour minimum) or in some other manner that will ensure the safety of the files and programs in the event of a fire or other disaster. (4) Backup system logs, if provided by the system, shall be reviewed by IT personnel or individuals authorized by IT personnel (daily review recommended) at a frequency determined by the
- backup jobs execute correctly and on schedule. The backup system logs shall be maintained for a time period established by the Tribal gaming regulatory authority.

  (5) The IT personnel responsible for the

Tribal gaming regulatory authority to ensure that

and the value after the change.

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- (i) Application data (this standard only applies if data files have been updated).
- (ii) Application executable files (unless such files can be reinstalled).
- (iii) Database contents and transaction logs. (2) Upon completion of the backup process, the backup media shall be transferred as soon as practicable to a location separate from the location housing the systems' servers and data being backed up (for temporary and permanent storage). The storage location shall be secured to prevent unauthorized access and provides adequate protection to prevent the permanent loss of any data. (3) Backup data files and programs can be maintained in a secured manner in another building on the premises that is physically separated from the building where the system's hardware and software are located. They may also be stored in the same building as the system hardware/software as long as they are secured in a fireproof safe (1000 degrees Fahrenheit for one (1) hour minimum) or in some other manner that will ensure the safety of the files and programs in the event of a fire or other disaster. (4) Backup system logs, if provided by the system, shall be reviewed by IT personnel or individuals authorized by IT personnel (daily review recommended) at a frequency determined by the Tribal gaming regulatory authority to ensure that backup jobs execute correctly and on schedule. The backup system logs shall be maintained for a time period established by the Tribal gaming regulatory authority.
- (5) The IT personnel responsible for the documentation indicating the procedures implemented for the backup processes and for restoring data and application files is delineated in

documentation indicating the procedures

implemented for the backup processes and for

Comparison of July TGWG Submission to July 2010 Draft MICS

restoring data and application files is delineated in the written system of internal control or policies and procedures .

- (i) In support of data restoration procedures, gaming operations shall test data recovery procedures using actual data at least annually, with documentation, review and IT managerial sign-off of results, which shall be made available to the Tribal gaming regulatory authority upon request.
- (h) Recordkeeping (1) Critical IT system documentation for all in-use versions of applications, databases, network hardware, and operating systems shall be readily available, including descriptions of hardware and software (including version numbers), operator manuals, etc. (2) System administrators shall maintain a current list of all enabled generic, system, and default accounts. The documentation shall include, at a minimum, the following:
- (i) Name of system (i.e., the application, operating system, or database).
- (ii) The user account login name.
- (iii) A description of the account's purpose.
- (iv) A record (or reference to a record) of the authorization for the account to remain enabled.
- (3) The current list shall be reviewed by IT management in addition to the system administrator at least once every six months to identify any unauthorized or outdated accounts.
- (4) User access listings for all gaming systems shall be retained for at least one (1) day of each month for the most recent five (5) years. The lists may be archived electronically if the listing is written to unalterable media (secured to preclude alteration). If the list of users and user access for any given system is available in electronic format, the list may be analyzed by analytical tools (i.e., spreadsheet or database).
- (5) The IT department shall maintain current documentation with respect to the network topology (e.g., flowchart/diagram), deployment of servers housing applications and databases, and inventory of software and hardware deployed (available upon request by authorized internal and external auditors and by Commission personnel). The employee responsible for maintaining the current documentation on the network topology shall be identified in the IT departmental policies and procedures.
- (i) Electronic Storage of Documentation (1) Documents may be scanned or directly stored to unalterable media (secured to preclude alteration) with the following conditions:

the written system of internal control or policies and procedures .

(i) In support of data restoration procedures,

- gaming operations shall test data recovery procedures using actual data at least annually, with documentation, review and IT managerial sign off of results, which shall be made available to the Tribal gaming regulatory authority upon request.

