

AUG 2 5 2008

Mr. John A. Maier Maier Pfeffer & Kim, LLP 510 16<sup>th</sup> Street, Suite 302 Oakland, CA 94612

Re: Request for Approval of Graton Rancheria Gaming Ordinance

Dear Mr. Maier:

This letter responds to your request to the National Indian Gaming Commission ("NIGC") to review and approve the Graton Rancheria Gaming Ordinance, enacted by the Graton Rancheria Tribal Council by Resolution 08-13 on June 13, 2008, and received by the NIGC on June 19, 2008.

This letter constitutes approval of the Gaming Ordinance under the Indian Gaming Regulatory Act ("IGRA"). It is important to note, however, that approval is granted for gaming only on Indian lands, as defined in IGRA, over which the Graton Rancheria exercises jurisdiction,

Thank you for submitting the Gaming Ordinance for our review and approval. The NIGC staff and Llook forward to working with you and the Rancheria on future gaming issues. If you have any questions or require assistance, please contact Denise Desiderio or John Hay in the Office of General Counsel, at 202-632-7003.

Sincerel/

Philip N. Hogen Chairman

cc: Greg Sarris, Tribal Chairman Graton Rancheria

NATIONAL HEADQUARTERS 1441 L St. NW, Suite 9100, Washington, DC 20005 Tel: 202.632.7003 Fax 202.632.7066 .www.NIGC.GOV

# GAMING ORDINANCE OF THE FEDERATED INDIANS OF GRATON RANCHERIA

Approved

JUN 19 2008

## ARTICLE I: PURPOSE

The Federated Indians of Graton Rancheria ("Tribe"), acting through its Tribal Council, pursuant to the Tribe's inherent authority and the Constitution of the Federated Indians of Graton Rancheria, adopted December 23, 2002, as amended, hereby enacts this Ordinance in order to set the terms for class II and class III gaming operations on the Tribe's Indian lands.

## ARTICLE II: DEFINITIONS

### Section 1. General

Unless a different meaning is clearly indicated in this Ordinance, the terms used herein shall have the same meaning as defined in the Indian Gaming Regulatory Act (25 U.S.C. § 2701 *et seq.*) and its regulations (25 C.F.R. § 500 *et seq.*).

Section 2. Special Terms

In this Ordinance:

OF

(a) CLASS/I GAMING: "class I gaming" means social games solely for prizes of minimal value of traditional forms of Indian gaming engaged in by individuals as a part of, or in connection with, tribal ceremonies or celebrations.

- the game of chance commonly known as bingo (whether or not electronic, computer, or other technologic aids are used in connection therewith);
  - which is played for prizes, including monetary prizes, with cards bearing numbers or other designations,
  - (II) in which the holder of the card covers such numbers or designations when objects, similarly numbered or designated, are drawn or electronically determined, and
  - (III) in which the game is won by the first person covering a previously designated arrangement of numbers or designations on such cards,

<sup>(</sup>b) CLASS II GAMING: "class II gaming" means:

including (if played in the same location) pull-tabs, lotto, punch boards, tip jars, instant bingo, and other games similar to bingo, and

- (ii) card games that-
  - (I) are explicitly authorized by the laws of California, or
  - (II) are not explicitly prohibited by the laws of California and are played at any location in California, but only if such card games are played in conformity with those laws and regulations (if any) of California regarding hours or periods of operation of such card games or limitations on wagers or pot sizes in such card games.

The term "class II gaming" does not include any banking card games, including baccarat, chemin de fer, or blackjack (21), or electronic or electromechanical facsimiles of any game of chance or slot machines of any kind.

- (c) CLASS III GAMING: "class III gaming" means all forms of gaming that are not class I gaming (as defined in IGRA) or class II gaming.
- (d) COMMISSION: "Commission" means the Federated Indians of Graton Rancheria Gaming Commission to be established pursuant to an ordinance duly adopted by the Tribal Council.
- (e) COMPACT: "Compact" means a Tribal-State Compact concerning class III gaming approved by the Secretary of the Interior and published in the Federal Register pursuant to 25 U.S.C. § 2710(d).
- (f) IGRA: "IGRA" means the Indian Gaming Regulatory Act, 25 U.S.C. § 2701 et seq. and its regulations, 25 C.F.R. § 500 et seq.
- (g) INDIAN LANDS: "Indian lands" means all lands within the limits of any Indian reservation and any lands title to which is either held in trust by the United States for the benefit of any Indian tribe or individual or held by any Indian tribe or individual subject to restriction by the United States against alienation and over which an Indian tribe exercises governmental power.
- (h) KEY EMPLOYEE: "key employee" means
  - A person who performs one or more of the following functions: bingo caller; counting room supervisor; chief of security; custodian of gaming supplies or cash; floor manager; pit boss; dealer; croupier; approver of credit; or custodian of gambling devices including persons with access to cash and accounting records within such devices;
  - (2) If not otherwise included, any other person whose total cash compensation is in excess of fifty-thousand dollars (\$50,000.00) per year; or

