1	NATIONAL INDIAN GAMING COMMISSION
2	REGULATORY REVIEW
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4	Chandler, Arizona
5	June 27, 2012
6	8:55 a.m.
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16	REPORTED BY:
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18	Cindy Bachman
19	Certified Reporter No. 50763
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Page 2 THE NATIONAL INDIAN GAMING COMMISSION, 1 2 REGULATORY REVIEW, taken on June 27, 2012, commencing 3 at 8:55 a.m. at the WILD HORSE PASS CASINO HOTEL, 4 5040 Wild Horse Pass Boulevard, Chandler, Arizona, 5 before CINDY BACHMAN, Arizona Certified Court Reporter, б in and for the State of Arizona. 7 COMMITTEE MEMBERS PRESENT 8 9 Tracie Stevens, Chairwoman Daniel Little, Associate Commissioner 10 11 Paxton Myers, Chief of Staff 12 Michael Hoeniq, Senior Staff Attorney Jennifer Ward, Staff Attorney 13 14 15 Nimish Purohit, Gaming Technology Liasion 16 17 R. Rest West, Senior Auditor 18 19 Lance Vallo, Acting Regional Director 20 21 Emily Molina, Administrative Assistant 2.2 23 Tim Russ, Compliance Officer 24 25 Patricia Beckman, Compliance Officer

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Page 3 1 (The meeting commenced at 8:55 a.m.) * * * * * 2 3 CHAIRWOMAN STEVENS: Good morning, everyone. My name is Tracie Stevens, and I'm the Chairperson at 4 5 NIGC. I'd like to turn this over to have our host 6 7 here from the Gila River Indian Community, Governor Mendoza, open up our consultation, and we'll 8 9 proceed from there. 10 Governor? 11 GOVERNOR MENDOZA: Good morning and welcome. 12 I just returned from New York City, so if look 13 really tired, it's because I've been traveling a lot. 14 But, again, with my position, it's been a whirlwind 15 since my oath of office on January 1st of this year. 16 So, again, on behalf of the Akimel O'Odham and 17 the Pee Posh people of the Gila River Community, 18 welcome. 19 I have another event just on the other side of the wall here, so it is a good, busy morning for me 20 21 already. 2.2 But, again, I want to welcome you to our 23 community. We are very delighted to welcome the 24 Honorable Tracie Stevens, Chairperson for the National Indian Gaming Commission, and Commissioner 25

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Page 4 1 Daniel Little. Welcome. And I hope you have a very 2 productive meeting today. I believe we'll meet 3 tomorrow as well. For those tribal leaders that are here with us 4 5 this morning and have traveled many miles, welcome. 6 And we hope that your stay is good. 7 We know it's hot, but we like it here. It's dry. We hope that this facility is able to 8 9 accommodate you because there's a lot of activity in 10 this area. If you'll notice, this whole area, which we 11 12 refer to as the northern corridor of our community, 13 which is the northern boundary of the Gila River Indian 14 Community, resides in my home district. 15 Gila River is comprised of seven districts, and 16 you're in District 4, where I come from. 17 And, again, a lot of the facilities you see around here are for economic development purposes. 18 19 On the other side of the freeway is industrial development. So on the other side of the freeway, we 20 21 have over 40 businesses, corporations -- industrial development, corporations, and businesses. 22 23 On this side of the freeway, we have a lot of 24 the other ventures of the community, of course, our 25 casino hotel, our Sheraton Wild Horse Pass Resort.

We have two golf courses on this side. We have
 Rawhide. And we even have a spa. I know the ladies
 love spas. We have a wonderful spa here, so please
 take advantage.

Again, the ancestral names for our people are the Akimel O'Odham and the Pee Posh people. We're the people of the river, and we have resided along the river banks of the community from time in memorial.

9 The river has been the center of our social, 10 economic, cultural, and spiritual existence of our 11 people. And when the federal government damned the 12 Gila River upstream and the river stopped flowing 13 across our land, our people were decimated.

We have fought many years to reclaim our water of our community. And in 2004, our community was very successful in getting the Congress to enact the Gila River Indian Community Water Settlement Act.

So when our community began to experience the degree of prosperity with gaming, we re-created the Gila River to demonstrate to our visitors, to our community, the importance of the river to our people and to our young people.

Today with me is one of my interns. And I'm going to have her stand. Her name is Lisa Hendrix. She's one of our executive office interns. She's

1 actually the president of our Youth Council. 2 So she's going to be following me around, and 3 she's going to be learning as much as possible about my She'll eventually take over my job. 4 iob. 5 Thank you, Lisa. But the restoration of the Gila River reflects 6 7 a new and growing prosperity for our people. We are beginning to take, to restore, and to diversify our 8 9 economic economy to increase the educational and 10 professional opportunities for our people. 11 You know, we have wonderful programs, 12 scholarship programs, for our people, and Lisa is in 13 her second year in college. She'll be ready to 14 transfer to Arizona State University very soon. 15 Lisa, is that right? 16 And I believe she may be considering political 17 science as a major. Again, providing those 18 opportunities for our young people is very important. 19 We have a long way to go to address the generations of neglect and deprivation that resulted 20 21 from the loss of our river. 2.2 You know, the river was everything to our It was the bloodline to our culture. So when 23 people. that water was damned by the federal government, we 24 25 believe a part of us went away.

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But I'm pleased to say that this generation of community members will have every opportunity to pursue their educational and professional dreams, as we provide opportunities, not only for Lisa and our young people, but other members of our community.

6 With regard to today's consultation, I would 7 like to make some comments regarding the consultation 8 today. As you can see, the community is actively 9 engaged in gaming, under the authority of the Indian 10 Gaming Regulatory Act.

11 The NIGC is here to receive comments and engage 12 in consultation on the proposed Part 543 - Minimum 13 Internal Controls Standards for Class II Gaming and 14 proposed Part 547 - Minimum Technical Standards for 15 Gaming Equipment Used With the Play of Class II Games.

We know that tribal leaders from interested gaming tribes and the NIGC have struggled for a number of years to adopt a fair set of Class II technical standards.

To the NIGC's credit, they have given this topic a great deal of attention, and we thank that, Chairwoman Stevens.

In the end, we urge the NIGC to allow tribes to operate commercially viable Class II gaming, as was the clear intent of Congress when they adopted the

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1 Indian Regulatory Gaming Act.

2 Class II gaming is not a big part of the 3 community's operation because our compact counts 4 Class II gaming against the machine caps for Class III 5 gaming.

6 The big issue in Arizona for tribes is off 7 reservation gaming, which now threatens to under the 8 carefully negotiated balance reached, if the voters 9 adopt Proposition 202, among Arizona tribes and the 10 State of Arizona.

We trust, however, that the tribes represented today will advise the NIGC of their interest and their concerns with the proposed Part 543 and Part 547 regulations.

The area in which I mentioned is very important to our community, and that is the Wild Horse Pass. You are in the area of our reservation, known as the Wild Horse Pass.

19 Throughout this area, wild horses have roamed, 20 following the water along the Gila floodway to the 21 river.

In fact, when our community first started construction of the Sheraton Wild Horse Pass and Resort and Spa, our construction crews staked out construction sites. Each morning our crews came back, only to find 1 all the staked pulled out.

2	Our crews went through this exercise every day
3	for a week. We suspected that we were the victims of
4	youthful pranks and vandals. It wasn't until our
5	project construction manager filmed the culprits, and
6	we learned the truth of this area.
7	It turns out that each night a local herd of
8	wild horses pulled out the stakes for the construction
9	site. In fact, we still use this footage as part of
10	our marketing materials for the Wild Horse Pass.
11	Depending on the time of the year, you can see
12	the local wild horses roaming this area. They have
13	been known to frequent the 17th fairway of Whirlwind
14	Golf Club. So, again, this is a very important area to
15	us.
16	And, in closing, during your stay in our
17	community and after your meetings have concluded,
18	I invite you, personally, to enjoy the Wild Horse Pass,
19	our casino, our spa, our Rawhide, and other areas here,
20	our golf courses.
21	But, again, take advantage of the opportunity.
22	If you want to contribute next door, that would be
23	helpful as well.
24	So, again, welcome to our community. Welcome
25	to the Gila River Indian Community. And we hope today

is a very productive one. Thank you. 1 2 (Applause.) 3 CHAIRWOMAN STEVENS: Thank you, Governor. I know he has a very busy schedule. And we 4 5 thank the Gila River Indian Community for opening their territory to us and welcoming us. 6 7 Before we proceed, I just want to give a few minutes for folks who may still be coming in. We 8 9 started a little earlier than usual, so we might give 10 them about five minutes, if everybody can hang with us. 11 And we'll resume again in about five minutes. 12 We have people coming in that are still 13 registered. So just five more minutes, and then we'll 14 continue with this morning's consultation meeting. 15 Thank you. 16 (A recess was taken from 9:09 a.m. to 17 9:19 a.m.) 18 CHAIRWOMAN STEVENS: Good morning again for 19 anyone who wasn't in the room earlier today. 20 In front of you, you will have a couple of 21 items. One is the agenda, a one-pager, and also the 2.2 PowerPoint so that you can follow along or if you need 23 to take any notes. 24 We've already had our introduction from Governor Mendoza of the Gila River Indian Community. 25

What we'd like to do next is, if we could, 1 2 please, do some introductions of the attendees that are 3 here. Do we have any tribal leaders here? 4 5 You're welcome to join us at the table, if you'd like, but we understand if you'd like to stay back there. 6 7 We do reserve the table for tribal leaders or their appointed designees, as they see fit. 8 9 And with that, we'll start over here, and we'll 10 go left to right. If you could state your name, your 11 title, and the tribe that you're with. 12 MR. BONNAHA: Hello, everybody. My name is 13 Charles Bonnaha. I'm with the Yavapai-Apache Nation, and I'm a commissioner. 14 15 MR. NANTY: Welcome to Arizona. Hubert Nanty, 16 Tonto-Apache Tribe. 17 MR. LESLIE: Good morning, everybody. 18 I'm Roger Leslie. I'm a White Mountain Apache 19 Tribal member. I work for San Felipe Pueblo in 20 New Mexico. I am the executive director of their 21 Gaming Commission, as well as the chairperson of the 22 New Mexico Association of Indian Gaming Commissioners. 23 MS. WELSH-TAHBO: Good morning, everybody. 24 My name is Valerie Welsh-Tahbo. I'm from 25 Parker, Arizona, about three hours west of here.

The Colorado River Indian Tribes and a councilwoman. 1 2 MS. CHINO: Good morning. Carleen Chino, Navajo Nation. I'm the executive director for the 3 Navajo Gaming Regulatory Office. 4 5 MS. BAKER: Hello. My name is Linda Baker. I'm from the Southern Ute Indian Tribe in 6 7 Ignacio, Colorado, and I'm a gaming commissioner. MS. TAYLOR: Good morning. My name is 8 Andrea Taylor. I'm also from the Southern Ute Indian 9 Tribe. I'm vice-chair gaming commissioner. 10 11 MS. JONES: Good morning. My name is 12 Julia Jones. I'm from the Gila River Indian Community. 13 I am the assistant regulatory compliance officer for Gila River. 14 15 MR. STONE: Good morning. My name is 16 Art Stone. I'm chairman of the gaming commission, 17 Tonto-Apache. 18 MR. WILK: Good morning. I'm Don Wilk, and 19 I'm Tonto-Apache, too. 20 MS. WILLIAMS: Good morning. 21 I'm Carol Williams, and I'm the chairperson for 22 the Yavapai-Apache Gaming Commission. 23 My name is Jennifer Huges. MS. HUGES: 24 I'm with Hobbs Straus Dean & Walker. And I was 25 actually asked to come for the Seminole Tribe of

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1 Florida.