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- (i) Name of system (i.e., the application, operating system, or database).
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- (i) Electronic Storage of Documentation (1)

  Documents may be scanned or directly stored to
  unalterable media (secured to preclude alteration)
  with the following conditions:
- (i) The storage media shall contain the exact

procedures.

Comparison of July TGWG Submission to July 2010 Draft MICS

- (i) The storage media shall contain the exact duplicate of the original document.
- (ii) All documents stored shall be maintained with a detailed index containing the casino department and date
- (iii) Controls shall exist to ensure the accurate reproduction of records, up to and including the printing of stored documents used for audit purposes.
- (j) Network Security (1) If guest networks are offered (such as networks that provide internet access for patrons, hotel guests, or vendors), adequate logical segregation, as certified by IT management, shall be provided of the guest network from the network used to serve access to gaming and financial related applications and devices. Traffic on guest networks shall be non-routable to the network serving gaming and financial-related applications and devices.
- (2) Production networks serving gaming systems shall be secured from outside traffic (e.g., firewall and routers) such that systems are configured to detect and report security related events (security logs).
- (i) IT personnel responsible for documentation and review of procedures for detecting and reporting security related events shall be identified in the written system of internal control or policies and procedures.
- (ii) If the system is configurable, the system shall log:
- (A) Unauthorized logins,
- (B) Failed login attempts,
- (C) Other security related events (incident logs),
- (iii) Deactivate all unused physical and logical ports and any in-bound connections originating from outside the network.
- (A) Other security related events to be captured by the system include changes to live data files and any other unusual transactions.
- (B) [Reserved]
- (3) Network shared drives containing application files and data for all gaming and financial related applications shall be secured such that only authorized personnel may gain access.
- (4) Server consoles, and unattended user terminals in gaming areas shall be configured to automatically secure themselves after a configurable period of inactivity elapses, the amount of time to be determined by IT department personnel. The time period of inactivity shall be documented in the written system of internal controls or IT policies and procedures. Users shall supply proper login

duplicate of the original document.

(ii) All documents stored shall be maintained with a detailed index containing the casino department and date.

(iii) Controls shall exist to ensure the accurate reproduction of records, up to and including the printing of stored documents used for audit purposes.

- (j) Network Security (1) If guest networks are offered (such as networks that provide internet access for patrons, hotel guests, or vendors), adequate logical segregation, as certified by IT management, shall be provided of the guest network from the network used to serve access to gaming and financial related applications and devices.

  Traffic on guest networks shall be non routable to the network serving gaming and financial related applications and devices.
- (2) Production networks serving gaming systems shall be secured from outside traffic (e.g., firewall and routers) such that systems are configured to detect and report security related events (security logs).
- (i) IT personnel responsible for documentation and review of procedures for detecting and reporting security related events shall be identified in the written system of internal control or policies and procedures.

(ii) If the system is configurable, the system shall log:

(A) Unauthorized logins,

(B) Failed login attempts,

- (C) Other security related events (incident logs), (iii) Deactivate all unused physical and logical ports and any in-bound connections originating from outside the network.
- (A) Other security related events to be captured by the system include changes to live data files and any other unusual transactions.

(B) [Reserved]

- (3) Network shared drives containing application files and data for all gaming and financial related applications shall be secured such that only authorized personnel may gain access.
- (4) Server consoles, and unattended user terminals in gaming areas shall be configured to automatically secure themselves after a configurable period of inactivity elapses, the amount of time to be determined by IT department personnel. The time period of inactivity shall be documented in the written system of internal controls or IT policies and procedures. Users shall supply proper login credentials to regain access to the terminal or

Comparison of July TGWG Submission to July 2010 Draft MICS

credentials to regain access to the terminal or console.