- (3) If not otherwise included, the four (4) most highly compensated persons in the gaming operation.
- (i) NET REVENUES: "Net revenues" means gross revenues of gaming activity less amounts paid out as, or paid for, prizes and total operating expenses, excluding management fees.
- NIGC: "NIGC" means the National Indian Gaming Commission established pursuant to 25 U.S.C. § 2704.
- (k) PRIMARY MANAGEMENT OFFICIAL: "Primary Management Official" means
  - (1) The person having management responsibility for a management contract;
  - (2) Any person who has authority to: hire and fire employees; or to set up working policy for the gaming operation; or
  - (3) The chief financial officer or other person who has financial management responsibility.
- STATE GAMING AGENCY: "State Gaming Agency" means the entity or entities defined in a Compact, if any.
- (m) TRIBAL COUNCIL: "Tribal Council" means the Tribal Council of the Federated Indians of Graton Rancheria, as defined in the Constitution of the Federated Indians of Graton Rancheria.
- (n) TRIBAL MEMBER: "Tribal member" means any individual who is duly enrolled in the Tribe in accordance with the Tribe's Constitution and any enrollment ordinance that may be enacted by the Tribe, as amended from time to time.
- (o) TRIBE: "Tribe" means the Federated Indians of Graton Rancheria.

## ARTICLE III: GAMING AUTHORIZED

Class II and class III gaming, as defined in 25 U.S.C. § 2703(7)(A) and 2703(8) and by the regulations promulgated by the NIGC at 25 C.F.R. § 502.3 and 502.4, is hereby authorized. Any class III gaming activities conducted under this Ordinance are limited to those gaming activities authorized under a Compact, if any.

### ARTICLE IV: OWNERSHIP OF GAMING

The Tribe, acting through the Tribal Council, shall have the sole propriety interest in and responsibility for the conduct of any gaming operation authorized by this Ordinance.

## ARTICLE V: USE OF GAMING REVENUES

### Section 1. Use of Net Revenues

Net revenues from class II and class III gaming shall be used only for the following purposes:

- (a) to fund tribal government operations and programs;
- (b) to provide for the general welfare of the Tribe and its members;
- (c) to promote tribal economic development;
- (d) to donate to charitable organizations; or
- (e) to help fund operations of local government agencies.

#### Section 2. Per Capita Payments

If the Tribe elects to make per capita payments to tribal members, it shall authorize such payments only upon approval of a plan submitted to the Secretary of the Interior under 25 U.S.C. § 2710(b)(3).

## ARTICLE VI: AUDIT

#### Section 1. Annual Audit

The Commission shall cause to be conducted annually an independent audit of gaming operations and shall submit the resulting audit reports to the NIGC. The annual audit shall be conducted by an independent certified public accountant, in accordance with the auditing and accounting standards for audits of casinos of the American Institute of Certified Public Accountants. Audits of a gaming operation required under this ARTICLE may be conducted in conjunction with any other independent audit of the tribe, provided that the requirements of 25 C.F.R. §500 *et seq.* are met.

### Section 2. Gaming Contracts

All gaming related contracts that result in the purchase of supplies, services, or concessions in excess of twenty-five thousand dollars (\$25,000.00) annually, except contracts for professional legal and accounting services, shall be specifically included within the scope of the audit that is described in Section 1 of this Article.

## ARTICLE VII: PROTECTION OF THE ENVIRONMENT, PUBLIC HEALTH AND SAFETY

Class II and class III gaming facilities shall be constructed, maintained and operated in a manner that adequately protects the environment and the public health and safety. The Tribal Council shall adopt standards for protecting the environment and the public health and safety that assure adequate protection of the environment and the public health and safety.

### ARTICLE VIII: LICENSES

### Section 1. License Requirements

The following persons and entities are required to be licensed by the Commission:

- (a) All employees, including key employees and primary management officials, employed at any class II and/or class III gaming enterprise operated under this Ordinance;
- (b) Gaming resource suppliers required to be licensed under a Compact, if any;
- (c) Financial sources required to be licensed under a Compact, if any;
- (d) Each place, facility, or location where class II or class III gaming is conducted under this Ordinance.

## Section 2. Background Investigations

The Commission or its agents shall conduct an investigation of license applicants sufficient to make a determination under Section 3 of this Article. The Commission and its agents may be authorized to receive state summary criminal history information within the meaning of subdivision (b)(12) of section 11105 of the California Penal Code, or a copy thereof, maintained under a person's name by the California Department of Justice and shall not knowingly furnish such records or information to a person who is not authorized to receive the record or information. In conducting a background investigation, the Commission or its agent shall keep confidential the identity of each person interviewed in the course of the investigation.