2	MR. NICHOLS: Good morning. My name is
3	Jason Nichols. I'm the deputy director for Arizona
4	Indian Gaming Association.
5	MS. CARRILLO: Good morning. My name is
6	Carol Carrillo. I'm the executive director for
7	Yavapai-Apache.
8	MR. ANZALONE: Good morning.
9	I'm Don Anzalone. I'm the compliance manager
10	for the Yavapai-Apache Gaming.
11	MS. GONZALEZ: Good morning. My name is
12	Melissa Gonzalez, and I'm machine compliance,
13	Yavapai-Apache Nation.
14	MS. WILSON: Good morning. Sylvia Wilson with
15	the Yavapai-Apache Gaming Commission.
16	MS. HOMER: Good morning.
	MS. HOMER: GOOD MOTHING.
17	Elizabeth Lohah-Homer. I'm with Homer Law in
17 18	
	Elizabeth Lohah-Homer. I'm with Homer Law in
18	Elizabeth Lohah-Homer. I'm with Homer Law in Washington, DC. I'm here today on behalf of a number
18 19	Elizabeth Lohah-Homer. I'm with Homer Law in Washington, DC. I'm here today on behalf of a number of my tribal clients, as well as the National Indian
18 19 20	Elizabeth Lohah-Homer. I'm with Homer Law in Washington, DC. I'm here today on behalf of a number of my tribal clients, as well as the National Indian Gaming Association.
18 19 20 21	Elizabeth Lohah-Homer. I'm with Homer Law in Washington, DC. I'm here today on behalf of a number of my tribal clients, as well as the National Indian Gaming Association. MS. POUST: Good morning. Teri Poubst.
18 19 20 21 22	Elizabeth Lohah-Homer. I'm with Homer Law in Washington, DC. I'm here today on behalf of a number of my tribal clients, as well as the National Indian Gaming Association. MS. POUST: Good morning. Teri Poubst. And I'm also an attorney in private practice, here

1 gaming commissioner for the Pechanga Band of Luiseno 2 Indians. 3 MS. CORNEJO: Good morning. Ursula Cornejo, a Pechanga gaming commissioner. 4 5 MS. OGAS: Good morning. Kathryn Ogas on behalf of the Grand Jury of California. 6 7 MR. BERGER: Good morning. I'm Charlie Berger with the Osage Nation in Oklahoma, director of 8 9 Regulatory Compliance and Audit. 10 MS. BANALY: Good morning. I'm Deandra Banaly, 11 an assistant general counsel on behalf of the 12 Ft. McDowell Yavapai Nation. 13 MS. ROLAND: Good morning. My name is 14 Melinda Roland, and I'm an investigator for 15 Tonto-Apache. MS. YAO: Good morning. Fei Yao, Tonto-Apache. 16 17 MS. SMITH: Good morning. I'm Tashina Smith 18 with Tonto-Apache, internal auditor. 19 CHAIRWOMAN STEVENS: Okay. Thank you everyone 20 for introducing yourself. 21 And what I'd like to do now is if we can have 22 the staff, starting -- oh, I'm sorry. There's one more. We're going to have you introduce yourself and 23 24 put you on the spot. 25 MR. SANDERSON: Good morning. My name is

Page 15 1 Scott Sanderson. I'm the deputy director for the 2 Gaming Commission here at Gila River. I'd like to welcome you all here today, and 3 it's a pleasure to have you. 4 5 CHAIRWOMAN STEVENS: Thank you. So we'll start over here with Rest, if you can 6 7 introduce yourself. MR. WEST: Rest West, senior auditor with NIGC. 8 9 CHAIRWOMAN STEVENS: And I'm going to apply the 10 microphone rules to you as well. 11 MR. WEST: Okay. Rest West. I'm a senior 12 auditor with the National Indian Gaming Commission. 13 MR. PUROHIT: Hello, everyone. Nimish Purohit. 14 I'm the acting director of training and technical 15 assistance, as well as the gaming technology liaison 16 for the Commission. MR. HOENIG: Good morning. I'm Michael Hoenig. 17 18 I'm a senior attorney with the Office of General 19 Counsel. 20 MS. WARD: And I'm Jennifer Ward. I'm an 21 attorney with the Office of General Counsel as well. 22 MR. VALLO: Good morning, everybody. 23 I'm Lance Vallo, the acting region director 24 here in the Phoenix region. Good morning. 25 MR. RUSS: Good morning. Tim Russ. I'm one of

Page 16 1 the new compliance officers based here in the Phoenix 2 region. It's great to be here today. CHAIRWOMAN STEVENS: We also have Patricia in 3 the back. She's also a new compliance officer that has 4 5 recently joined us. I think you recently went on a tour to 6 7 introduce our two new staff to the region. And I also want to note that we have 8 9 Emily Molina, who is outside -- we don't need to bring 10 them in. You all may know them if you have interaction 11 with the region. 12 And is Sally here? 13 MR. VALLO: No, she's on vacation. 14 CHAIRWOMAN STEVENS: No, I didn't see Sally 15 here. 16 So that's our staff. I just want to say thanks 17 to our regional staff and all the staff that support the NIGC endeavors, in working with the tribes directly 18 19 and helping us with our objectives here. 20 We certainly couldn't do it without the hard 21 work of our staff that we have here, that have introduced themselves, and many more that we don't see 22 23 here who are behind the scenes. 24 Next, I want to start down on the end here with 25 our chief of staff.

1	MR. MYERS: Good morning. My name is
2	Paxton Myers, Chief of Staff, National Indian Gaming
3	Commissioner. I'm also a member of the Eastern Band of
4	Cherokee Indians from North Carolina.
5	CHAIRWOMAN STEVENS: Okay. And go ahead, Dan.
6	COMMISSIONER LITTLE: Hello. Good morning,
7	everyone. My name is Dan Little. I'm the Associate
8	Commissioner with the NIGC.
9	I want to welcome you all today, and thank you
10	all for attending. In going around the room, listening
11	to all the tribes represented, many of you have
12	traveled great distances, and I'm very honored to have
13	you in our presence today. So thank you very much.
14	CHAIRWOMAN STEVENS: Also I want to note that
15	Vice Chairwoman Steffani Cochran is not with us today.
16	She's back in the DC office. She's also a member of
17	the Chickasaw Nation, out of Oklahoma.
18	We, as three Commissioners, do a little tag
19	team. So sometimes you'll see all three of us, and
20	sometimes you'll only see one of us or a combination of
21	the three of us.
22	So she's off this week. She'll be back at the
23	next one. And I'm sure she sends her well wishes.
24	My name is Tracie Stevens. I'm a member of the
25	Tulalip Tribes, out of Washington State, and I'm the
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1	Chairwoman of the National Indian Gaming Commission.
2	We'll go ahead and get started. Again, if you
3	look at your agenda, it will follow along. As noted at
4	the bottom, we may have to take things out of order or
5	things may go quicker or slower, depending on the
6	interactions and comments that may occur here today.
7	So this morning, as noted here, we're doing
8	some of the introductions. We'll move on to Part 547
9	in the morning. We'll continue that in the afternoon,
10	if we need to, followed by Part 543.
11	One thing to note that we do in these meetings.
12	We do have a schedule here, just so everyone knows
13	beforehand what the plan is, should anyone need to time
14	their attendance here.
15	But we always welcome, and are open to, tribal
16	statements or statements from tribes read to the record
17	or commented during this process.
18	We understand that many of you have a lot of
19	other things, including your normal job, or council
20	members who have many other issues that they have to
21	deal with. And so your time may be limited.
22	So, periodically, we will open the floor to
23	anyone who wants to make comments, whether it's for
24	that particular topic we're on or for the whole day,
25	should your schedule require that you be somewhere
l	

1 else.

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2 So at this time, we'd like to open it up to 3 anyone who needs to make comments to the record.

(No response.)

5 CHAIRWOMAN STEVENS: Okay. Then we'll go ahead 6 and get started on the 9:15 section, which is Group 3, 7 Part 547. You can follow along on your PowerPoint.

8 You'll see various people taking different 9 parts of the PowerPoint, between the Commissioners and 10 our staff. And when we get to a certain section, we'll 11 open it up for comments, questions, and we'll note that 12 as we go along.

So tribal consultation -- we put this out front, and we like to remind everybody that tribal consultations are between tribal governments and the federal government. Only tribes and their designees may attend and participate in these meetings. These meetings are not open to the public, and certainly not to the press.

In regard to "Executive Order 13175, Consultation and Coordination with Indian Tribal Governments," in Section 3, Policymaking Criteria (c), what we like to do, and in following along with the Executive Order, is talking to tribes and discussing with tribes our intent with federal standards. 1 Or if we need to make any changes, that we need 2 to do that beforehand and before we start a official 3 rulemaking process.

We've done that -- it's been two years -- since we started down this road, and we appreciate everybody coming along with us on this journey of talking about what regulations were a priority or are priorities for tribes, to address and update.

9 We were able to put a list together. Everyone 10 participated in that, and we appreciate that.

And for today's discussion, and has been the practice of the Commission with all the other regulations that we've gone through, based on input that we receive from tribes, we developed discussion drafts.

And this is all prior to the official rulemaking process, part of this section here, of the Executive Order. Prior to making changes, we discuss them with tribes first.

So we've done the discussion draft. The recent proposal rules are based largely on that draft, but also we incorporated changes and comments that were suggested to us by tribes during that informal discussion draft phase.

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So this is all meeting that part of the

Executive Order, and what we think is the best way to
 go about it.

So our commitment is that we have a clear and transparent process -- again, that process that I just described -- so that there are no surprises, that we're aware of what we're doing. And then tribes have an opportunity to weigh in and provide input, which in much of this process, we have found to be very helpful in prorogating regulations.

All of our consultations are transcribed. This lovely lady over here is transcribing these as we go. These are posted. These transcripts, and also any written comments that we receive, are posted on our website.

Every comment that we receive is reviewed and considered. And any proposed or final rule will include a summary of these comments. And you'll see that in the rules that we'll be discussing today.

We received a number of comments from the discussion draft, and those were summarized in the proposed rule.

22 So with that, I'll turn it over to Dan, and 23 we'll continue on with the technical parts of the 24 proposed rules.

COMMISSIONER LITTLE: Okay. Thank you,

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1 Chairwoman.

2	Like she had just mentioned, we're very, very
3	committed to a very open discussion and transparent
4	process. We've been working on this for, like she
5	said, a couple years now. And we feel we've come a
6	long way, and the Commission has learned a lot.
7	I do want to point out that how we got to where
8	we are within those proposed rulemaking was through
9	tribal comments, but we also utilized the Tribal
10	Advisory Committee.
11	And there's two members of the Tribal Advisory
12	Committee that are in attendance today. John Mcgee
13	from Paganda, which he introduced earlier, and then
14	Tom Wilson from Pascua Yaqui. He actually had to step
15	out for a few minutes.
16	But I want to recognize these two individuals,
17	along with the entire TAC because it was a long,
18	interesting process and a lot of time and dedicated
19	energy and commitment from their tribes to help us get
20	to where we are with the Notice of Proposed Rules.
21	So I want to thank them and the entire Travel
22	Advisory Committee through the process.
23	Were there any other members of the Tribal
24	Advisory Committee here?

COMMISSIONER LITTLE: Oh, I'm sorry. 1 I didn't 2 see you there. Hello. My apologizes. 3 From Navajo, correct? MALE SPEAKER: 4 Yes. 5 COMMISSIONER LITTLE: Okay. I'm sorry. Ι didn't see you sitting there. Paxton was in my way. 6 7 I'm going to blame it on the staff. In any event, we've come a long way. And 8 during the Tribal Advisory Committee, we discussed 9 Part 547-the Minimum Technical Standards for Gaming 10 11 Equipment Used With the Play of Class II Games, and 12 then Part 543-Minimum Internal Control Standards for 13 Class II Gaming. 14 The Tribal Advisory Committee provided us with 15 some recommendations, which we took into account when 16 we formulated the discussion draft, which then turned 17 into the Notice of Proposed Rules. So the proposed rule was, like I had said 18 19 earlier, through consultations, meeting with tribes, 20 utilizing the Executive Order 131751. 21 And what this Commission had heard from 22 tribes -- and we all, in prior lives, worked for tribes, and we understand the challenges. 23 24 And the challenge that I always came up against 25 with the National Gaming Commission, when I worked for

a tribe, was that the Commission often times would act
 without consulting the tribes.

And we committed early on that we were going to talk to the tribes prior to making any decisions. There would be no Notice of Proposed Rules that came out of the blue, that tribes did not hear about.