- (5) Login accounts and passwords required to administer network equipment shall be secured such that only authorized IT personnel may gain access to these devices. The passwords for these accounts shall meet system security parameters in accordance with IT policies and procedures, and shall be immediately disabled when IT personnel are terminated. The Tribal gaming regulatory authority shall be immediately notified of such actions. (k) Changes to Production Environment (1) The individual responsible for the documentation indicating the process for managing changes to the production environment shall be identified in the written system of internal control or IT policies and procedures. Control shall include all changes to the production environment (operating system, network, databases, and applications) that relate to critical IT, gaming and applications systems. This process includes at a minimum:
- (i) Proposed changes to the production environment shall be evaluated sufficiently by management personnel prior to implementation;
- (ii) Proposed changes shall be properly and sufficiently tested prior to implementation into the production environment;
- (iii) A strategy of reverting back to the last implementation shall be used (rollback plan) if the installation is unsuccessful and the rollback plan shall be tested prior to implementation to the production environment; and;
- (iv) Sufficient documentation shall be maintained evidencing management approvals, testing procedures and results, rollback plans, and any issues/resolutions encountered during implementation.
- (1) Remote Access (1) For each critical IT system application that is accessible remotely for purposes of obtaining vendor support, the written system of internal control or policies and procedures, as approved by the Tribal gaming regulatory authority, shall specifically address remote access procedures including, at a minimum:
- (i) An automated or manual remote access log that denotes the following:
- (A) name of authorized IT technician granting authorization:
- (B) vendor's business name and name of authorized programmer;
- (C) reason for network access;
- (D) critical IT system application to be accessed,
- (E) work to be performed on the system and

<del>console.</del>

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- (D) critical IT system application to be accessed,
- (E) work to be performed on the system and
- (F) date, time and approximate duration of the

- (F) date, time and approximate duration of the access. Description of work performed shall be adequately detailed to include the old and new version numbers of any software that was modified, and details regarding any other changes made to the system. Final duration of access will be annotated upon termination of the vendors' network connection.
- (ii) For computerized casino accounting systems, the approved secured connection shall be such that the system can only be accessed from an authorized authenticated user.
- (iii) The method and procedures used in establishing and using unique user IDs, passwords and IP addressing to allow authorized vendor personnel to access the system through remote access.
- (iv) IT personnel, by name and role, shall be authorized by IT Management to enable the method of establishing a remote access connection to the system. Such authorizations shall be submitted to the Tribal gaming regulatory authority no less than twice annually.
- (v) The name and role of IT personnel involved and procedures performed to ensure the method of establishing remote access connection shall be disabled when vendor remote access is no longer required and not in use. The same shall be submitted to the Tribal gaming regulatory authority no less than twice annually.
- (2) User accounts used by vendors shall remain disabled on all operating systems, databases, network devices, and applications until needed by such vendor. Subsequent to an authorized use by a vendor, the account shall be returned to a disabled state.
- (3) If remote access to the production network (live network) is permissible, and allows access to critical IT system applications, such access shall be logged automatically by the device or software where access is established if such logging is capable within system configurations.
- (m) Information Technology Department (1) If a separate IT department is maintained or if there are in-house developed systems, the IT department shall be independent of all gaming departments (e.g., cage, count rooms, etc.) and operational departments.
- (2) IT personnel shall be precluded from access to wagering instruments and gaming related forms (e.g., player interface jackpot forms). IT personnel shall be restricted from having unauthorized access to cash or other liquid assets as well as initiating general or subsidiary ledger entries.

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- (3) If remote access to the production network (live network) is permissible, and allows access to critical IT system applications, such access shall be logged automatically by the device or software where access is established if such logging is capable within system configurations.
- (m) Information Technology Department (1) If a separate IT department is maintained or if there are in house developed systems, the IT department shall be independent of all gaming departments (e.g., cage, count rooms, etc.) and operational departments.
  - (2) Physical and logical protection of storage media and its contents, including recovery procedures;
  - (3) Access credential control methods;
  - (4) Record keeping and audit processes;
  - (5) Departmental independence, including, but not limited to, means to restrict agents

- (n) *In-house Developed Systems* (1) If source code for gaming and/or financial related software is developed or modified internally, a process (systems development life cycle) shall be adopted to manage this in-house development. The individual responsible for the documentation indicating the process in managing the development or modification of source code shall be identified in the written system of internal control or IT policies and procedures. The process shall address, at a minimum:
- (i) Requests for new programs or program changes shall be reviewed by IT supervisory personnel. Approvals to begin work on the program shall be documented.
- (ii) A written plan of implementation for new and modified programs shall be maintained and include, at a minimum, the date the program is to be placed into service, the nature of the change (if applicable), a description of procedures required in order to bring the new or modified program into service (conversion or input of data, installation procedures, etc.), and an indication of which operational department is to perform all such procedures.