#### Section 3. Eligibility Determination

The Commission shall review an applicant's prior activities, criminal record, if any, and reputation, habits and associations and shall conduct interviews with former employers, associates and/or other persons familiar with the applicant sufficient to permit it to make a finding concerning an applicant's eligibility for a license. A license may not be issued unless the Commission is satisfied the applicant is a person of good character, honesty and integrity. The Commission shall not license a person if the Commission determines that the licensing of the

person: poses a threat to the public interest or to the effective regulation of gaming; creates or enhances dangers of unsuitable, unfair, or illegal practices and methods and activities in the conduct of gaming or the carrying on of business and financial arrangements incidental thereto; or will undermine public trust that tribal gaming is free from criminal and dishonest elements and would be conducted honestly.

## Section 4. Periodic Review

The Commission shall review and, if appropriate, renew each license it issues at least every two (2) years after issuance.

## Section 5. Reporting

To the extent required by IGRA and a Compact, if any, the Commission shall promptly forward applications, background investigation reports and related information to the NIGC and the State Gaming Agency and notify the NIGC and the State Gaming Agency of its decisions to deny, issue, suspend or revoke licenses.

### Section 6. Additional Requirements

The Tribal Council shall adopt, and the Commission shall implement, regulations providing for such additional licensing and background investigation requirements and procedures as it deems appropriate, provided that such additional requirements are at least as stringent as those contained in IGRA (i.e., 25 U.S.C. § 2710(b)(2)(F) and 25 C.F.R. Parts 556 and 558) and a Compact, if any.

## ARTICLE IX: LICENSING AND BACKGROUND INVESTIGATION PROCEDURES

### Section 1. Powers and Responsibilities

The Commission has the following powers and responsibilities:

- To conduct or cause to be conducted background investigations on, at a minimum, primary management officials and key employees;
- (b) To receive, directly or through its agents, state summary criminal history information, as defined in Subsection 11105(a) of the California Penal Code, as maintained under a license applicant's name by the California Department of Justice, and to take such measures as are reasonably necessary to prevent the release of such records or

information to persons who are not authorized by law to receive the record or information;

- To prepare or cause to be prepared an investigative report in compliance with this Ordinance;
- (d) To review and approve the investigative work done;
- (e) To obtain and process fingerprints, directly or through its agents;
- (f) To forward license applications and the results of the background investigations to the National Indian Gaming Commission ("NIGC") and the State Gaming Agency, to the extent required by IGRA and a Compact, if any;
- (g) To make eligibility determinations in accordance with Article IX of this Ordinance;
- (h) To issue, deny, suspend, revoke and renew licenses in accordance with the provisions of this Ordinance; and
- (i) To maintain records on persons who have been issued or denied a license, as well as persons otherwise prohibited from engaging in gaming activities within the Tribe's jurisdiction, for a period of three (3) years from the date on which the license expired or was revoked or denied.

## Section 2. Scope of Background Investigations

The Commission shall conduct or cause to be conducted all necessary background investigations reasonably required to determine that an applicant is eligible for a license in accordance with the standard set forth in Article IX of this Ordinance. The minimum procedures for conducting background investigations on applicants for licenses are as follows:

- (a) Criminal history check, including a check of records maintained by the Federal Bureau of Investigations and the California Department of Justice;
- (b) Civil history check;
- (c) Financial and credit check;
- (d) Reference check;
- (e) Previous business and employment check;
- (f) Relative check;
- (g) Business and personal associates check;
- (h) Fingerprint check; and
- (i) Educational verification.

The above information submitted by the applicant may be verified by written or oral communication. The disposition of all potential problem areas noted and disqualifying information obtained shall be documented by the Commission.

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## Section 3. Cooperation

The Commission shall cooperate with the State Gaming Agency in sharing as much background information as possible under a Compact, if any, in order to maximize investigative efficiency and thoroughness and to minimize investigative costs.

### Section 4. Fingerprinting

The Commission shall be deemed to be the Tribe's law enforcement agency for the purpose of taking fingerprints and conducting criminal history checks under this Ordinance. The Commission may elect to process fingerprint cards directly on behalf of the Tribe or to process fingerprint cards through the State Gaming Agency or the NIGC and may execute such documents as may be necessary to enter into such an arrangement. Fingerprint cards shall be submitted to the Federal Bureau of Investigations and the California Department of Justice in order to obtain criminal history record information.

## Section 5. Confidentiality

The identity of third parties interviewed during the course of background investigations shall be kept confidential.