7 In our regulatory review process, if you look 8 back, we actually put out a website discussion drafts 9 prior to going to a Notice of Proposed Rulemaking. And 10 that's been very, very helpful.

11 So with Part 543 and Part 547, we did put 12 discussion drafts up on the website, back on 13 March 16th. And we opened up a 30-day comment period. 14 And the Notice of Proposed Rules that are out right now 15 are basically based upon those discussion drafts.

16 Many and most of the changes that were made 17 from the discussion draft were from public comments 18 that we did get from the tribes.

I do want to thank all the very thoughtful comments that we did receive from all the tribes that did send them in. There were many -- I think there were over 100 that were submitted. And they were very, very helpful. We learned a lot, and it gave us some direction in how we should move forward.

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Once again, staying committed to Executive

Order 13175 and that listening to tribes, listening to
 concerns before moving forward with the rulemaking
 process.

So the discussion draft moment period ended on
May 27th. We took those comments, and on June 1st, we
published the Notice of Proposed Rulemaking for
Part 543 and Part 547.

8 That comment period runs until July 31st, and I 9 strongly urge everyone to submit comments, if you 10 haven't already. They are all reviewed. They are all 11 thoroughly reviewed by the Commission and read by the 12 Commission and all of the staff. They're very, very 13 helpful.

And I do want to -- and, once again, taking up my past working for a tribe, I remember the days when we would get form letters from NIDA and the different associates, and we'd kind of change our name and send them in.

And I was very, very pleased that we didn't see a lot of that during the discussion draft. The tribes spent a lot of time and a lot of energy to put in very thoughtful comments. And I do appreciate that because it was very helpful when we sat down with the staff and put together this proposed rule.

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So, like I said, the comment period ends on the

1 31st.

2 We'll be doing additional consultations after the 4th of July in Sacramento and in the Seattle area. 3 So if you want to attend additional consultations, that 4 5 would be the time you could do so also. And then one last thing. Obviously, I need to 6 7 put some formal commissioners on the hot seat. We've got two formal NIGC commissioners in the audience 8 9 today: former Vice-Chair Liz Homer and Associate Commissioner Teri Poust. So thanks for coming. 10 It's 11 always good to see you guys. 12 Other than that, I'm going to turn it over to 13 Michael Hoening, who's going to start going through 14 Part 547. If during this discussion, you have a 15 comment, you don't have to wait until the end. You can 16 raise your hand, a mic will be brought to you, and you 17 can state your comment or ask your question. 18 So thank you. 19 MR. HOENIG: Okay. Thanks. So like Commissioner Little just said, I'm 20 21 going to go through 547. This is going to be a very 22 general overview, just hitting the high points of some

of the changes that were made from the discussion draft.

I encourage everybody to read the preamble that

25

1 was published with the Notice of Proposed Rulemaking. It gives a very thorough explanation of the reasons for 2 some of the changes and a review of most of the 3 comments we received. I think it's very helpful 4 5 It also asks for some additional information, which we'll talk about a little bit in the PowerPoint. 6 7 Some questions out there for the Commission to consider as they start working on a final rule after the comment 8 9 period closes. 10 So we'll just go ahead and get started with the 11 proposed rule. Generally, the first big change is 12 that, like with the discussion draft, the proposed rule reorganizes the first five sections. 13 547.1. Very brief, stays the same, sets out 14 15 the purpose of the part. 16 547.2. We took the definitions section and 17 moved it right up to the front. That seemed to make 18 sense to us. 19 547.3 is now the implementation section 20 547.4 is the rules of the general application. 21 And then 547.5 kind of gets into the meat of 22 the part with the general compliance section. And then within that, we reorganized some of the information, 23 24 just for clarity and flow. 25 As we go through this, too, I'm going to have

Nimish here jump in, where appropriate, on some on the
 more technical things that he does a much better job
 than I do of explaining.
 So I will ask him to take the first definition

5 there, which is the definition of EPROM. We added the 6 definition there based on the some of the comments we 7 received.

8 MR. PUROHIT: The EPROM, everyone's probably 9 familiar with it from their compacted gaming state, 10 where it's the primary media. It stands for Erasable 11 Programmable Read-Only Memory.

12 And the reason it was put in there is just so 13 it gives flexibility to the Tribal Regulatory 14 Authorities on what they can look out for when they're 15 reviewing the actual equipment that comes in, on the 16 Class II side.

17 COMMISSIONER LITTLE: Thanks, Nimish.
 18 There is also a definition added for "Patron,"
 19 which was based on some comments we received.

Also based on comments to the discussion draft, we put in a definition for "Advertised top prize," a definition for "Audit mode" and "Enroll" and "Unenroll."

24There was a definition for "Electrostatic25discharge," which was dropped from the discussion

draft, I think, unintentionally. So that's been put
 back in, based on public comment.

The definition of "Electromagnetic interference" was also amended, not taken out or put in, but just changed, based on public comment.

6 The definition of "Proprietary Class II System 7 Component." This was something that was added into the 8 discussion draft. It was put in there to clarify some 9 points, but I think it ended up creating some 10 confusion.

So I'm going to let Nimish take this one as well, and kind of explain what the purpose was, and why we ended up just taking it out of the proposed rule.

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MR. PUROHIT: Thanks, Mike.

15 The main purpose of inserting the "proprietary" 16 word into the actual technical standard discussion 17 draft was because, up from when the actual technical 18 standards were passed and adopted in 2008, up until now, there have been several uncertainties about 19 whether or not these technical standards also extended 20 21 to the common back-of-the-house systems that you have, 22 that are communicating with several Class II Systems.

And that is not the case. And that's the reason why this was added in, to make sure that if a Class II System offers its own player tracking and its

1 own ticketing system and all that, that's the only 2 thing that's supposed to be tested through these technical standards, not the common back-of-the-house. 3 But because it created several pieces of 4 5 confusion from it using the word "proprietary" and how 6 it can be misconstrued as requiring someone to invest in Proprietary technology, it was removed from there. 7 And I think we're just going to end up 8 9 strengthening the preamble going forward. 10 COMMISSIONER LITTLE: Thank you. 11 So to go along with that, the term 12 "proprietary" was also taken out of the definitions of 13 Cashless system and Voucher system. 14 And last for the definitions, carried over from 15 the discussion draft, the definition of "agent" does 16 not include computer systems. 17 So next is 547.3, which is, Who is responsible 18 for implementing these standards? 19 This was moved up from 547.5 in the current published regulation -- the current regulation in 20 21 effect. It still has language indicating that these 22 are minimum standards, that Tribal Gaming Regulatory Authorities can implement stricter standards, if they 23 24 wish. 25 There is no limitation on technology, and this

1 is not intended to limit technology within the Class II 2 Gaming world. Only applicable standards apply. That's still 3 in there. And nothing here is intended to grant or 4 5 change state's jurisdiction whatsoever. Section 547.4. What are the rules of general 6 7 application for this part? This was moved from 547.5. 8 9 Fairness Standards are still there. 10 The first big change is -- this was in the 11 discussion draft as well, and the comments were 12 overwhelmingly supportive of the change, so we kept 13 them in here, and that is to remove the minimum odds 14 requirement. So it used to be that minimum odds had to be 15 16 1 in 100 million for a top prize. That's gone. 17 As we'll see later in the PowerPoint presentation, there will be a new notification requirement to replace 18 19 this. We'll get to that in just a few minutes. 20 The test labs have to calculate and/or verify 21 the mathematical expectations, and those are reported 2.2 to the TGRA, the results of that test. If the TGRA 23 requests that, it can also get the mathematical 24 expectations from the manufacturer so it can test it 25 itself.

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Just like before, all the gaming equipment and 1 2 software has to be approved by the TGRA before it can be put on the gaming floor. And the equipment must 3 perform according to the design and operating 4 5 specifications. So 547.5, How does a Tribal Government or TGRA 6 7 comply with this part? This is the section we definitely got the most 8 9 comments about. This includes the grandfathering provisions. And that is Class II Games that did not 10 11 meet the compliance standards of 547.5 at the time it 12 was originally published in 2008 can be grandfathered 13 in. 14 There is a set period of time that they had to

There is a set period of time that they had to be submitted for testing, and then there is a time by which all the games either have to be brought into compliance or removed from the floor.

18 So we made some changes to this in the 19 discussion draft. The Commission had changed it to 20 make it current with some other changes.

Based on all the comments that were received, the Commission has kind of reset it back to the way it was. So nothing has changed from the current published regulation.

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There are some very small changes, just to make

sure that it doesn't actually conflict with any of the other changes throughout the regulation. But for the most part, it's back to exactly the way it was. And this was done so that the Commission could get some more information.

6 So just going through it, the Commission 7 requests more information to make an informed decision 8 on, how many Class II gaming systems will be affected 9 if the current date of November 10, 2013 -- and that's 10 the date by which all grandfathered machines would 11 either have to be brought into compliance or removed 12 from the floor -- if that is extended or eliminated?

What would be the regulatory and other impacts of extending the period by three to five years past this November 10, 2013 deadline, or just removing the time period so that a grandfathered system can just stay grandfathered until it broke down and needed to be taken off the floor?

19 Next, one of the other things that's being 20 considered -- and this is in the preamble -- is setting 21 a new time period for submission of machines to be 22 grandfathered.

23 So if there's anything out there that didn't 24 get submitted in that first 120-day period, it could be 25 submitted now for grandfathering certification.

So one of the questions is, How many Class II gaming systems could be potentially submitted to labs if that 120-day period is modified? So have many are out there that were never certified the first time around.

And what would be the regulatory and other impacts of allowing a limited submission period for these systems that did not meet the original deadline?

9 In the preamble, the Commission says it is also 10 considering amending it so that any modifications would 11 have to be brought into compliance.

So if it's a grandfathered system, there may not be a deadline that it has to be removed from the floor. But if it was going to be modified, that modification would have to be completely compliant with Part 547.

17 So if this were done, what specific impacts 18 would the amendment have on tribal gaming operations?

And then similarly, but a little bit different is, if it was not just modifications, but any time anything broke -- so if it was a repair, anything that was repaired also had to be brought into compliance -what would the effect of that amendment have on tribal gaming operations?

So the proposed rule also amends the test lab

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certification requirements from the discussion draft,
 based on public comment. So now test labs have to note
 compliance with standards set forth by the TGRA.

It used to say -- the discussion draft said "any applicable federal laws and regulations." And a lot of the comments were, that's too much. It's too broad. The test lab may not be able to test for all those things.

9 So we've changed it. The TGRA can decide what 10 the test lab needs to test for, as far as other laws 11 go. And that's what the test labs will test to. So we 12 took out the "applicable federal laws."

We're not going to talk about 547.6 becausethere's no substantive changes.

15 So we can go on to 547.7, which is, What are 16 the minimal technical hardware standards applicable to 17 Class II gaming systems?

18 It now reads that the player interface must be 19 labeled with the serial number and date of manufacture. 20 This is based on comments we got saying that the 21 language in the discussion draft, which was that the 22 player interface must display the serial number and 23 date of manufacture, was confusing.