  (iii) Sufficiently documenting software development and testing procedures through system development
- (iii) Sufficiently documenting software development and testing procedures through system development life cycle (SDLC) or other suitable, management approved process. Documentation of approvals, systems development, testing, results of testing, and implementation into production. Documentation shall include a record of the final program or program changes, including evidence of user acceptance, date in service, programmer, and reason for changes, shall be documented and maintained.
- (iv) Physical and logical segregation of the development and testing environment from the production environments.
- (v) Adequate segregation of duties (i.e., those who develop/test code do not have access to introduce new or modified code into the production environment). In addition, a system administrator shall be precluded from developing/testing code which will be introduced into the production environment.
- (vi) Secured repositories for maintaining code history.
- (vii) End-user documentation (guides and manuals).
- (2) All of the in-house developed systems described within this section must be submitted to the TGRA for approval prior to being implemented on the gaming network.
- (o) *Purchased Software Programs* (1) For critical IT systems, documentation shall be maintained and

- that have access to server, server software and data from having access to financial instruments.and,
- (d) Independence. All personnel having access to Class II gaming servers, server software and/or data are independent of and restricted from access to:
  - (1) Financial instruments (e.g. cash, cash equivalents, vouchers, and coupons);
    (2) Signatory authority over financial instruments and payouts forms; and
    (2) IT personnel shall be precluded from access to wagering instruments and gaming related forms (e.g., player interface jackpot forms). IT personnel shall be restricted from having unauthorized access to cash or other liquid assets as well as initiating general or subsidiary ledger entries. 3)
    Accounting, audit, and ledger entries.
- (n) In house Developed Systems (1) If source code for gaming and/or financial related software is developed or modified internally, a process (systems development life cycle) shall be adopted to manage this in house development. The individual responsible for the documentation indicating the process in managing the development or modification of source code shall be identified in the written system of internal control or IT policies and procedures. The process shall address, at a minimum:
- (i) Requests for new programs or program changes shall be reviewed by IT supervisory personnel.

  Approvals to begin work on the program shall be documented.
- (ii) A written plan of implementation for new and modified programs shall be maintained and include, at a minimum, the date the program is to be placed into service, the nature of the change (if applicable), a description of procedures required in order to bring the new or modified program into service (conversion or input of data, installation procedures, etc.), and an indication of which operational department is to perform all such procedures. (iii) Sufficiently documenting software development and testing procedures through system development life cycle (SDLC) or other suitable, management approved process. Documentation of approvals, systems development, testing, results of testing, and implementation into production. Documentation shall include a record of the final program or program changes, including evidence of user acceptance, date in service, programmer, and reason for changes, shall be documented and maintained. (iv) Physical and logical segregation of the

Comparison of July TGWG Submission to July 2010 Draft MICS

include, at a minimum, the date the program was placed into service, the nature of the change (if applicable), a description of procedures required in order to bring the new or modified program into service (conversion or input of data, installation procedures, etc.), and an indication of the IT technicians who performed such procedures. (i) Testing of new and modified programs shall be performed (by the gaming operation or the system manufacturer) and documented prior to full

implementation, subject to Tribal gaming regulatory

(ii) [Reserved]

approval.

(2) [Reserved]

development and testing environment from the production environments.

(v) Adequate segregation of duties (i.e., those who develop/test code do not have access to introduce new or modified code into the production environment). In addition, a system administrator shall be precluded from developing/testing code which will be introduced into the production environment.