## Section 6. Eligibility Determinations

In making findings concerning the eligibility of license applicants, the Commission shall take into consideration any of the following circumstances:

- (a) If the applicant knowingly and intentionally provided false statements or information or omitted relevant information on the application, or otherwise misrepresented or failed to disclose a material fact to the Commission;
- (b) If the prior activities, criminal record, reputation, habits and associations of the person indicate that the person may be a threat to the public interest or to the effective regulation and control of gaming;
- (c) If association with or employment of this applicant creates or enhances the dangers of unsuitable, unfair, or illegal practices, methods, and activities in the conduct of gaming or the carrying on of the business and financial arrangements incidental thereto;
- (d) If the applicant has violated, failed, or refused to comply with the provisions, requirements, conditions, limitations, or duties imposed by any provision of a Compact, if any, or the Gaming Ordinance, or possesses knowledge that such violation has occurred upon any premises occupied or operated by any such person or over which he or she has/had substantial control;

- (e) If the applicant knowingly caused, aided, abetted, or conspired with another to cause any person or entity to violate any of the laws of any jurisdiction, the provisions of a Compact, if any, or the Gaming Ordinance;
- If the applicant has ever obtained a license by fraud, misrepresentation, concealment, or through inadvertence or mistake;
- (g) (g) If the applicant has ever been convicted of, or forfeited bond upon a charge of, or plead guilty to forgery, larceny, extortion, conspiracy to defraud, willful failure to make required payment or reports to any Tribal, State, or U.S. Government agency at any level, or filed false reports therewith, or of any similar offense(s), or of bribing or otherwise unlawfully influencing a public official or employee of a Tribe, a State, or the U.S. Government, or of any felony or misdemeanor involving any gaming activity, physical harm to individuals or moral turpitude;
- (h) If the applicant is subject to current prosecution or pending charges, or a conviction under appeal for any of the offenses listed above. Upon request of the applicant, the Commission may defer decision on the application pending the results of such prosecution or appeal;
- (i) If the applicant has demonstrated a willful disregard for compliance with a gaming regulatory authority in any jurisdiction or has ever had a gaming license issued by any State, Tribe or foreign gaming regulatory agency suspended, revoked or denied; or
- (j) If the applicant has failed to provide any information requested by the Commission within fourteen (14) days of the request for the information.

### Section 7. Privacy Notice

(a) The following notice, or substantially similar wording contained in such standardized application forms as may be adopted by California tribes and the State of California pursuant to a Compact, if any, shall be placed on the license application form before that form is filled out by an applicant:

> In compliance with the Privacy Act of 1974, the following information is provided: Solicitation of the information on this form is authorized by 25 U.S.C. § 2701 et seq. The purpose of the requested information is to determine the eligibility of individuals to be employed in or do business with a gaming operation. The information will be used by the Gaming Commission, the State Gaming Agency, and the National Indian Gaming Commission members and staff who have need for the information in the performance of their official duties. The information may be disclosed to appropriate Federal, Tribal, State, local, or foreign law enforcement and regulatory agencies when relevant to civil, criminal or regulatory investigations or prosecutions or when pursuant to a requirement by a tribe, the State Gaming Agency, or the National Indian Gaming

Commission in connection with the hiring or firing of an employee, the issuance or revocation of a gaming license, or investigations of activities while associated with a tribe or a gaming operation. Failure to consent to the disclosures indicated in this notice will result in a tribe's being unable to hire you or do business with you. The disclosure of your Social Security Number (SSN) is voluntary. However, failure to supply a SSN may result in errors in processing your application.

- (b) Existing licensees shall be notified in writing that they shall either:
  - (1) Complete a new application form that contains a Privacy Act notice; or
  - (2) Sign a statement that contains the Privacy Act notice and consent to the routine uses described in that notice.

## Section 8. Notice Regarding False Statements

(a) The following notice, or such substantially similar wording contained in standardized application forms as may be adopted by California tribes and the State of California pursuant to a Compact, if any, shall be placed on the application form before that form is filled out by an applicant.

> A false statement on any part of your application may be grounds for denial or revocation of a license. Also, you may be punished by fine or imprisonment.

(U.S. Code, title 18, section 1001.)

- (b) The Commission shall notify in writing existing licensees that they shall either:
  - Complete a new application form that contains a notice regarding false statements; or
  - (2) Sign a statement that contains the notice regarding false statements.

## Section 9. Required Information - General

The Commission shall request from each applicant all of the following information:

- Full name, other names used (oral or written), social security number(s), birth date, place of birth, citizenship, gender, all languages (spoken or written);
- (b) Currently and for the previous five (5) years: business and employment positions held, ownership interests in those businesses, business and residence addresses, and driver's license numbers;