24 Because when we hear "display," we typically 25 think of the display screen. And this can be anywhere

1 on the box. So it just now says "be labeled." 2 It also removed the reference to Underwriter's 3 Laboratory, which is carried over from the discussion draft. And we also got several very supportive 4 5 comments on that change. The proposed rule, 547.8, What are the minimum 6 7 technical software standards applicable to Class II 8 gaming systems? 9 So another change that was made in the 10 discussion draft and was carried over to the proposed 11 rule -- and also very supportive comments, for the most 12 part -- was removing any references to entertaining 13 displays. 14 So now last game reading call doesn't have to 15 show entertaining displays. And this was done, as 16 explained in the preamble, because the game of Bingo is 17 in the Bingo card, not the entertaining display. 18 It also still allows for changes in the rules, 19 but those changes cannot be automatic, and they can't be undisclosed to the player. 20 21 So we'll skip 547.9 and 10 and 11 because we 2.2 didn't make any substantive changes there. 23 And we'll go to 547.12, which is the minimum 24 standards for downloading on a Class II gaming systems. 25 In response to some comments, we removed the

requirement that the TGRA authorize downloads. 1 And 2 it's not gone completely; it's just that that is a minimal internal control standard. So that's been 3 moved over to 543. 4 5 We also require the Class II gaming system to be capable of providing download information, and the 6 7 downloaded software has to be capable of being verified by the Class II gaming system. 8 9 547.14 is the minimum standards for the RNG, 10 the random number generator. This requires the use of 11 an unbiased algorithm. 12 In the current regulation in effect, the 13 algorithm was set at a specific number. And that's 14 been changed. We took out the number and now any bias 15 must be reported to the TGRA. 16 I'm going to let Nimish talk about this one a 17 little bit too. It's technical. 18 MR. PUROHIT: So we received some comments, actually, and I'll just give you a real guick history. 19 20 If you look at the bulletins that were issued when the first round of technical standards were 21 2.2 passed, the specific number of the bias, of 1 in 23 100 million, was deemed to be non-related to Bingo ball 24 draws. So because of that, the abuse of the -- the 25

bulletin itself addressed that another number might be
 specific enough for actually having the bias be
 allowable under these circumstances.

And under the advisement from the Tribal Advisory Committee during the discussions of the draft, there was actually a standard that was put out there that the Tribal Advisory Committee recommended.

And that is instead of removing the bias requirements altogether, how about putting in some language that says, if there is any kind of bias, then that should be recorded by the independent test lab, who is then going to let the TGRA, Tribal Gaming Regulatory Authority, know about that.

And then TGRA can make the decision on whether or not that bias is significant or insignificant to their requirements.

Furthermore, we also received some comments on the authenticity of the bias and saying that this is not a testable standard. And we're just asking in any future comments, please let us know as to how and why this is not specific a number or it's not a testable standard.

One thing I'll just remind everyone, that if you look at the context in which this bias section is in, it's to the scaling algorithm. It's not just to

Page 39 1 the overall algorithm of the random number generator. 2 It's just a very specific part of it. 3 So please take a look at that and let us know 4 how it can be specified even further. 5 MR. HOENIG: Thank you, Nimish. The other thing with the random number 6 7 generator is that there are now -- and this was in the discussion draft as well -- certain mandatory testing. 8 9 That is the Chi-square test, the Runs test, the Serial 10 correlation test. Those are all now mandatory. This 11 was put in there at the recommendation of the Tribal 12 Advisory Committee. 13 And then there are some other tests that were 14 specified and are still in there, but they can be performed at the discretion of the TGRA. 15 16 So there are no substantive changes to 547.15. 17 So we can go 547.16. What are the minimum 18 standards for game artwork, glass, and rules? 19 And I had alluded to this earlier, where we were talking about removing the minimum odds 20 21 requirements. And instead, there's now this additional 2.2 disclaimer requirement. 23 And that is that if the odds of hitting any 24 advertised top prize exceeds more than 1 million to 1, the player interface must display notification of such. 25

1 One of the changes that has been made since we 2 introduced this in the discussion draft is to remove the word "continually." That created some confusion, 3 and I think the idea is that it has to be -- the patron 4 5 has to be notified someplace. It can be on the rules screen. It can be 6 7 anywhere really, but it just has to be there. There has to be notification at some point. So we removed 8 9 the word "continually." 10 And finally we'll talk about 547.17. This is, 11 How does a TGRA apply to implement an alternate 12 standard to those required by this part? 13 This section used to be called "variances." 14 And we have changed the term "variance" to "alternate 15 standard," because, as Jennifer will talk about when we 16 get to Part 543, variance was used a couple different 17 ways in that section, and it was creating some confusion. 18 19 So instead of trying to figure out what variance meant here, as opposed to there, we just 20 21 changed this use of it to be "alternate standard." 2.2 So now the TGRA must submit any alternate standard within 30 days of its approval. The Chair 23 24 then has 60 days to approve the alternate standard, or 25 object to it.

In talking to some of the field staff here that actually go out and check out these alternate standards, they said sometimes 60 days is more than enough to make a recommendation, and sometimes it's not. That it can be very complex, and they may need additional time.

So the Chair has the ability to extend the
review period another 60 days, if it's necessary.

9 No alternate standard may be implemented unless 10 approved by the TGRA or the NIGC Chair. So if the TGRA 11 approves it can implemented, then it goes to the 60-day 12 approval or review period.

The appeal of Chair objection to alternate standards. This section used to have its own appeal section; its own appeals process. And we've changed that to just include it with Subpart H, which is another part of the regulatory review process that the Commission has been working on. And that is to consolidate our appeals process and update it.

20 So now this will be part of the overall appeals 21 process. So there's no more appeals process for the 22 alternate standard variance section any longer. 23 And that is it for Part 547.

24 COMMISSIONER LITTLE: Thank you, Mike.
25 Now would be the time, like the Chair had said

1 earlier, if there's any tribal leaders that have any 2 statements that they need to put into the record, that 3 they'd like to read or just submit to the Commission, 4 we can take those now or anytime.

We know many of you have schedules that you have to keep, so we don't want to force you to stay until maybe this afternoon or later this morning when we talk about Part 543. So you can discuss any of the two parts, if you'd like.

10 Does anyone have any comments they want to 11 submit?

(No response.)

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13COMMISSIONER LITTLE: Okay. If there's not,14then I'll open the floor up to any general comments.

15 I'll just remind everybody to please speak into 16 the microphone. We have one that we'll bring to you. 17 And, secondly, please state your name and your 18 organization prior to speaking.

So I'll open the floor to any comments.Tom? Sure. Go right ahead.

21 MR. WILSON: Tom Wilson with the Pascua Yaqui 22 Tribe.

I apologize for being late. But I would like to say that, as you know, our tribe participated in the TAC. And we've had a significant amount of time now to

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review Part 543 and look at what has been put out by
 the NIGC.

While it doesn't go as far as we would have liked it to have gone, we do feel that the NIGC was open to the concepts that we discussed and brought forward. And to the extent of practical, we believe that you have included in key significant things that we were looking for, at least in the proposed rulemaking as it exists now.

10 So, for example, this last piece we just 11 discussed. We feel that that's a significant win for 12 tribes, to be able to propose alternate procedures that 13 can be put in place without having to jump through a 14 myriad of hoops or rewrite regulations in order to get 15 that done. So we thought that was a very important 16 part of the aspect.

I know that there's been discussion about the grandfathering clause, which does not particularly pertain to us. As you know, we're not a major Class II facility. But we do think that the agency took that into due consideration as to what the impact of grandfathering or not grandfathering would be.

23 So in discussions with our Tribal Council, 24 we just want to go on record that we are supportive of 25 the changes that are being proposed. We feel that it's workable and something that we can move forward with as
 an organization. But more importantly, the knowing
 that we're going to have something in place is critical
 to us.

And as you all know from when we originally started the TAC, we view that whatever happens with Class II as a significant platform for changes that could occur in Class III, which, of course, has a broad impact for our organization and probably most tribes.

10 So we believe that the Class III regulations, 11 if they get taken up, whether it's this term or next 12 term, in terms of looking at it and revising, that the 13 steps that we made in Class II could help to set the 14 foundation and framework for making similar types of 15 changes and conceptual philosophical changes to how 16 Class III regulations, perhaps, can be changed or 17 modified.

COMMISSIONER LITTLE: Well, thank you, Tom. And once again, you were out of the room, thank you for your help on the Tribal Advisory Committee. It was very helpful.

You know, you raise a very good point. I can assure you the Commission is fully committed to the Class II issues, and we know the great benefits that it provides to many tribal communities, and that it's

1 important.

Throughout this process, we listened to the tribes, and it helped us fully understand what the implications of any changes can have on this industry when we make these decisions. So I appreciate your comments, and thank you again for your participation in the TAC.

8 CHAIRWOMAN STEVENS: I also want to say 9 thank you to Tom and also to the Pascua Yaqui Tribe. 10 It does mean a lot, especially since you were sitting 11 on the TAC as a member.

And in echoing Commissioner Little's statement, we -- you know, it's been two years. I just sat here thinking, it has actually been two years. It seems to have gone by fairly quickly, but at the same time, we've gotten a lot accomplished. And we did not do that alone.

We understand that there are three regulators at the table, and that we can't operate in a vacuum, and that our relationship with the tribes and their regulatory bodies are especially important, especially on the Class II front.

We strive, as a Commission, to make
deliberative, considerate, and fully-informed decisions
before we would make major changes.

Page 46 1 And, again, I want to thank everybody and all 2 the tribes for coming along with us on our consultations, on all the discussion drafts. 3 Because as you've seen, we've received a number 4 5 of comments that were helpful and informative, and that changed the proposed rule from the draft rule. 6 7 And that, to me, shows that the process that we're undertaking does work. It's doing what's 8 9 intended, which is to have regulations in place that 10 work for all of us. And we've come quite a ways. 11 I think this has been a good process, and I'm 12 appreciative to Pascua Yaqui for recognizing that. 13 So thank you for your comment. 14 COMMISSIONER LITTLE: Do we have any other 15 comments on Part 547? 16 Yes, sir. 17 MR. LESLIE: Roger Leslie with the Sante Fe 18 Pueblo Gaming Regulatory Commission. 19 Just for clarification -- I quess that's the third bullet point down. The chairman has 60 days to 20 21 approve or object on the alternate standard that's 22 proposed by the Tribe. If there is no response or a decision made by 23 the end of that time, is that construed as an automatic 24 25 approval of that amended proposal?

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1 COMMISSIONER LITTLE: Mike, do you want to 2 address that?

3 MR. HOENIG: I hadn't considered that. But I 9 guess the way that it's set up as the alternate 5 standard can be implemented, once it's approved by the 6 TGRA, if there's no objection. Presumably under this, 7 it would be able to be used until there was an 8 objection; although, the extent is to get an actual 9 decision, I believe.

10 So that's an excellent comment that I think 11 we'll all take into consideration. Thank you.

12 CHAIRWOMAN STEVENS: Do you have any preference 13 or a suggestion with regard to that section, sir, or 14 did you just want to clarify?

MR. LESLIE: Well, the reason I ask is because the ordinances are submitted the same, as if there's no objection, that it's automatically approved, and the tribe will go forward, accordingly. And I believe that this standard should be reflective of such.

20 COMMISSIONER LITTLE: Great comment. 21 Thank you. 22 Other comments?

MS. HOMER: Good morning, Commissioners.
 And thank you, Dan, for the acknowledgment.
 That's always appreciated.

And thank you, Tracie, for being here. And for the enormous amount of work that you all have done over the last couple of years to try to shape up these regulations.

5 I have just a couple of -- I have one question. 6 One of the things that the preamble of your regulation 7 does is ask for quite a lot of data. And I know that 8 many of us are kind of scrambling around to try to put 9 together all of that data and to get something back to 10 the Commission.

I guess some of us are concerned that we may not be able to do it in the time frame that we have. just because it's such a big effort. There's no centralized source for all of this kind of data.

So I think that some of us are advocating for some extension of the comment period of -- you know, some modest extension. We're not talking about months on end, but some modest extension to be able to compile the data.

20 And we're wondering if the Commission is 21 amenable to that if we're kind of in a pinch of getting 22 the information.

I know the preamble does emphasize how much you need this data to make your decisions. And, I guess, from our side of the table, we want to make sure that

you have good quality data to make your decisions on,
 and we may have an issue there. So that's one issue.

The other one is that it occurs to us, as we have been parsing through -- and I've been working with the Tribal Gaming Working Group on this, just going through this rule step-by-step. That we now have kind of have a couple of grandfathers.

8 We've got different status of grandfather now. 9 Because, you know, you've got everything that was 10 before the 2008 effective date, and then you've got 11 everything that has been certified subsequently to 12 that, but before the effective date of the new 13 standards. And that middle group, the since 2008 14 group, is certified under the old standard.

And so we're thinking that the grandfather should somehow apply to everything, and that these regulations should be perspective in nature so that we don't have to recertify all of the systems that are certified under the current standard. So we raise that for your consideration.