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(vii) End user documentation (guides and manuals). (2) All of the in house developed systems described within this section must be submitted to the TGRA for approval prior to being implemented on the gaming network.

(o) Purchased Software Programs (1) For critical IT systems, documentation shall be maintained and include, at a minimum, the date the program was placed into service, the nature of the change (if applicable), a description of procedures required in order to bring the new or modified program into service (conversion or input of data, installation procedures, etc.), and an indication of the IT technicians who performed such procedures. (i) Testing of new and modified programs sh performed (by the gaming operation or the system manufacturer) and documented prior to full implementation, subject to Tribal gaming regulatory approval.

(ii) [Reserved]

(2) [Reserved]

### NIGC Comments and Questions Regarding the TGWG Proposed Regulation (questions in blue)

Effect of 2010 Draft Regulation: The draft regulation provides gaming operations Minimum Internal Control Standards (MICS) that help establish both a framework and baseline for the implementation and/or monitoring of their information technology infrastructure. Included in the current provision are control standards for; gaming and financial accounting software, asset management, disaster recovery, administrator and end-user accounts, organizational and hotel network system security, as well as the central computerized casino accounting system to include player tracking.

Effect of TGWG Proposal: The proposed TGWG version has removed all requirements and key objectives from the proposed MICS. Does this change come into conflict with industry standards for other U.S-based professionally-sanctioned information technology regulatory entities?

Other than a cursory control descriptive, all detailed physical security, logical security, and end-user administration controls have been deleted. It is worth noting that reasonable secure assurance is not concerned with all computer application systems, but only those critical IT systems specifically noted under the previous NIGC proposed regulations; i.e. financial, gaming and accounting systems, to include the network that these systems reside. The TGWG version proposes the 'control' of physical and logical server access, but provides no parameters of an effective control measure, nor how 'control' is defined.

Page 13 of 19 12/29/2011

Comparison of July TGWG Submission to July 2010 Draft MICS

The proposed TGWG version removes specificity to all gaming and financial data security, data storage, recovery and restoration, IT operations, business continuity, segregation of duties and end-user accountability.

Referencing the TGWG proposed change in title, from 'Information Technology' to 'security and management of server, server software and data associated with Class II gaming systems'. Such a lengthy title runs the risk of not being easily identifiable by the Tribal Gaming community and the industry at large. Too long, too wordy, too complicated and not easily recalled from memory. The proposed 'Class II' suffix in the title is redundant, being that the regulation resides in the Class II regulation itself. Would retaining 'Information Technology' or a similar variation in the title more easily allow it to be referenced and identified by Tribal regulatory and audit personnel?

TGWG IT Control for Independence (C)(5)(d)(1) removes the TGRA as the approving authority to decide whether to allow IT personnel to handle cash instruments under proper oversight and approval. What was the reasoning for this change?

#### TGWG Guidance

- (d) Supervision.
- (1) Controls should identify the supervisory agent in the department or area responsible for ensuring that the department or area is operating in accordance with established policies and procedures.
- (2) The supervisory agent should be independent of the operation of Class II games. Best practice suggests when assigning supervisory responsibilities to the agent(s) holding this position(s), the following duties should be considered:
  - (i) Developing an organizational chart of the department or area;
  - (ii) Defining job descriptions;
- (iii) Developing a narrative description of the reporting structure, which is designed to ensure adequate supervision and segregation of function;
  - (iv) Establishing systems security management policies and controls;
  - (v) Monitoring and enforcing compliance with security and internal control standards;
  - (vi) Assigning security roles, responsibilities, and specifying required skills, and access privileges;
- (vii) Assessing potential risks to the security and integrity to the Systems, establishing risk thresholds, and actively managing risk mitigation;
- (viii) Ensuring implementation of security requirements for strategic partners and other third parties;
  - (ix) Identifying and classifying information assets;
  - (x) Protecting the physical environment;
- (xi) Ensuring internal and external audits of the information security program with timely followup; and
- (xii) Establishing a comprehensive Systems security program and oversight of, including but not limited to, the following:
  - (A) User access controls and privileges;
  - (B) Configuration management;
  - (C) Event and activity logging and monitoring;
  - (D) Communications and remote access security;
  - (E) Malicious code protection, including viruses, worms, and Trojans;
  - (F) Software installation and change management;
  - (G) Firewalls;
  - (H) Data encryption; and
  - (I) Backup and recovery.
- (3) Controls should ensure that duties are adequately segregated and monitored to detect procedural errors and prevent the concealment of fraud.