- (c) The names and current addresses of at least three (3) personal references, including one (1) personal reference who was acquainted with the applicant during each period of residence listed under paragraph (1)(b) of this Section;
- (d) Current business and residence telephone numbers;
- A description of any existing and previous business relationships with Indian tribes, including ownership interests in those businesses;
- A description of any existing and previous business relationships with the gaming industry generally, including ownership interests in those businesses;
- (g) The name and address of any licensing or regulatory agency with which the person has filed an application for a license or permit related to gaming, whether or not such license or permit was granted;
- (h) For each felony for which there is an ongoing prosecution or a conviction, the charge, the name and address of the court involved, and the date and disposition if any;
- For each misdemeanor conviction or ongoing misdemeanor prosecution (excluding minor traffic violations), within ten (10) years of the date of the application, the name and address of the court involved and the date and disposition;
- (j) For each criminal charge (excluding minor traffic charges), whether or not there is a conviction, if such criminal charge is within ten (10) years of the date of the application and is not otherwise listed pursuant to paragraph (h) or (i) of this Section, the criminal charge, the name and address of the court involved and the date and disposition;
- (k) The name and address of any licensing or regulatory agency with which the person has filed an application for an occupational license or permit, whether or not such license or permit was granted;
- (1) A current photograph;
- (m) Any other information the Commission deems relevant; and
- (n) Fingerprints consistent with procedures adopted by the Commission according to 25 C.F.R. § 522.2(h).

## Section 10. Required Information - Business Entities

In addition to the information required under this Ordinance, the Commission shall request from an applicant that is a business entity all of the following information, provided that two (2) or more business entities having a commonality of the characteristics identified in the following subparagraphs (a) - (d), inclusive, may be deemed to be a single business entity:

- (a) Each of its officers and directors;
- (b) Each of its principal management employees, including any chief executive officer, chief financial officer, chief operating officer, and general manager;
- (c) Each of its owners or partners, if an unincorporated business;
- (d) Each of its shareholders who owns more than ten percent (10%) of the shares of the corporation, if a corporation;

- (e) Each person or entity (other than a financial institution that the Commission has determined does not require a license under a Compact, if any) that, alone or in combination with others, has provided financing to the business entity in connection with any gaming authorized under a Compact, if any, if that person or entity provided more than ten percent (10%) of:
  - (1) the start-up capital;
  - (2) the operating capital over a 12-month period; or
  - (3) a combination thereof.

Section 11. Reporting to NIGC

- (a) When a key employee or primary management official begins work at a gaming operation authorized by this Ordinance, the Commission shall forward to the NIGC a completed application for employment and conduct the background investigation and make the determination referred to in Section IX of this Regulation. The Commission shall prepare and forward to the NIGC, within sixty (60) days after a key employee or primary management official begins work or within sixty (60) days of the approval of this Ordinance by the Chairman of the NIGC, an investigative report on each background investigation and a copy of the eligibility determination made under Section 7 of this Regulation. The background investigation report shall include all of the following:
  - (1) Steps taken in conducting a background investigation;
  - (2) Results obtained;
  - (3) Conclusions reached; and
  - (4) The bases for those conclusions.
- (b) The Commission shall respond to a request for additional information from the Chairman of the NIGC concerning a key employee or a primary management official who is the subject of a report. Such a request shall suspend the 30-day period which the NIGC has to respond to the Commission until the Chairman of the NIGC receives the additional information.
- (c) With respect to key employees and primary management officials, if a license is not issued to an applicant, the Commission shall notify the NIGC and may forward copies of its eligibility determination and investigative report (if any) to the NIGC for inclusion in the Indian Gaming Individuals Records System.
- (d) With respect to key employees and primary management officials, the Commission shall retain applications for employment and reports (if any) of background investigations for inspection by the Chairman of the NIGC or his or her designee for no less than three (3) years from the date of termination of employment.

## Section 12. Reporting to State Gaming Agency

- (a) With respect to gaming employees, upon receipt of a completed license application and a determination by the Commission that it intends to issue a temporary or permanent license, the Commission shall transmit within ten (10) days to the State Gaming Agency a notice of intent to license the applicant, together with all of the following:
  - (1) A copy of the license application materials and information received by the Commission from the applicant;
  - (2) An original set of fingerprint cards;
  - (3) A current photograph; and
  - (4) Except to the extent waived by the State Gaming Agency, such releases of information, waivers, and other completed and executed forms as have been obtained by the Commission.
- (b) The Commission shall provide the State Gaming Agency with the name, badge identification number (if any), and job title of all gaming employees on a monthly basis, within ten (10) days of the end of each month.
- (c) Within ten (10) days of issuance of a license to a gaming resource supplier or financial source, the Commission shall transmit to the State Gaming Agency a copy of the license and a copy of all tribal license application materials and information received by it from the applicant.
- (d) Prior to renewing a license, the Commission shall forward to the State Gaming Agency copies of the renewal application and related documents.
- (e) Notwithstanding any requirements to the contrary in this Ordinance, if the Tribe operates a gaming facility which includes only Class II gaming and not Class III gaming, its reporting and other obligations pursuant to this Ordinance shall be limited to those required under applicable federal law. In such case, the Commission's ability to issue a license shall not be dependent on receiving a determination of suitability from the State Gaming Agency unless otherwise required by applicable federal law.