And, finally, the issue is that there's various kind of little things that are a little bit confusing and any clarification on it -- I want to thank Nimish, in particular, in explaining that proprietary language. Because when we parse these things, word by word, sometimes these little issues will crop up that, well, what effect does this actually have? And I guess our main concern, the one thing that we hope that the NIGC will seriously consider, is the elimination of the Sunset Provision. We need to look back at the word "grandfather" a little bit more carefully, because we're kind of creating this category that's going to grow over time. Because as the standards get amended in the future, as technology evolves, we don't want to have a regulation that is creating different classifications of, well, this is the 2008 version. This is the standard that applies here. This was a 2000- -- you know. Over time, that's going to make the regulation unwieldy. So we offer that up. And we will be having a suggestion in how to address that. COMMISSIONER LITTLE: The point about extension of time, this is the first we've heard of this. So the Commission will consider that. We haven't made any decisions yet. And then the second issue on the grandfather is -- actually kind of second and third and the Sunset Revision. I think I kind of need a little more clarification. I think what you're saying is that -- and this

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is my understanding. Once a grandfathered game comes
 fully compliance, it's no longer a grandfathered game;
 it's a fully compliant game. That's my understanding.
 MS. HOMER: Yes.

5 COMMISSIONER LITTLE: And I'm not sure if you 6 want to clarify that.

MS. HOMER: Yeah. I think that it's very important that that be stated specifically somewhere. Because right now, that has to be construed -- as you read the language, that's not specifically what the language says.

So that would be very useful, is that if anything becomes fully compliant -- if you read the regulation as it is right now, one interpretation is that once you're a grandfather, you're always a grandfather. You don't kind of graduate into a fully compliant system then. And I think that that's kind of a major issue that needs to be addressed.

Because if you can become fully compliant and, otherwise -- we kind of tagged grandfather into this special thing, like everything created prior to the effective date of the regulation in 2008. And I think we need to rethink that.

24 COMMISSIONER LITTLE: And I do appreciate you 25 raising that, because it's a good point. And it would

be helpful to clarify, because when we do informal kind of info requests -- or maybe the manufacturers, when you ask them, many of them will say, "Well, we really don't have any grandfather games because all of ours have been brought to full compliance." So that would be helpful.

7 If you could submit that into a comment, that 8 would be very helpful, and we'll review that. I'm not 9 sure if Michael or the Chairwoman has anything 10 additional to add to that, but I know that would be 11 helpful.

And then the last point you raised about the sunset provision. I think that goes hand-in-hand with where we are and the information that we're asking for. So I don't really have anything I can definitively say. I don't know if Tracie or Mike does.

17 That's one of the things that we're definitely 18 continually reviewing, and we're hopeful that through 19 the information that we get during this comment period, we'll be able to make a better decision. So your 20 21 comments will be helpful. 22 Teri? 23 нi. Teri Poubst. MS. POUBST:

If I can just add to what Elizabeth was saying.Particularly, a part of the issue that we're having

1	with the when she was talking about the categories
2	of grandfather games, you know, we've got kind of this
3	body of pre-2008 games. Some of them are still
4	considered grandfathered, and some have been brought
5	into compliance with the existing regulations. But
6	there are some that are still grandfathered.
7	And then once this regulation is finalized,
8	you're going to kin of have a second category of
9	grandfathered, those that are compliance with the rules
10	as they are now, but aren't going to come into
11	compliance with any additional changes.
12	So that's part of the issue that we're seeing.
13	We've got kind of the pre-2008, and then we're going to
14	have the 2008 to the 2012, and what happens thereafter.
15	We are also working with Elizabeth and the
16	TGWG, trying to compile this information as to what
17	games are out there. I know some of the manufacturers
18	that we've talked to, they have brought a lot of their
19	games, if not all of them, their systems and their
20	boxes, into compliance with the standards as they
21	exist.
22	The problem we're running into is there are a
23	lot of tribes that, in the past, have purchased games.
24	They may be playing them right now, or they may be in

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storage somewhere. And a lot of those have not been

1 brought into compliance.

2	So even the manufacturer saying, "Oh, we
3	brought all of ours into compliance," well, there's
4	Tribes A, B, and C out there that actually bought some
5	of these machines a few years ago, well, those were
6	never brought into compliance. So they consider those
7	to be grandfathered games because they're still being
8	played in the older format.
9	We're just having a hard time getting that
10	information. We've been trying to talk with some of
11	the manufacturers. Some of the tribes have been going
12	back and looking. But just trying to collect that
13	information from everybody has been a little bit
14	difficult.
15	So just something else to kind of keep in mind,
16	not just I guess maybe the differentiation between
17	games that have been purchased by tribes and then those
18	that are still being leased. Because there is going to
19	be a difference between whether or not they've been
20	brought into compliance or not.
21	COMMISSIONER LITTLE: Go ahead, John.
22	MR. MAGEE: Well, just to pick up on Teri and
23	Elizabeth's comments here. The Pechanga Band, we still
24	object, and my comments are similar to what we did in
25	April when we met with you guys then.

We still object to the grandfathering clause, and we still subject to the sunset clause. I think we operate around 328 Class II games. They're not our primary device. We are a Class III facility, but we do offer the Class II as a way to offer other types of games to the patrons.

And so we're concerned that any regulations
that are adopted, may affect the viability of a
Class II product go forward, not only for us, but for
other tribes across the nation.

You know, being a compact tribe, having a Class II game or system available to us, does help us out and gives us that ability to negotiate with the State, you know, when they become difficult to negotiate with. And anybody who's had a compact tribe here knows what I'm talking about.

And so what our concern, primarily, is -- and I stated this in San Diego, and I'll state it again for the record -- any standards that are put in place should only comply, applied going forward. And, you know, there's an analogy with the card industry. I know you guys have already heard them.

I just want to reiterate. We're really concerned about the standard being implemented and then having grandfathered in sunset clauses. And then we

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Page 56 1 have to go back and research the regs to see where this 2 game is falling. But just to us, it gets complicated, 3 and it's just messy. So if we were going to adopt the standard, we 4 5 would say, from this point forward, all games meet this 6 standard. I hope I'm making that clear. 7 COMMISSIONER LITTLE: Very clear. Thank you, There's very helpful information there. 8 John. We'll definitely take that into consideration. 9 10 And, Teri, the same for your comment there. 11 It's very helpful. 12 I mean, we do understand the challenges that 13 many tribes are faced with compacts coming up for 14 I know we've got a number of them in the next renewal. 15 few years, and a viable Class II industry is very 16 important to you all. 17 So we definitely take that into account, and we will look at that. 18 19 One of the things that we are really asking for, especially on the grandfathering front is that, 20 what are the implications? 21 22 The challenge that we face, as we know, a 23 number of times with grandfathered games, is that the 24 regulation allows them to be modified. But that 25 doesn't mean the modification could bring the game into

1 full compliance.

2	What would be the outcome if requirement for
3	grandfathered game was added that, while they can still
4	be played, any modifications would have to be fully
5	compliant? What would be the challenge? Would there
6	be a challenge faced by the tribes if that was amended
7	to say that?
8	That's what we're throwing out there to get
9	some feedback. We'd like to hear about that.
10	So then the thing about the idea of now
11	creating a new standard of grandfather games, I
12	appreciate you raising that. I know the attorneys
13	and I know both of you are accomplished attorneys.
14	We are always welcome to some suggestions, language, or
15	comments. So, please, I urge you to give us some ideas
16	because we're open to that.
17	Okay. Any other comments?
18	Okay. We're coming up on a break time here.
19	Are there other comments on Part 547?
20	(No response.)
21	COMMISSIONER LITTLE: All right. Then we'll go
22	to the break, and we'll come back at 10:45. Thank you.
23	(A recess was taken from 10:22 a.m. to
24	10:49 a.m.)
25	COMMISSIONER LITTLE: Okay. We're getting to

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1 get started again. Thank you everybody for coming 2 back. 3 We're going to pick up to see if there are any additional comments for Part 547. If not, we'll 4 5 probably move into Part 543. So I'll open the floor back up to additional 6 7 comments for Part 547. 8 (No response.) 9 COMMISSIONER LITTLE: Okay. Then I guess I 10 will turn it over to Jen, who will go through the 11 PowerPoint presentation of Part 543. Like the Part 547, if you have specific 12 13 questions or comments that you'd like to make during the PowerPoint presentation, just raise your hand, and 14 15 we'll stop and you can address that issue right then 16 and there. 17 And once again, because this is being 18 transcribed, just state your name and your organization 19 for the record when you do speak. 20 So, Jen? 21 MS. WARD: Good morning again. 2.2 We're going to go over Part 543-Minimum 23 Internal Control Standards of Class II Gaming. This 24 part addresses only Class II games and their associated functions. 25

1 The proposed rule that we're going over today 2 is based on the discussion draft, and that was a document with ideas and language that was drawn up from 3 several sources. And those included the current MICS, 4 5 the TAC recommendation, TGWG guidance, and the 2010 6 proposed MICS. 7 Generally, we made a few changes throughout the proposed rule. The first is that we reviewed the use 8 of "agent, person," and "personnel" throughout the 9 10 document, and we made changes where it's appropriate. 11 So that where it says "agent, person" or "personnel," 12 it conveys what you've intended it to mean. We also inserted "as needed" language in each 13 14 of the supervision provisions, except in the IT 15 And this was done to promote consistency in section. 16 the proposed rule. We also added supervision 17 provisions for Patron Deposit Accounts, Lines of Credit, and Surveillance. 18 19 In the definition section, the "drop proceeds" definition has been amended to include financial 20 21 instrument storage component proceeds, as well as drop 22 box proceeds. The "drop" definition has been deleted from the 23 24 discussion draft, because we feel it's unnecessary. 25 The process of collecting boxes and financial Veritext/NJ Reporting Company

instruments storage component proceeds is described in
 this section.

Further, the definition of "gaming promotion" has been altered to include only those promotions that require game play to participate. And this is the same as the discussion draft.

7 The definition of "sufficient clarity" 8 continues the 20 frames per second minimum, but as 9 clearly identified to the requirements. So it'll say 10 20 frames per second minimum and a resolution 11 sufficient to clearly identify the activity being 12 surveyed.

Further, the Commission invites comments of how this requirement might limit technology. We're wondering if 20 frames per second or the equivalent -if we have that language in there, "or the equivalent" -- may resolve any limitations in there, on technology.

19 There was one comment we received that said, 20 if you limit it to frames per second, there might be 21 some sort of surveillance technology out there that 22 doesn't use frames per second.

23 So if we use "or the equivalent," does that 24 resolve it?

Section 543.3, How tribes comply with this

25

1 part.

These are minimum standards and a TGRA may establish additional controls that do not conflict with this part. These regulations provide a framework that recognizes the significant role of TGRAs.

6 Throughout this document, TGRA has established 7 thresholds for investigating variances and to implement 8 procedures for various standards. They have 12 months 9 to comply by establishing and implementing procedures.

And also note that there is a difference between existing and new facility compliance dates. New facilities need to comply immediately, and existing facilities have until the beginning of the next fiscal year.

Under 543.4, the small and charitable exceptions, the Commission invites comment on whether the charitable exception is still necessary.

As we looked over it, it appeared that the charitable exception may be swallowed up by the small gaming exception. I believe they both have the \$3 million threshold.

And if the gaming operation makes less than 3 \$3 million, does it matter if it's charitable or not? 4 Does it matter if it meets all of the exceptions of the 5 charitable, because it already qualifies under small 1 gaming?