Page 14 of 19 12/29/2011

### Comparison of July TGWG Submission to July 2010 Draft MICS

- (4) Internal controls must require that all personnel having access to Class II gaming Systems have no signatory authority over financial instruments and payout forms and are independent of and restricted from access to:
  - (i) Financial instruments (e.g., cash, cash equivalents, vouchers, and coupons); and
  - (ii) Accounting, audit, and ledger entries.

#### **NIGC Question**

Referencing TGWG 543.16(c)(5), the TGWG proposal references the term 'agent'. Due to the ambiguity between human agents, versus a software applications agent, would a better approach be to replace or define the parameters of the term 'agent more clearly?'

Referencing TGWG Guidance (d) (2) (x), "Protecting the physical environment," Could this be clarified by replacing the phrase with the following: "Ensure the effectiveness of physical security measures for the server environment/infrastructure?" IT controls 'aid in the protection' and supplement all other IT security controls, however, can a system be truly "protected?"

#### **TGWG Guidance**

(e) Risk Assessments. Risk assessments and periodic program reviews may be used to determine how often the security and management of server, server software, and data associated with Class II gaming should be audited. When an assessment and review is necessary, an agent independent of the organizational component responsible for the security and management of server, server software, and data associated with Class II gaming should perform it.

#### **NIGC Question**

Since the definition of the word agent "permits the use of computer applications to perform the functions(s) of an agent," what are the steps required to demonstrate and verify said agent(s)'s independence from "security and management of server, server software, and data associated with Class II gaming?"

#### TGWG Guidance

- (f) Physical Security.
- (1) Internal controls must require that all servers, server software and data associated with Class II gaming be stored in a secured physical location such that access is restricted to authorized agents only.
- (2) Access devices (e.g., keys, cards, fobs) to the Systems secured physical location should be controlled by an independent agent (e.g., security, audit).
- (3) Access to the Systems' secured physical location must be restricted to agents only. Vendors may be authorized access as agents in accordance with established policies and procedures. A record of agents granted access privileges must be maintained and updated. The records should be verified prior to allowing physical access to the Systems.
- (4) Communications to and from Systems via wires, switches, hubs, wireless, telephone and/or any other technology must be physically secured from unauthorized access.

#### NIGC Comment to TGWG Guidance

Guidance appears relevant.

#### TGWG Guidance

- (g) Logical Security.
- (1) Internal controls should require that security standards and procedures are designed and

Page 15 of 19 12/29/2011

### Comparison of July TGWG Submission to July 2010 Draft MICS

operate to protect all Systems and are documented and enforced to ensure:

- (i) Access to Systems software and application programs is restricted and secured from unauthorized access:
- (ii) Access to data associated to Class II gaming is restricted and secured from unauthorized access;
- (iii) Access to communications facilities, systems, and information transmissions associated to Class II gaming systems is restricted and secured from unauthorized access; and
- (iv) Unused services and non-essential ports are disabled whenever possible. The manufacturer/supplier of the System must be consulted prior to the deactivation of any service or ports to ensure that an essential service/port is not inadvertently disabled. For example, many essential services only run sporadically, so usage by itself is not always a reliable measure of importance or necessity.
- (2) Procedures are in place to ensure that all activity performed on Systems is restricted, secured from unauthorized access, and logged. Authorized agents may include vendors and other client and/or host systems but only in accordance with established policies and procedures.
- (3) Communications to and from Systems via wires, switches, hubs, modems, routers, wireless access points, telephone and/or any other technology must be logically secured from unauthorized access.

