



May 6, 2019

Via First Class Mail and Email

Ms. Christine M. Masse, P.C.
Miller Nash Graham & Dunn LLP
Pier 70
2801 Alaskan Way, Suite 300
Seattle, Washington 98121
Christine.masse@millernash.com

Re: Review of Loan Documents for Jamestown S’Klallam Tribe of Indians

Dear Ms. Masse:

This letter responds to your March 19, 2019 request for the National Indian Gaming Commission’s Office of General Counsel to review agreements between JKT Gaming, Inc., a tribally-chartered corporation wholly-owned by the Jamestown S’Klallam Tribe of Indians, the Tribe, and Columbia State Bank. Specifically, you have asked for my opinion whether the agreements are management contracts or collateral agreements requiring the NIGC Chair’s approval under the Indian Gaming Regulatory Act (IGRA). You also asked for my opinion whether the agreements violate IGRA’s requirement that the Tribe have the sole proprietary interest in its gaming activity.

In my review, I considered the following submissions (collectively, “the Loan Documents”) all of which are unexecuted, but were represented to be in substantially final form:

- Credit Agreement, with Exhibits (marked “4826-8082-4709.7” at bottom right and “DW Draft 3/15/19” at top right of first page);
 - Exhibit A, Form of Compliance Certificate;
 - Exhibit B, Form of Revolving Note;
 - Exhibit D1, Draw Request Certification Form;
 - Exhibit D2, Form of Borrowing Notice;
 - Exhibit E, Lien Waiver Forms Exhibit F, Insurance Requirements;
 - Exhibit I, Form of Assignment and Assumption Agreement;
- Security Agreement (JKT Gaming, Inc.) (marked “DW Draft 2/23/19” at top right of first page);
- Security Agreement (Tribe) (marked “4826-9416-2568.4” at bottom right and “MNGD Draft 4/25/19” at top right of first page);
- Guaranty and Non-Disturbance Agreement (marked “4840-1989-0312.3” at bottom right and “DW Draft 2/23/19” at top right of first page);
- Deposit Account Control Agreement (JKT Gaming, Inc.) (marked “4833-4469-3640.2” at bottom right and “DW Draft 2/23/19” at top right of first page);

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- Deposit Account Control Agreement (Tribe) (marked “4825-5196-6600\2” at bottom left of first page and “DW Draft 2/23/19” at top right of first page);
- Fee Letter (marked “4849-0296-9220\7” at bottom left).

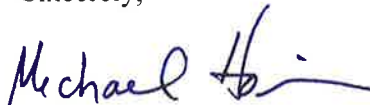
The Loan Documents contain terms similar to other agreements the Office of General Counsel has already reviewed and analyzed, which are available on the NIGC’s website. Applying the same analysis here, it is my opinion that the Loan Documents are not management contracts and do not require the approval of the NIGC Chair. It is also my opinion that they do not violate IGRA’s sole proprietary interest requirement.

It is my understanding that the drafts are represented to be in substantially final form, and if the Loan Documents change in any material way prior to closing or are inconsistent with assumptions made herein, this opinion shall not apply. Further, this opinion is limited to the Loan Documents listed above. This opinion does not include or extend to any other agreements not submitted for review.

Please note that it is my intent that this letter be released to the public through the NIGC’s website. If you have any objection to this disclosure, please provide a written statement explaining the grounds for the objection and highlighting the information that you believe should be withheld.¹ If you object on the grounds that the information qualifies as confidential commercial information subject to withholding under Exemption Four of the Freedom of Information Act (FOIA),² please be advised that the information was voluntarily submitted and, as such, that any withholding should be analyzed in accordance with the standard set forth in *Critical Mass Energy Project v. NRC*.³ Any claim of confidentiality should also be supported with “a statement or certification by an officer or authorized representative of the submitter.”⁴ Please submit any written objection to FOIASubmitterReply@nigc.gov **within thirty (30) days of the date of this letter**. After this time elapses, the letter will be made public and objections will no longer be considered.⁵ If you need any additional guidance regarding potential grounds for withholding, please see the United States Department of Justice’s Guide to the Freedom of Information Act at <http://www.justice.gov/oip/dojguide-freedom-information-act-0>.

If you have any questions, please contact Melissa Thevenot at (202) 336-9103.

Sincerely,



Michael Hoenig
General Counsel

¹ 25 C.F.R. § 517.7(c).

² 5 U.S.C. § 552(b)(4).

³ 975 F.2d 871 (D.C. Cir. 1992).

⁴ 25 C.F.R. § 517.7(c).

⁵ *Id.*

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