2	So we're asking you to take a look at that and
3	let us know if you think we can streamline it by
4	getting rid of the charitable exception because it may
5	already be included under small.
6	543.5, How Tribes Apply to Use an Alternate
7	Standard.
8	We might have covered this in the 547
9	discussion. We've changed the term from "variance" to
10	an "alternate standard."
11	Because, as you know, in the MICS, when we talk
12	about variances, we talk about an outcome that is
13	different from what the expected outcome was, and that
14	gets investigated.
15	So here, just to clarify, we've changed the
16	term to "alternate standard."
17	The TGRA may approve an alternate minimum
18	standard, but they still must obtain approval from the
19	NIGC Chair. And the NIGC Chair has a review and a
20	decision within 60 days, and, again, just as in 547,
21	the option to extend an additional 60 days, when
22	necessary.
23	543.8, the MICS for Bingo.
24	This has been changed substantially from the
25	discussion draft in that, we listened to the comments

1 that we received, and they all said, "Hey, Bingo is 2 Bingo. Make it all one section. There's no need to differentiate between Class II gaming systems and 3 manual Bingo." 4 And the commission has done that here. 5 It's been combined into one section. And 543.7 is now 6 7 reserved. This is less procedural than the existing MICS, 8 9 but it does require TGRA and/or the operation to establish controls that meet detailed criteria. 10 And, 11 for example, you can take a look at 543.8(b)(1), the 12 Bingo card inventory, to see how this plays in. It also requires verification of prizes over 13 14 \$1,200, and the player interface may serve as one 15 verifying signature. 16 This was unintentionally done in the discussion 17 draft that made it look like the player interface could 18 not verify or validate the prizes. And that was an 19 oversight. We've corrected it here. So where it's a manual payout, the player interface may serve as one 20 21 verifying and validating signature. 22 And if it's an automatic payout, it may serve 23 as the sole validating and verifying signature. 24 Under 543.9, the MICS for Pull Tabs. 25 Pull tabs of \$600 or more require prize

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verification. And the kiosk definition here has been
 amended to clarify that it may also be capable of
 redeeming and reconciling pull tabs.

There was a comment on the pull tab section that required the kiosk to -- well, requiring all pull tabs that have been redeemed to be defaced may limit technology because some kiosks may not be capable of defacing the pull tabs.

9 So we've amended this in the proposed rule. 10 And when pull tabs are redeemed and reconciled by a 11 machine, there's no defacing requirement. Instead, 12 pull tabs must be secured and destroyed, in accordance 13 with TGRA policies and procedures.

543.10, MICS for Card Games.

15 TGRA's review and approved cancellation and 16 removal procedures. This continues the standard that 17 no administrative or overhead fees may be taken from 18 player pool funds.

We did receive one comment that the supervision section in this section may not provide for adequate supervision of the card room. And we request additional comments on that.

In that section, I believe it says that where a supervisor is functioning as a dealer, then a supervisor from another department may resolve any

14

1 disputes.

2 And the comment was, if a supervisor is
3 functioning as a dealer, there's not adequate
4 supervision. So we would appreciate your thoughts on
5 that.

6 Section 543.12, MICS for Gaming Promotions and 7 Player Tracking.

8 The gaming promotion standards are limited to 9 those promotions that require game play to participate. 10 And as is explained in the preamble, this section does 11 not apply to promotions, such as the door prize 12 tumblers, where participants may enter simply by 13 dropping a free card into the drum.

14 The gaming promotion section includes only 15 those promotions that require game play in order to be 16 eligible for the prize.

Player tracking is also included in 543.12
because it tracks game play and gives awards based on
that game play.

20 Section 543.13, the MICS for Complimentary 21 Services and Items.

It requires that TGRA and the Operation to establish specific controls and procedures. The TGRA also establishes the threshold for recording comps. Section 543.14, the MICS for Patron Deposit

1 Accounts and Cashless Systems.

2	We've eliminated any reference to
3	"unrestricted" player accounts. Because of the Bank
4	Secrecy Act, it doesn't allow for those sort of
5	accounts that can be accessed by anyone.
6	Section 543.15, the MICS for Lines of Credit.
7	This establishes the controls for the lines of
8	credit. And we also received a comment that this
9	provision may be unnecessary, and we request additional
10	comment explaining why this may be unnecessary.
11	We've heard at various consultations that there
12	are several tribes that do use the lines of credit, and
13	there are others that are considering using them in the
14	future. So we would appreciate your additional
15	comments on this.
16	Section 543.17, the MICS for Drop and Count.
17	This has been simplified, and it allows for
18	more TGRA and Operation discretion.
19	Section 543.18, MICS for Cage, Vault, Cash,
20	Cash Equivalents, and Kiosks.
21	We've added the kiosk section in. Again, this
22	is the same as the discussion draft, with the exception
23	that we've adjusted the definition of kiosk a bit, and
24	you'll see that in 543.2, the definition section.
25	Any cage increase or decrease of \$100 or more

1	must be verified, documented, and recorded. And
2	promotional payments of \$100 or more must be
3	documented.
4	Section 543.20, the MICS for Information
5	Technology and IT Data.
6	Most of these topics were adopted from the TAC.
7	You'll see the list of them there, and I'll just
8	highlight a few. They include physical security,
9	logical security, data backups, change management,
10	remote access.
11	Here we also added a definition of "system" in
12	the IT section, to distinguish it from Class II gaming
13	systems, for the IT section only.
14	And this was based on public comment that said,
15	it's difficult to distinguish whether you're talking
16	about something new entirely or whether you're talking
17	about Class II gaming systems.
18	So we went ahead and included a separate
19	definition here in the IT section.
20	543.21, the MICS for Surveillance.
21	It requires cameras with sufficient clarity.
22	Again, this was the 20 frames per second minimum and
23	then a resolution sufficient to clearly identify.
24	It requires those for the count room, card
25	tables, and cage and vault. And for Class II gaming

1 systems, surveillance must include the Jackpot meter. 2 Based on public comment, we did remove the requirement for surveillance of the Bingo server. 3 And after looking through the IT section, we determined 4 5 that the physical and logical controls over the Bingo 6 server were appropriate to control against any risk. 7 The Commission invites comments on whether the one-year retention period for surveillance footage is 8 9 appropriate. 10 Now, as a bit of clarification here, we 11 received a comment in Green Bay, I think it was. And 12 we wanted to clarify that, generally, surveillance 13 footage need only be retained for seven days. 14 But in this case, we were talking about footage of suspicious activity, suspected crimes, and detention 15 16 by security personnel. The proposed rule requires that 17 to be retained for a period of one year. 18 There was a comment that one year may be a bit 19 So we're requesting comment on whether it is too long. Is it too short? Should it be left up to 20 too long. the TGRA? Any suggestions, we're open to hearing from 21 22 you. 23 And, additionally, just as it was in the 24 discussion draft, this section requires TGRA approved 25 procedures for reporting suspected crimes and

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1 suspicious activity.

2	Also there's clarification from Green Bay.
3	There was a comment asking whether we define suspicious
4	activity the same way it's defined in the Bank Secrecy
5	Act. And the answer is no. Suspicious activity is
6	whatever the tribe defines it as.
7	If you think you'd like to see a specific
8	definition stating that, for clarification, let us
9	know. If you have any other comments on how to define
10	suspicious activity, let us know.
11	543.23, the MICS for Audit and Accounting.
12	The annual requirements of this section are
13	adopted from the TAC recommendation. And I believe
14	that it took that from the TWGW guidance.
15	543.24, the MICS for Revenue Audit separated
16	this from audit and accounting, and it specifies the
17	frequency of each testing procedure.
18	And the game sections, such as Bingo, pull
19	tabs, and card games, those are adopted from TGWG
20	guidance as well.
21	And you'll note in here, slightly different
22	from the discussion draft, we've combined the Bingo
23	requirements into one instead of separating them out,
24	again, into the Class II gaming systems and
25	Mingo/Bingo, just to be consistent.

Page 70 1 And with that, I'll open up the floor for 2 questions and comments. 3 COMMISSIONER LITTLE: Thank you, Jen. That was a lot of information that Jen just 4 5 covered. So I'm not sure if anyone has any comments yet, but now would be the time if you want to make a 6 7 comment for the record. 8 Yes, sir. 9 MR. LESLIE: Roger Leslie, San Felipe Pueblo Gaming Regulatory Commission. 10 11 My question is for the generalized question of 12 the timeline and when the anticipated approval and 13 finalization of these proposals will be done. 14 As I know, some properties are interested in, 15 whether they start Class II gaming or already have 16 Class II Gaming, when is it going to be applied as an 17 official rule. 18 As well as, will these MICS be completed prior to the Commission's terms, as terms are coming close to 19 20 the end? 21 COMMISSIONER LITTLE: Like Jen had mentioned, 2.2 the existing establishment would have 12 months to 23 comply. 24 Correct? Is it 12 months? 25 MS. WARD: Yes.

1 COMMISSIONER LITTLE: And then, however, any 2 new facilities that have not opened yet would be 3 required to adopt the new standards, from the time of 4 opening.

As far as how far we get along, whether or not these regulations will go to final rule prior to the end of our terms, as you probably know, the Vice-Chair, her term is up at the end of this year. Mine is up in April. And the Chairwoman is up in July of next year.

10 So we're not really looking to -- I mean, we're 11 moving this along as we progress, taking into account 12 parameters, the challenges, and the comments that we 13 receive.

As we went through the PowerPoint, the Notice of Proposed Rule, a lot of this is from the discussion draft that came out in the middle of March. So it's been out for a long time.

The majority of the changes to the Notice of Proposed Rule were from the discussions that were made and as a result of comments from tribes. So it's been out there for a long time.

I know there was a comment earlier about possibly extending the deadline for comments. We haven't really looked at any of those yet, nor have we kind of set a definitive timeline of when we have to 1 get things done. Obviously, we will want to move these
2 along as much as we can.

As far as the 543, it's actually scheduled to go into effect this October, that part that's on hold. But it is going to go into effect in October. So to help the industry, we want to make sure that we're moving these along as quick as we can so that we don't have any conflicts there.

9 So all I can say is that, if you could, just 10 send in your comments and raise any areas of concern 11 that you have.

Like I said, there are two additional consultations sessions scheduled. Or you can obviously send in written comments. They're very helpful.

15 CHAIRWOMAN STEVENS: Well, I want to thank the 16 gentleman for asking that question. Because one of the 17 concerns that we walked into our positions with, was a 18 concern about these particular regulations sitting in 19 advance for years and having them be unresolved for 20 years.

21 And from an Operation standpoint -- and I've 22 worked in Operation -- it's frustrating.

And from the Commission's standpoint, it's frustrating to not have defined standards. It's all been up in the air for at least six years, if not

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longer, while changes have been proposed, made,
 finalized, held.

We understand that that creates a problem for tribes, the commissioners, and the operators. And so we do want some certainty finalized as soon as possible. Mostly because we realize how frustrating and encumbering that can be to tribes.

8 So I appreciate you raising that. And as Dan 9 said, we're moving along as quickly -- but also 10 depending on the kind of comments we receive, 11 respecting those and considering those may affect any 12 timeline or how long this process takes.

13 So with you, we want some certainty as soon as 14 possible, but it is contingent upon what kind of 15 feedback we get.

16 COMMISSIONER LITTLE: Is there another comment?
17 Yes, sir.

MR. WILSON: Tom Wilson, Pascua Yaqui Tribe. Just a comment on the frames per second issue. We struggle with this all the time when it comes to technology. It certainly seems like it would make more sense to define a level of clarity that you're looking for, as opposed to saying that if you're meeting 20 frames per second.