#### **NIGC Question**

How does asking a manufacturer for permission to deactivate services (or permission for anything, for that matter) conform to common gaming regulatory practice? Could this provision raise concerns regarding "the Federal Government interfering via regulation with a contract between tribe and vendor?"

Use of the word "should" in the guidance does not emphasize the importance of internal controls to protect the systems.

"Authorized agents" addition is not needed here because it is already implied in the definition.

#### TGWG Guidance

- (h) User Controls.
- (1) Systems, including application software, must be secured with passwords or other approved means as applicable.
- (2) Internal controls should require that management personnel or persons independent of the department being controlled should assign and control access to system functions.
  - (3) Access credentials (e.g., passwords, PINs, cards) should be controlled as follows:
  - (i) Each user should have their own individual access credential;
  - (ii) Access credentials should be changed at established intervals but not less than quarterly; and
- (iii) Access credential records should be maintained either manually or by systems that automatically record access changes and force access credential changes, including the following information for each user:
  - (A) User's name:
  - (B) Date the user was given access and/or password change; and
- (C) Description of the access rights assigned to user. Many system and operators manage access rights per user profile or position. This method aids in assuring all users of the same position have access controls based on the same user profile.
- (4) Controls and procedures should ensure that when an individual has multiple user profiles, only one user profile per application is used at a time.
- (5) Patrons may also be "users" of a Class II gaming system, including player tracking systems used in association with Class II gaming, and patron access is subject to the operation controls and
- (6) Lost or compromised access credentials must be deactivated as soon as possible, generally within 24 hours if not immediately.

Page 16 of 19 12/29/2011

### Comparison of July TGWG Submission to July 2010 Draft MICS

- (i) Security or destruction of access credentials (e.g., cards, fobs, etc.) found meets the deactivation requirement.
- (ii) Unrestricted Patron Deposit Account access credentials (e.g., card, fob, etc.) should be secured and not destroyed for a specified period of time sufficient to provide accounting to account for any remaining balances.
- (7) Controls should require that the access credentials of terminated users must be deactivated within a specified period of time. Best practice suggests that such deactivation should be completed immediately upon an agent's termination, where possible, but within 24 to 72 hours of termination at most. When determining the allowable time period for deactivation, the level of risk for the access held by the terminated user should be considered.
- (8) Controls must require that only authorized agents can access inactive or closed accounts of other users, such as player tracking accounts and terminated employee accounts, among others.

#### NIGC Comment/Question to TGWG Guidance

Use of the word "should" in the guidance does not emphasize the importance of internal controls to protect the systems.

Section (h)(3)(ii) could be interpreted as password changes can only be changed after every quarter, at the soonest. Is that the intent, and if so, how does that fit in with best practices?

Sections (h)(7) and (8) do not necessarily account for issues with role changes. For example, if an employee has a role change from Regulatory to F&B, then their regulatory access privileges should be changed immediately as well. Should this be clarified?

#### **TGWG Guidance**

- (i) Installations & Modifications.
- (1) Controls must mandate that only TGRA authorized or approved systems and modifications can be installed.
- (2) Internal controls must require recordkeeping of all new installations and/or modifications to Class II gaming systems. These records should include, at a minimum:
  - (i) The date of the installation or change;
- (ii) The nature of the installation or change (e.g., new software, database update, server repair, significant configuration changes [e.g., such as player tracking point structure changes]);
- (iii) Evidence of verification that the installation or the changes are approved (i.e., checksums, versions); and
  - (iv) The identity of the agent(s) performing the installation/modification.
- (3) Except for emergencies, best practice suggests procedures should be implemented to plan installations and modifications in advance and to minimize interruption of gaming activity and service to patrons.
- (4) Documentation should be maintained (e.g., manuals, user guides) describing the systems in use and the operation, including hardware.
- (5) Best practice suggests that changes to the Systems should be done in consultation with the manufacturer and/or supplier to prevent damage, both physical and logical, or compliance concerns to the approved system.