## Section 13. Granting a Gaming License

(a) Key Employees and Primary Management Officials. If, within a 30-day period after the NIGC receives a report, the NIGC notifies the Commission that it has no objection to the issuance of a license pursuant to a license application filed by a key employee or a primary management official for whom the Commission has provided an application and investigative report to the NIGC, the Commission may issue a license to such applicant. The Commission shall respond to a request for additional information from the Chairman of the NIGC concerning a key employee or a primary management official who is the subject of a report. Such a request shall suspend the 30-day period until the Chairman of

the NIGC receives the additional information. If, within the 30-day period described above, the NIGC provides the Commission with a statement itemizing objections to the issuance of a license to a key employee or to a primary management official for whom the Commission has provided an application and investigative report to the NIGC, the Commission shall reconsider the application, taking into account the objections itemized by the NIGC. The Commission shall make the final decision whether to issue a license to such applicant.

(b)

- All Employees, Including Primary Management Officials. If an applicant has completed a license application to the satisfaction of the Commission, and the Commission has conducted a preliminary background investigation, the Commission may issue a temporary license and impose such conditions thereon as it deems appropriate pending completion of the licensing process, provided that the Commission has no information suggesting the applicant would either be automatically disgualified from obtaining a license or that would cause a reasonable person to investigate further before issuing a license. The Commission may issue a regular license to a person who meets the eligibility standards set out in this Ordinance after receiving a determination of the applicant's suitability from the State Gaming Agency. In the event the State Gaming Agency denies an applicant a determination of suitability or refuses to renew a determination of suitability, the Commission shall revoke any temporary license issued to the applicant and deny the applicant a license, except that the Commission shall have discretion to renew a license if the person is an enrolled member of the Tribe or has been continuously employed by the Tribe for at least three (3) years prior to the effective date of a Compact, if any, and also meets the following criteria:
  - The person holds a valid and current license issued by the Commission;
  - (2) The person is not an employee or agent of any other gaming operation; and
  - (3) The State Gaming Agency's denial of the person's application for a determination of suitability is based solely on activities, conduct or associations that antedate the filing of the person's initial application to the State Gaming Agency for a determination of suitability.
- (c) The Commission shall be responsible for issuing licenses and for delivering them, by certified mail, return receipt requested, or in person, to applicants once they are issued.

### Section 14. Limitation

The gaming operation shall not employ or continue to do business with a person who does not have a license that is not a temporary license after ninety (90) days.

### Section 15. Identification Cards

All persons who are required to be licensed pursuant to the Gaming Ordinance shall be required to wear, in plain view at all times while in a gaming facility licensed by the Commission, identification badges issued by the Commission. The identification badges must display the person's photograph, identification number, name, and expiration date of his or her license.

### Section 16. Gaming Facility

- (a) The Commission shall issue a separate license to each facility on Indian lands where class II and/or class III gaming is conducted under this Ordinance.
- (b) The Commission shall issue a separate license to each place, facility, or location on Indian lands where class II and/or class III gaming is conducted under this Ordinance once very two years. The Commission shall specify the form, conditions and content for the application for such licenses, which shall be submitted by the chief management official of the facility, and the initial application shall include a legal description of the lands whereon the facility is located, and a certification that said premises constitute "Indian lands" as specified in the IGRA, and shall identify the environmental, health, and public safety standards with which the facility must comply, and a certification that the facility is incompliance therewith. Each subsequent application for the renewal of such facility license shall identify any changes or additions to said legal description and applicable environmental, health and safety standards, and include current certifications of compliance therewith. The Commission shall only issue such licenses if the applications therefore include the required information and certifications and such further conditions as the Commission shall have specified.

## Section 17. Gaming Resource Suppliers

Any gaming resource supplier who, directly or indirectly, provides, has provided, or is deemed likely to provide at least twenty-five thousand dollars (\$25,000.00) in gaming resources in any 12-month period, or who has received at least twenty-five thousand dollars (\$25,000.00) in any consecutive 12-month period within the 24-month period immediately preceding application, shall be licensed by the Commission prior to the sale, lease, or distribution, or further sale, lease, or distribution, of any such gaming resources to or in connection with the Tribe's gaming operation of gaming facilities. Any agreement between the Tribe and a gaming resource supplier shall be deemed to include a provision for its termination without further liability on the part of the Tribe, except for the bona fide payment of all outstanding sums (exclusive of interest) owed as of, or payment for services or materials received up to, the date of termination, upon revocation or non-renewal of the supplier's license by the Commission based on a determination of unsuitability by the State Gaming Agency. Except as set forth above, the

Tribe shall not enter into, or continue to make payments to a gaming resource supplier pursuant to, any contract or agreement for the provision of gaming resources with any person or entity whose application to the State Gaming Agency for a determination of suitability has been denied or revoked or whose determination of suitability has expired without renewal.