25

We deal with this issue right now in our

1 compact when we're trying to look at camera coverage 2 and the sufficiency of it. And one of the debates that we have frequently is, how sufficient is the clarity? 3 And what do we mean by that. I think it's more 4 5 helpful, rather than saying a 20 frames per second, to 6 say clarity means to be not just sufficient, but sufficient to do what? To be able to read bills 7 sitting on the table? To be able to read paint lines 8 on a machine? 9 What is the level of clarity that you're 10 11 looking for? And then allow the tribe to adopt 12 whatever technology exists to achieve that level of 13 clarity. 14 So I worry when I see words like "sufficient 15 clarity." Because now we get into discussions of, this 16 is sufficient for my purposes, but it might not be 17 sufficient for your purposes. 18 So what exactly is it that we're trying to see 19 and can we define that to something specific. 20 COMMISSIONER LITTLE: Thanks, Tom. Thanks for 21 that comment. 22 I know this is a subject that -- boy, at TAC, 23 we spent a couple hours on this, it seems like, 24 discussing this whole issue. I know a lot of concerns 25 that were raised were exactly what you said, that the

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1 technology of the camera should fit the need or, you 2 know, what it's being utilized for. And we did grapple with that extensively in our 3 internal discussions. And I think that's one of the 4 5 reasons why -- you know, a definition, we need to clearly identify whether it's the chip or the 6 domination or whatnot. 7 But we are still looking for more information. 8 9 So if you would like to comment, this is an area where 10 it would be greatly appreciated. CHAIRWOMAN STEVENS: I appreciate you bringing 11 12 that up because there has been a lot of discussion 13 around this. 14 And what I find interesting is that -- you 15 know, I agree with you. What is one person's or 16 division's -- either an organization or the 17 Commission's definition of sufficient clarity? Because 18 there can be, surprisingly, disagreement between the Operations and the Commission --19 20 (Laughter) 21 CHAIRWOMAN STEVENS: -- on what exactly is 22 sufficient clarity. 23 So if you do get mixed requests from us, you 24 should clearly define it so that we have something to 25 hold the Operations to. Or, you know, the Operation

1 says, "Well, what does that mean" because it's unclear. 2 So we do get mixed requests about, well, how do we do this? We even heard -- somebody said 20 frames 3 per second was not enough. It's like, that's not 4 5 enough. And others have said that's too restrictive. 6 So we welcome some thoughts on how to approach 7 this. We do try to find some balance between certainty of what we're trying to identify -- or whether it's the 8 9 regulators or operators -- but some flexibility for 10 tribal operations. And just tribes, generally, to what level can 11 12 they -- that's not cost prohibitive for tribes that may 13 not have the funds necessarily to have something really 14 sophisticated. 15 So we certainly welcome this. We've talked 16 about it for hours. TAC talked about it for hours. 17 It's been a subject of discussion for quite a while, so suggestions are certainly welcome. 18 19 COMMISSIONER LITTLE: Another comment? 20 (No response.) 21 COMMISSIONER LITTLE: Now, I know the 22 Chairwoman, she can start going back and start pulling 23 out questions here, so... 24 Yes, sir. Please. 25 MR. BENATZ: George Benatz, Gila River Gaming

1 Enterprise.

2	I realize these are minimums. Having been a
3	regulator, I understand their importance. But I'm
4	struck by the fact, with a lot of minimum internal
5	controls, that we don't define things specifically.
6	For example, the game of Bingo. I look at the
7	minimum internal controls; I can't figure out how Bingo
8	is played. And maybe that's so elementary it's not
9	necessary. But if you're trying to train to the
10	standard, I really would like to see a definition of
11	Bingo, a definition of poker games, that type of thing.
12	COMMISSIONER LITTLE: That's a very good
13	comment. Thank you.
14	It's always good to come to these events and
15	you hear different aspects and different views, and
16	that's very helpful. I definitely would invite you, if
17	you want to submit that into a written comment, with
18	any suggestions you might have, that would be very
19	helpful. So we appreciate that comment. Thank you.
20	Another comment? Nothing on gaming promotions?
21	Player tracking?
22	You know, this is an area where the TAC had
23	grappled with, and it was an area of aversive
24	authority. We went through these sections to make sure
25	that we made it very clear that we were only looking

especially with promotions, it only applies to areas
 where gaming is required.

That if there was a general raffle that didn't include any kind of play, where you put your name in a tumbler, that that was not included. But if it was a promotion that you had to put money into a gaming device, then it was included.

8 So I'm not sure if anybody has any comment on 9 that, or comps, or lines of credit because these are 10 some areas that have been raised previously.

MS. POUST: Dan, Teri Poust again.

Just quickly. And thank you, since he was mentioning Bingo. Thank you for putting the Bingo sections back together. We are very appreciative that the Commission was receptive to those comments. And I think going forward, that's going to be very beneficial. So thank you for doing that.

CHAIRWOMAN STEVENS: Thanks, Teri.

19 I know we have a number of regulators in the 20 room, and Dan had just mentioned promotions, player 21 tracking.

How -- I don't know how else to put this. How does it help you to have the regulations over promotions and player tracking, from your standpoint as a regulator? Does anybody have any issues around those

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Page 79 1 or that help you to do your job? 2 (No response.) 3 CHAIRWOMAN STEVENS: If they weren't there, how would that affect your job? 4 5 There we go. Tom Wilson. 6 MR. WILSON: 7 If they weren't there, it would not change what we do or how the Operation functions. In Arizona, of 8 9 course, under our compact, we have a section that deals 10 with promotions and lotteries. 11 The section on promotions is one paragraph. 12 The sections on lottery, of course, is much more 13 extensive. 14 With player tracking, we view player tracking really as an operational system that is not a gaming 15 system, per se. And it's a management tool that's used 16 17 to monitor and track player activity. 18 And I'm not saying, in absence of regulation, 19 that we wouldn't have some level of control or perhaps tribal-based regulation over some of those things. 20 21 But it's not an area that we consider to be very high 22 risk, especially on the promotion side of it, in terms of how those transactions come about; what's done with 23 24 them; the operations required, just in order to conduct 25 a promotion, financially, to track those transactions.

Page 80 1 So there's something that -- there are controls 2 in place, from a financial and accounting standpoint, anyhow, similar with the player tracking system. 3 We've gone on record before that we don't feel 4 5 that NIGC -- that this is an area that typically it 6 speaks to in player tracking and promotions. 7 And I will say the same thing that we've said in the past, that while we're not saying that there 8 shouldn't be some form of control over those 9 10 activities, that should be something that derives at 11 the tribal level and not from the federal regulation. 12 COMMISSIONER LITTLE: Thank you, Tom. 13 I think we have another comment back here. 14 MS. HOMER: Thank you, Dan. Elizabeth Homer 15 aqain. 16 You know, I think I'm going to depart from my 17 usual harangue of you guys and tell you what I like 18 about how you approach the MICS. 19 And in response to Tracie's question -- and I also commend you for asking the question. I really 20 21 love when we're in a dialog, as opposed to kind of 22 talking at each other. I think that that's just so much more helpful for all of us to kind of understand 23 24 what's going on.

25

And to follow up on what Tom was saying is

1 that, what I like about this version of the MICS, or 2 this approach that you're taking, is it's making it 3 more clear that these standards are to be set by tribal 4 gaming regulators.

5 If you're regulating in these areas and you're 6 ensuring that there's policies and procedures that 7 establishes adequate controls of these areas, then 8 that's what you should be accomplishing here.

9 And I think it's good -- you know, as tribal 10 regulators, when we get challenged -- and I'll speak on 11 behalf of my tribal regulator clients. When we get 12 challenged, to say, "Well, it's here in the regulation 13 that these areas are within the purview of our Tribal 14 Gaming Regulatory Agency." So I think it's helpful in 15 that regard.

Where it becomes less helpful is, one, where there is an issue of authority, where there is an issue of NIGC authority over a particular subject matter, and where it gets so specific that you're really tying the tribe to a one-size-fits-all procedure.

And in a sense, that was why the TGWG was recommending that you establish these broad standards. So these are the areas that have to be controlled.

And then how you control those, you leave more discretion in the hands of the Tribal Gaming Regulators

so that we can fashion controls that are appropriate to
 this particular agency.

Like, for example, I represent the Chickasaw Nation of Oklahoma. We have 18, soon to be 19, Tribal Gaming Operations. They're not all equal. We have clausal-sized outfits, and we have a big giant -- I think we're the second-largest casino in the world. And you can't have exactly the same standards that are going to fit both of those.

10 So the flexibility to control these areas in a 11 way that is unique to those particular conditions is 12 really important, from that perspective. And that kind 13 of thing really does need to be done at the primary 14 gaming regulatory level.

So that was kind of the thinking behind what the TGWG had proposed. But at the same time, have the agency to establish guidance documents that would help folks understand, if you follow this procedure, you're going to be meeting the standards that we're establishing at the regulatory level.

And I noticed that that was not the approach that the agency has taken. That it really is to kind of -- I know that a lot of the standards, even the proposed MICS, come out of the TGWG guidance documents that were submitted to the NIGC. But you didn't take

1 the broad standards and then items, documents approach.
2 I don't know. I would just be interested in
3 your thought process there. I mean, what kind of
4 tipped the balance in the approach that you've taken in
5 the proposed rule?

6 COMMISSIONER LITTLE: Thanks, Liz. Thanks for 7 your comments.

8 Yeah, it was a challenge. I mean, the 9 Commission is very, very grateful for all the hard work 10 that the Tribal Gaming Working Group did. We know it's 11 been around a long time. We participated with this 12 group when we worked for tribes, and it's very, very 13 helpful.

14 But I think we disagree with some of the 15 approaches there, that you can't place the majority of 16 regulation and the guidance where there's no authority 17 there to enforce that. And we do see some areas where 18 there are some problems. Not necessarily many of the 19 folks in the room here, but some of the other tribes 20 that have some challenges there, that they need a clear 21 standard.

Oftentimes, we see tribal TICS that they have our regulation just adopted hoopla, right in there. So it needs to be clear.

25

And, you know, I tell you, we spent a lot of

1 time going through the MICS, looking for areas that we 2 can streamline.

I know one of the areas that we spent a lot of time was with the drop and count. And it's very intensive. It's a long section, but it's such a critically important section because it's where the cash is. That's where it's handled.

8 And how do you streamline that without removing 9 some critical standards that some tribes that are in 10 different levels in their sophistication -- you know, 11 how it helps all. And that is a challenge.

12 And we know it's been raised before, you can't 13 have one-size-fits-all. But we do have to create a 14 regulation that does fit all.

15 So we did face some challenges. We feel that 16 this regulation identifies the areas where it can be 17 less strict, but still maintain a strong standard. We share with all of you that we want this Class II to 18 19 maintain strong regulations and keep the high standard 20 that is out there. But we want to make sure that any 21 critical efficiency that we can identify can be 22 addressed to a standard.

23 So that's our logic and reasoning. I don't 24 know if the Chair has anything to add to that, but I do 25 understand your comments.

1 CHAIRWOMAN STEVENS: Thanks for asking that 2 question. Also thanks for recognizing that we're 3 trying to have a dialogue and get some feedback.

I also understand that many of the folks here serve as sort of scouts, gather the information, go back to your regulatory bodies and to your council to develop your position. And we still appreciate that you all are attending and are here. And, hopefully, this is very informative to that process you're going through.

But agreeing with Dan that, you know, this was a challenge for us to think about, especially having come from a tribe and a casino myself. And from a policy standpoint with my tribal government, it was a struggle for all of us.

In addition to what Dan has said, also looking sort of putting this into a bigger context of over time. As I said earlier, these have been sitting unattended, or at least not -- in a place where tribes couldn't utilize them.

The history has been that there was one minimal internal control standard. It was when we went to separate those two. We've got standing Class II minimal internal control standards that are in the Register, that have been put on hold.

Because as we came in, we heard, "Hey, these are even out of date now, in 2010." So we needed to address them.

Also the feedback we received about those that are in the Register now, that they were openly restricted. They were too prescriptive, to the point where we were talking about paper and pen and 8 and a half by 11. You know, it was just too detailed.

9 And in addition to what Dan has said, putting 10 it against that backdrop, we think that this is 11 significant progress over what has been wallowing 12 around over some years' time and that these have been 13 significantly contributed to by tribes.

And keeping in mind, like Dan has said, we have to find what works for every tribe and especially understanding that not all tribes are as advanced or have the funds available to do what other tribes who have that are going to do.

And that we don't know the exact number of how that ratio would work out. But we do hear quite a bit actually from the regulators who say they want something definitive, but also trying to balance that against some tribe's abilities to handle it themselves.

I know that doesn't fully answer your question,but those are things that we had to weigh. And putting

it into the context of six or seven years of everybody
 waiting around, making it difficult for Rest over there
 to do any audits when we have tribes asking for them.

So I hope that gives you enough information on what -- you know, we have been very deliberate about this, not coming in with a preconceived idea or answer about how we were going to do this, but have gone along as we proceed and put a comment -- and considered those as we've made changes.

MS. HOMER: Just a quick follow up on that. You know, I truly appreciate how difficult it is to deal with the MICS, having myself and Teri worked on the first revision of the MICS. And believe me, there was a lot more hullabaloo over those than we've seen on these.

You know, Dan, you had mentioned enforceability. And, you know, the MICS is something that's really never been subject to an enforcement action, in the history of the NIGC.