#### NIGC Comment to TGWG Guidance

Use of the word "should" in the guidance does not emphasize the importance of internal controls to protect the systems.

Comparison of July TGWG Submission to July 2010 Draft MICS

Would adding a section to ensure cross-compliance with any 547 requirements (especially from record keeping requirements such as ITL certification letter, TGRA approval letter, etc.) be beneficial?

#### **TGWG Guidance**

- (i) Remote Access.
- (1) Remote access to Systems should be governed by a detailed set of policies and procedures. Remote access may be allowed by agents for system support as long as each access is documented and maintained at the place of authorization, including:
  - (i) Name of agent authorizing access;
  - (ii) Name of agent accessing system;
  - (iii) Verification of the agent's authorization;
  - (iv) Reason for remote access;
  - (v) Description of work performed; and
  - (vi) Date, time, and use start and end of access.
  - (2) Controls must require that all remote access is performed via a secured method.

### NIGC Comment/Question to TGWG Guidance

Use of the words "should" in the Guidance does not emphasize the importance of policies and procedures. Remote systems *must* be governed by a detailed set of policies and procedures.

How do TGRA/operations verify the outcome of any downloads that took place after remote access session concluded? Are there any other requirements that were removed from Part 547 as a control that could or should be placed here?

### TGWG Guidance

- (k) Incident Response.
- (1) Controls should require documented procedures for responding to, investigating, resolving, documenting, and reporting security incidents associated with Systems.
- (2) Procedure should require timely response to all security incidents, be formally documented and tested at specified intervals not less than annually.

### NIGC Comment to TGWG Guidance

Use of the word "should" in the guidance does not emphasize the importance of procedures for addressing security incidents.

#### TGWG Guidance

- (1) Backups and Disaster Recovery.
- (1) Controls should include adequate backup and disaster recovery procedures including, but not limited to, the following:
  - (i) Daily backup of all data;
  - (ii) Backup of all programs or the ability to reinstall the exact programs as needed;
- (iii) Secured storage of all backup data files and programs, or other adequate protection. Backup data files and programs should be stored in a secured manner in another building that is physically separated from the building where the system's hardware and software are located. Backup data files and programs may also be stored in the same building as the hardware/software as long as such files and programs are secured in a fireproof safe or some other manner that will ensure the safety of the files and programs in the event of a fire or other disaster;
  - (iv) Mirrored or redundant data source; and

Page 18 of 19 12/29/2011

Comparison of July TGWG Submission to July 2010 Draft MICS

- (v) Redundant and/or backup hardware.
- (2) Controls should include disaster recovery procedures, including but not limited to, the following.
  - (i) Data backup restoration;
  - (ii) Program restoration; and
  - (iii) Redundant or backup hardware restoration.
- (3) Disaster recovery procedures should be tested on a sample basis at specified intervals not less than annually with test results documented.
- (4) Backup data files and disaster recovery components should be managed with the same security and access controls as the System for which they are designed to support.

### NIGC Comment/Question to TGWG Guidance

Use of the word "should" in the guidance does not emphasize the importance of internal controls for adequate backup and disaster recovery.

There is nothing in this section to safeguard the security of sensitive data that is backed up. How would you ensure player tracking data (especially un-encrypted) that is sent via tape off site, is protected?

#### **TGWG Guidance**

- (m) Audit and Accounting.
- (1) When servers, server software, and data are used in conjunction with Class II gaming, controls must be established for audit and accounting in accordance with MICS 543.19 (What are the minimum internal control standards for audit and accounting?) and the guidance provided in the associated document.
- (2) Best practice suggests that each operational area secure daily audit and accounting records, forms, and documents prior to audit. For example, a cashier may place records in a locked box for next-day delivery to accounting for audit.

### **NIGC Comment to TGWG Guidance**

Guidance appears relevant.