## Section 18. Financial Sources

Any person or entity who, directly or indirectly, extends financing to the Tribe's gaming facilities or gaming operations shall be licensed by the Commission prior to extending that financing except that the Commission may, at its discretion, exclude a limited number of financial sources in certain circumstances, but only as provided in a Compact, if any. Any agreement between the Tribe and a financial source shall be deemed to include a provision for its termination without further liability on the part of the Tribe, except for the payment of all bona fide obligations (including accrued interest) which remain unpaid as of the date of termination, upon revocation or non-renewal of the financial source's license by the Commission based on a determination of unsuitability by the State Gaming Agency. Except as provided above, the Tribe shall not enter into, or continue to make payments pursuant to, any contract or agreement for the provision of financing with any person whose application to the State Gaming Agency for a determination of suitability has been denied or has expired without renewal. A gaming resource supplier who provides financing exclusively in connection with the sale or lease of gaming resources obtained from that supplier may be licensed solely in accordance with licensing procedures applicable, if at all, to gaming resource suppliers.

### Section 19. Denial, Revocation and Suspension of License

The Commission shall suspend, revoke or deny a license upon the occurrence of any of the following:

- Notification by the NIGC, or by any other reliable source, that the licensee is not eligible for a license under this Ordinance;
- (b) Notification by the State Gaming Agency that it intends to deny an application for a determination of suitability or a renewal of determination of suitability;
- (c) The Commission has probable cause to believe that the licensee has, by act or omission, violated provisions of a Compact, if any, the Gaming Ordinance, the Tribe's Gaming Regulations, any condition of a Conditional Gaming License, or any other Federal, State or Tribal laws or regulations;
- (d) The Commission has reason to believe that the continued licensing of a person constitutes an immediate threat to the public health, safety or welfare;
- (e) The Commission has reason to believe that the licensee is involved in any theft, misappropriation, misuse or abuse of Tribal assets;

- (f) The licensee engages in any conduct that brings discredit or embarrassment to the Tribe's gaming operations or the Tribe, or interferes with the normal operation of the Tribe's gaming facilities;
- (g) The licensee fails to disclose any required information on any State or Tribal gaming license application;
- (h) The licensee fails to respond to a request from the Commission within fourteen (14) days of the date of the initial request; or
- The licensee's employment with the Tribe's gaming operations is terminated, voluntarily or involuntarily.

## Section 20. Notification of Receipt of Information by NIGC

If the Commission receives notification from the NIGC that the NIGC has received reliable information indicating that a key employee or a primary management official is not eligible for employment under applicable federal regulations, the Commission shall suspend such license and shall notify in writing the licensee of the suspension and the proposed revocation, and shall notify the licensee of a time and a place for a hearing on the proposed revocation of the person's license. After such revocation hearing, the Commission shall decide to revoke or to reinstate a gaming license. The Commission shall notify the NIGC of its decision.

## Section 21. Due Process

The denial, suspension or revocation of a license pursuant to Article XXII of this Ordinance shall require:

- (a) Written, certified, return receipt requested or personally hand-delivered notification of the denial, suspension or pending revocation be given to the licensee ten (10) days in advance of the proposed action;
- (b) Such written notification shall include information concerning the licensee's right to a hearing, shall specify the date, time and place for the hearing, and shall also advise the licensee that failure to appear for a scheduled hearing shall forfeit any further right to appeal;
- (c) The Commission shall make a ruling within three (3) days, and the licensee shall be notified in writing, within three (3) days of the ruling, of the ruling and the licensee's right to file a petition with the Commission for a rehearing within fifteen (15) days of the receipt of the written notification;
- (d) If the licensee files a petition for a rehearing within fifteen (15) days of receipt of the written notification described in the preceding paragraph, the Commission shall review any additional information submitted by the licensee with the petition and notify the licensee in writing of its decision, which shall be a final decision.

- (e) Notwithstanding subparagraph A above, the Commission may suspend or revoke a license without advance notice if, in the opinion of the Commission, the continued licensing of the person:
  - falsified a license application;
  - (2) poses an immediate threat to the integrity of the Tribes gaming operations;
  - (3) poses a threat to public health or safety; or
  - (4) may violate the Commission's licensing or other standards.

### Section 22. Duration and Renewal

All regular licenses shall be issued for a specified period not to exceed two (2) years from the date of issue. Renewal applications must be received by the Commission at least thirty (30) days prior to the expiration of the license. Upon receiving a renewal application, the Commission shall inform the applicant of his or her obligation to apply to the State Gaming Agency for renewal of his or her determination of suitability. Any licensee applying for renewal may continue to be employed or engaged under the expired license until the Commission takes action on the renewal application. Applicants for renewal shall provide updated material as requested by the Commission on the appropriate renewal forms but, at the discretion of the Commission, may not be required to resubmit information already available to the Commission. Additional background investigations may be performed at the discretion of the Commission. Updated criminal history checks are required.