20 My question is, do you see the enforceability 21 of the MICS enforcing that there be MICS and that those 22 MICSs be compliant? Or do you see enforceability as to 23 the specific provisions?

And can you anticipate an enforcement action based on an audit? How does that issue play out in 1 your minds?

2 COMMISSIONER LITTLE: You're absolutely There has never been an enforcement action 3 correct. taken for a MICS violation, from any Commission, not 4 5 just this one here. But, you know, tribes do a very good job at 6 7 following the standards and complying, and it may be one of the reasons why we haven't had any enforcement 8 actions. 9 10 I mean, I kind of look to the staff, where they 11 spend a lot of time doing training and technical 12 assistance, so that in areas where they do have identified problems, it gives us an ability to rectify 13 them and work with the tribes to fix those areas. 14 15 So that may be one of the reasons why there hasn't been 16 any enforcement action for any MICS violations. 17 But the other, I think, is just to give credit 18 to the TGRAs and the Operations, that they are following the standards. And, you know, most often, 19 the standards that they adopt are much stricter than 20 21 what we require. 22 So that's the reasoning, I think. And I think that's why we don't see more MICS violations. 23 24 But, secondly, is the Part 542. Probably the 25 last time it was changed was when you did it. So I

think any kind of major overhauling -- I think it's
 been updated over the years.

But touching back on what Tracie had said earlier is that these standards are quickly becoming outdated. And the one that's on hold, the 543 that's on hold, is quickly becoming outdated.

And we know the 542, that a lot of them tried to utilize as a framework, is outdated. And new technology has changed so quickly that we do need to get these standards in place so that there's some guidance to go by there.

MS. HOMER: Just a quick follow-up.

Well, that's one of the reasons why I asked you the question. Because coming from a tribal perspective, the more detailed the standard is, the higher the potential that something is not going to --I mean, we don't live in a perfect world.

And there needs to be a distinction between regulatory noncompliance, statutory violation, these kinds of things, between a significant --

If we're talking about enforcement, and we have highly detailed standards, and somebody does an audit and says, "Oh, my gosh. On this day, you're supposed to have three signatures, and you only have two signatures. So now, boom, we're going to issue the

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1 enforcement action," You know, the more detailed they 2 are, the more of the opportunity that something might 3 go wrong and will have potential for a federal 4 enforcement action.

5 Now, let me couch that by saying that, I don't 6 have any doubt in my mind as to the good faith of this 7 Gaming Commission, the NIGC, as it is today. Okay?

8 I have utter faith in your good faith and your 9 goodwill, but you're not always going to be here. 10 There's going to be future representatives appointed to 11 the NIGC. And I guess when we go really, really 12 detailed and we're basing that on enforcement 13 authority, I get scared that it could be abused. It 14 could be abused by a federal agency.

And I guess, in a sense, that's one of the reasons why we would prefer the more generic standard with, these are the issues that have to be covered. These are the minimum things to be covered.

And then at the perspective procedural level, this is how you do that, rather than at a federal regulatory level. You know, just to prevent any kind of future abuse of authority.

CHAIRWOMAN STEVENS: Okay. And I appreciate that view and certainly understand the sort of looking forward on how these might be interpreted by future 1 Commissions.

2 And, again, keeping them in context of the sort of history of these regulations, I think they're a vast 3 improvement on the prescriptive nature that they have 4 5 been in the past, to what we put out there today, in trying to find that balance so that there are some 6 7 guideposts for the tribes that aren't as advanced as tribes that are and having enough deference to those 8 9 tribes so that they can have greater standards in 10 place, if they so wish. And that we're all having some 11 baseline. 12 We'll certainly take these comments into 13 consideration in moving forward on how we might 14 approach that, but trying to keep everybody in line 15 that we have to be mindful of. 16 COMMISSIONER LITTLE: And just adding on to what Tracie had said was, you know, -- and I give a lot 17 of credit to our staff. I mean, we sat in our 18 19 conference room and just going through the specific areas and lines. Okay. How can we streamline this 20 21 sentence or this section? 22 And there were a lot of areas. I give them a lot of credit for thinking out-of-the-box in the way 23 24 that we had usually done things in the past. And they 25 did a real good job.

1 But if there are other areas, please let us 2 If there are areas where you think we could, know. while maintaining the standard, just make it less 3 specific. 4 5 One of the areas that the Chairwoman identified was, there was an area where it said that a report had 6 7 to be submitted on an 8-and-a-half by 11 sheet of paper. You know, that was not an issue. We just need 8 9 the information. We really don't care what it's submitted on. 10 11 So different areas like that, we tried to 12 identify that this standard was too strict and that if 13 there was an easier way, we need X, Y, and Z. How you 14 submit that, well, that's up to the TGRA of gaming

15 operation to establish standards to do so.

Any other comments?

16 So if there's any areas that you can think of, 17 or suggestions that you can make, we definitely invite 18 those comments.

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20 (No response.)

21 COMMISSIONER LITTLE: You know, an area in 22 Oklahoma that was raised, when we were talking about 23 Section 543.4, and that's the small and charitable 24 calibration section exception.

We're looking at this as a way of streamlining

it; however, it was identified to us that that could
 pose some problems, removing the charitable exception
 or molding that into the small operation section.

Does anyone have any comments on that? This is an area that we're just trying to think of a way to streamline the regulation; however, we don't want to do anything that's going to cause any problems.

8 We did hear, like I said, in Oklahoma that this 9 could cause some issues for us in charitable 10 operations. And I'm not sure if anybody has any 11 thoughts or ideas about that. We definitely would be 12 interested in hearing that.

MS. HOMER: I guess what the issue is, of what was being raised in Oklahoma, is that it's because the language is there -- like some tribes do regulate like the villages or the subcomponents of the tribe that do gaming charitably. They're not ponying up any of their money back to the Tribal Government, but they're doing it for their charitable purpose.

And the fact that the language is just there, you know, clarifies that the Tribal Gaming Regulatory Agency has that -- or the tribe has the authority to regulate those kinds of charitable activities.

And so whether that is, in fact, by operation of law, the case, to the removal of the language.

There was concern that it would look like that 1 2 authority has been taken away. And then the more mothers can't have their 3 Bingo or don't have to submit to the rulemaking 4 5 authority of the tribe. And that could become an issue. So that's what that was about. 6 7 We certainly don't want COMMISSIONER LITTLE: to raise an issue that would have to be addressed in 8 the future down the road. So I appreciate that. 9 10 Any other comments? 11 (No response.) 12 COMMISSIONER LITTLE: We might have to ask 13 Tracie to start pulling out questions, because she can 14 do it. 15 (Laughter.) COMMISSIONER LITTLE: Well, if there's no 16 17 objection from the Chair, I'd say we probably will break for lunch. The schedule has us coming back at 18 19 1:30, and going until 4:00. Like we had said earlier, 20 if there are no other comments, we will probably end 21 early today. 2.2 We'll come back at 1:30. In the event that 23 anyone was planning to be here in the afternoon to make sure that they can make a comment for the record. 24 However, if you have nothing else to add, 25

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1 it doesn't necessarily mean you have to come back at 2 1:30. We will be here. We'll open the floor up for 3 additional comments at 1:30, for either 547 or 543. 4 If there are no comments, we will probably adjourn and 5 conclude the consultation.

5 So feel free to come back; however, if you've 7 said everything you needed to say, you don't have to 8 stay for after the lunch. So I'll turn it back over to 9 the Chair then for the break.

10 CHAIRWOMAN STEVENS: Okay. Well, if it is the 11 case that we don't see you after lunch, I want to thank 12 everybody for attending.

I really hope that this has been helpful and that you provide your comments, in any fashion as it suits you, and you consider how these may affect your tribe, specifically.

That is really sort of what we were trying to get at with our preamble to these, so that we get, and be mindful, of our responsibility to all tribes, and a bigger picture of how this affects tribes,

21 specifically.

22 So we wish you well if you've traveled far. 23 If I don't see you after lunch, please travel safe, and 24 the best to you and yours.

If you have any question, you can always call

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Page 96 1 and ask, e-mail and ask. And if you do come back, 2 we'll see at 1:30. So plenty of places to have meals around here, 3 and I'm sure the Gila River Indian Community would be 4 5 happy to have you. So thank you and we'll either see you after 6 7 lunch or not. Thank you. (A recess was taken from 11:46 a.m. to 8 9 1:41 p.m.) 10 CHAIRWOMAN STEVENS: I see many people have 11 returned. I hope you all had a pleasant lunch. 12 I want to remind everybody, there are refreshments back there. Please feel free. 13 14 So with that, I'm just going to turn it over to 15 you or anyone on the floor who wants to make a comment 16 or has questions. 17 COMMISSIONER LITTLE: Any other questions on 18 anything? 19 MS. HOMER: You paused just a little bit too 20 long. 21 CHAIRWOMAN STEVENS: Too long. You missed it. 22 I'm sorry. 23 (Laughter.) 24 MS. HOMER: All I wanted to say is thank you 25 very much. I thought this was a very productive

discussion. I really appreciate the approach and the
 style.

I want to thank you and the NIGC staff for really -- I know what a humongous effort your regulatory review has been. I know it's probably kept you away from your families and your kids. Just thank you all very well for your hard work.

8 CHAIRWOMAN STEVENS: Well, thank you. We 9 appreciate that, and it's all part of what our job is.

I do want to echo your sentiments towards our staff. You all have really stepped up. But keep in mind, they have their regular duties that they have to take care of and have stepped up on the regulation and joining us on the road and managing all the comments.

15 They've done a really great job. So I16 appreciate it. Thank you.

17 COMMISSIONER LITTLE: Thank you, Liz.
18 I appreciate it.

Any other questions or comments? (No response.)

21 COMMISSIONER LITTLE: Okay. Well, I guess I'll 22 let the Chair close out our meeting.

Just before I go, I just want to thank everybody for attending. I wish everyone safe travels home.

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I want to thank the staff and echo what the 1 Chair was saying. You know, it's easy for the 2 Commission to sit up here with all these presentations. 3 But the staff does a lot of work. They're all 4 5 dedicated. And I've said this on a number of occasions, 6 7 you know, I think one of the biggest assets that we've inherited from previous Commissions is our staff. And 8 9 we're very grateful for the dedication and the hard 10 work that they provide the Commission and this industry 11 every day. So I want to thank them. 12 And I want to thank you all for attending and 13 remind everybody that we're coming close to the 31st of 14 July. Please send in those comments.

15 If the discussion draft coming through was any 16 indication, you set the standards very high of the 17 quality of comments that were sent in. So we'll 18 probably be expecting the same type. So please send 19 those in as soon as you can. So thank you.

20 CHAIRWOMAN STEVENS: All right. And with that,21 I'll go ahead and close this consultation.

Just so you know, the next consultation will be at Cache Creek, outside of Sacramento. That will be on July 11th.

The one after that will be on July 19th at

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Page 99 Squaxin Island, Little Creek Casino during the Northwest tradeshow. Feel free to attend or, as always, we put the transcripts on our webpage. So if you're not able to attend, you can see what happened. Please do submit your comments. And with that, safe travels and thank you for attending. (The meeting concluded at 1:45 p.m.) * * * * * 2.2

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1	STATE OF ARIZONA)
) ss.
2	COUNTY OF MARICOPA)
3	
4	BE IT KNOWN that the foregoing transcript
5	was taken before me, Cindy Bachman, a Certified
6	Reporter in the State of Arizona; that the witness
7	before testifying was duly sworn by me to testify the
8	whole truth; that the questions propounded to the
9	witness and the answers of the witness thereto were
10	taken down by the Voice Writing method and translated
11	into text via speech recognition under my direction; at
12	the witness's request, notification was provided that
13	the deposition was available to read and sign; and that
14	the foregoing typewritten pages are a true and correct
15	transcript of all proceedings.
16	I FURTHER CERTIFY that I am in no way
17	related to any of the parties hereto, nor am I in any
18	way interested in the outcome hereof.
19	DATED at Phoenix, Arizona, this 11th day
20	of July, 2012.
21	
22	
23	
24	Cindy Bachman
25	Certified Reporter No. 50763

[& - additionally]

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