Prior to renewing a license, the Commission shall forward to the State Gaming Agency copies of the renewal application and related documents. With respect to gaming facilities, the Commission shall provide verification to the State Gaming Agency that it has reviewed and, if appropriate, renewed a gaming facility's license.

## Section 23. Fees

The Gaming Committee shall establish a fee schedule for licenses. Application fees shall be nonrefundable, regardless of whether or not a license is issued. Such fees shall be made payable to the Federated Indians of Graton Rancheria.

### ARTICLE X: ENFORCEMENT

The Tribal Council shall promulgate regulations authorizing the Commission or other agent of the Tribe to investigate reported violations of this Ordinance, other tribal gaming ordinances or regulations, IGRA or a Compact, if any, and to impose fines or other sanctions

within the Tribe's jurisdiction against persons who interfere with the Tribe's obligations under this Ordinance, other tribal gaming ordinances or regulations, IGRA or a Compact, if any.

#### ARTICLE XI: RESOLUTION OF PATRON DISPUTES

The Commission shall promulgate regulations governing patron disputes over the play or operation of any game, including any refusal to pay to a patron any alleged winnings from any gaming activities, which at least meet the minimum standards set forth in a Compact, if any.

### ARTICLE XII: SERVICE OF PROCESS

The Tribe designates the Tribe's Chairperson as its agent for service of any official determination, order, or notice of violation.

### ARTICLE XIII: REPEAL

All prior gaming ordinances are hereby repealed.

### ARTICLE XIV: SEVERABILITY

If any provision of this Ordinance shall in the future be declared invalid by a court of competent jurisdiction, the invalid provision or provisions shall be severed and the remaining provisions shall continue in full force and effect.

## ARTICLE XV: AMENDMENT OF ORDINANCE

This Ordinance may be amended or repealed upon approval by the Tribal Council.

### ARTICLE XVI: EFFECTIVE DATE

This Ordinance shall be submitted to the Chairman of the NIGC for approval pursuant to IGRA and 25 CFR part 522, and shall become effective immediately upon its approval by the Chairman of the NIGC or ninety (90) days after the date of its submission to the Chairman of the NIGC if he or she fails to approve or disapprove this Ordinance within those ninety (90) days.

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## CERTIFICATION

This is to certify that the foregoing Ordinance was duly approved by the Tribal Council of the Federated Indians of Graton Rancheria at a duly noticed Tribal Council Meeting held on June 13, 2008, by a vote of 4 For, O Opposed and O Abstaining, with a quorum present, and that this Resolution has not been changed, rescinded, or amended in any way.

Jeannette Anglin Tribal Secretary

Greg Sarris

Tribal Chairman

Date 17, 2008 Date

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## FEDERATED INDIANS OF GRATON RANCHERIA

RESOLUTION AUTHORIZING THE TRIBE'S LEGAL COUNSEL TO SUBMIT THE TRIBE'S DULY ENACTED GAMING ORDINANCE TO THE CHAIRMAN OF THE NATIONAL INDIAN GAMING COMMISSION FOR APPROVAL.

TRIBAL COUNCIL RESOLUTION NO.: 08-13 DATE APPROVED: June 13, 2008

WHEREAS, the Federated Indians of Graton Rancheria ("Tribe") is a federally recognized Indian tribe which is organized pursuant to the Constitution of the Federated Indians of Graton Rancheria, approved by the Secretary of the Interior on December 23, 2002, ("Constitution"); and

WHEREAS, the governing body of the Tribe is the Tribal Council pursuant to Article III, Section 1 of the Tribe's Constitution with the power to promulgate and enforce resolutions and statutes; and

WHEREAS, on June 12, 2008, the Tribal Council duly enacted a gaming ordinance ("Gaming Ordinance") which sets the terms for class II and class III gaming operations on the Tribe's Indian lands; and

WHEREAS, the Gaming Ordinance must be approved by the Chairman of the National Indian Gaming Commission ("NIGC") pursuant to the Indian Gaming Regulatory Act, 25 U.S.C. §§ 2701 et seq.

**NOW THEREFORE, BE IT RESOLVED** that the Tribal Council hereby authorizes the Tribe's legal counsel, Maier Pfeffer & Kim, LLP, to submit the Tribe's duly enacted Gaming Ordinance to the Chairman of the NIGC for approval.

#### CERTIFICATION

We the undersigned to hereby certify that the foregoing resolution was duly adopted by the Tribal Council of the Federated Indians of Graton Rancheria at a duly noticed Tribal Council Meeting held on June 13, 2008, by a vote of 4 For, O pposed and O Abstaining, with a quorum present, and that this Resolution has not been changed, rescinded, or amended in any way.

JUN 7.9 2008

Chairman

ATTEST: Jeannette anglin