

**Memorandum of Understanding
with the National Indian Gaming Commission
regarding Criminal History Record Information**

I. Purpose

In order to assist the [list name of tribal Gaming Commission] (TGRA) to determine the eligibility of applicants for key employee (~~ke~~KE) or primary management official (~~pmo~~PMO) positions in its gaming operation(s), the National Indian Gaming Commission (NIGC) will obtain criminal history record information (CHRI) from the Federal Bureau of Investigation (FBI) on these applicants and disseminate it to the TGRA. This Memorandum of Understanding (MOU) memorializes the NIGC’s and the TGRA’s understandings and responsibilities regarding the submission of noncriminal justice fingerprints and the transmittal, receipt, storage, use, and dissemination of CJ and CHRI.

Commented [A1]: Puyallup comments #2
Accepted

Commented [A2]: Puyallup suggested that the word “communicate” should replace the word “disseminate.” The FBI uses the term “disseminate” in regard to sharing CHRI. To ensure that there is no misunderstanding, NIGC will use the same term.
Not accepted

II. Parties

This MOU is between the NIGC and the TGRA, hereinafter referred to as “Parties.”

III. Definitions

A. CJ

Criminal Justice Information (CJI) is the term used for the FBI Criminal Justice Information Services (CJIS) provided data necessary for law enforcement and civil agencies to perform their missions including, but not limited to biometric, identity history, biographic, property, and case/incident history data. Such information includes, but is not limited to:

Commented [A3]: Puyallup comments #2
Accepted

1. Biometric Data— fingerprints, palm prints, iris scans, and facial recognition data;
2. Identity History Data—textual data that corresponds with an individual’s biometric data, providing a history of criminal and/or civil events for the identified individual;
3. Biographic Data—information about individuals associated with a unique case, and not necessarily connected to identity data;
4. Property Data—information about vehicles and property associated with crime when accompanied by any personally identifiable information (PII); and

Commented [A4]: Puyallup comments #2
Accepted

5. Case/Incident History—information about the history of criminal incidents.²¹

B. CHRI

Criminal history record information (CHRI) is a subset of CJI. As set forth in 28 C.F.R. § 20.3, CHRI “means information collected by criminal justice agencies on individuals consisting of identifiable descriptions and notations of arrests, detentions, indictments, information[], or other formal criminal charges, and any disposition arising therefrom, including acquittal, sentencing, correctional supervision, and release. The term does not include identification information such as fingerprint records if such information does not indicate the individual's involvement with the criminal justice system.” CHRI also includes information that is transferred or reproduced directly from CHRI or information that confirms the existence or nonexistence of CHRI.² CHRI includes any media that contains it, such as: letters, emails, documents, notes, conversations – in person or via phone/text, and spreadsheets or tables.³ Examples of CHRI potentially include notice of results (NORs), licensing objection letters, and other summaries of CHRI.

C. PII

Personally identifiable information (PII) is “information which can be used to distinguish or trace an individual’s identity, such as their name, social security number, date and place of birth, mother’s maiden name, biometric information, etc., including any other personal information which is linked or linkable to a specific individual.”⁴

D. Imminent Risk

Imminent risk is the chance or possibility of ~~loss, damage, non-compliant or unauthorized handling, maintenance, use, disclosure of —or access or a calamity to~~ CHRI, threatening to occur immediately or dangerously impending or about to take place.⁵

Commented [A5]: Jamul suggested that NIGC clarify what the NIGC is intending to prevent.

Accepted

IV. Authorities

The NIGC enters into this MOU pursuant to its fingerprint collection and background check authorities for class II and class III gaming enterprises, including: 25 U.S.C. §§ 2706(b)(3), 2706(b)(7), 2706(b)(10), 2708, 2710(b)(2)(F), 2710(c)(1)-(2), 2710(d)(9), 2711(a), 2711(e).

¹ CJS Security Policy, version 5.9 at section 4.1 (June 1, 2020) (hereinafter CSP).

² See Next Generation Identification Audit, Noncriminal Justice Access to Criminal History Record Information, Policy Reference Guide (hereinafter NGI) at 1 (Apr. 6, 2020).

³ *Id.*

⁴ See FBI-NIGC Memorandum of Understanding re: noncriminal justice fingerprint submissions (FBI-NIGC MOU) at VI(E) (Jan. 17, 2020).

⁵ See, e.g., IMMEDIATE and RISK, Black's Law Dictionary (11th ed. 2019).

Final Draft – June 2021 – ALL MARKUP

Under 28 U.S.C. § 534(a)(1) and (4), the U.S. Department of Justice collects criminal identification, crime, and other records and may provide such information to federal government officials for their official use.⁶ The TGRAs are arms of sovereign tribal governments and enter this MOU in that capacity. The TGRAs are permitted to submit fingerprints to the FBI through the NIGC to obtain and use CHRI if they have executed this MOU with the NIGC.

Commented [A6]: Puyallup suggested changes

Accepted

V. Responsibilities

A. The NIGC will:

1. Pursuant to the FBI-NIGC Memorandum of Understanding re: noncriminal justice fingerprint submissions (January 17, 2020) (hereinafter FBI-NIGC MOU), provision I, accept fingerprint submissions that are properly and adequately completed for purposes of 25 C.F.R. §§ 502.14(a) – (c) and 502.19(a) – (c). If the NIGC amends its regulations to permit the fingerprinting of new or additional categories of primary management officials and/or key employees, this MOU will apply to the NIGC’s acceptance of their fingerprints and the resulting CHRI.
2. Convert properly submitted fingerprint card submissions into an electronic format and forward them to the FBI via a means acceptable to the FBI. The NIGC agrees to comply with the CJIS Security Policy (CSP).
3. Collect and remit the FBI’s fee for the processing of the applicant fingerprint submission.⁷
4. Provide the TGRA with a monthly accounting and assessment of fingerprint fees due by the [date] of every month.
5. Disseminate CHRI to the authorized TGRA representatives. Such disseminations will only contain CHRI on a particular applicant and will not contain the NIGC’s recommendations or conclusions.
6. Provide operational, technical, and investigative assistance with regards to security incidents.

Commented [A7]: San Manual is concerned that the MOU does not allow fingerprint processing for PMOs and KEs under NIGC regulations 25 CFR 502.14/19(d).

Response: Because the FBI-NIGC MOU limits fingerprint processing to 25 CFR 502.14/19(a)-(c), NIGC cannot address the Band’s concern. The FBI decides the perimeters of CHRI use and dissemination.

Wichita objects to the exclusion of TGRA Commissioners and staff from the definition of KE.

Response: FBI explicitly requested that NIGC instruct Tribes that FBI will not—at this time— process fingerprints for TGRA Commissioners and staff. Originally the MOU contained such restriction but Tribes indicated that they are well aware of it and, therefore, the restriction was an unnecessary inclusion in the MOU. So it was removed.

Response to both: The NIGC Chair has announced that the Commission will be undertaking a review of the KE and PMO definitions in the near future.

Commented [A8]: This sentence was added so that tribes will not have to enter into a new MOU if the Commission changes its regulations.

Commented [A9]: Puyallup suggested changes

Accepted in part. As to the word, “disseminate,” please see explanation on page 1.

⁶ See also 28 C.F.R. § 20.33(a)(2) (“Criminal history record information contained in the III System and the FIRS may be made available: ... (2) To federal agencies authorized to receive it pursuant to federal statute or Executive order ...”).

⁷ See 25 C.F.R. §§ 514.15 – 514.17; FBI Criminal Justice Information Services Division, User Fee Schedule, 83 Fed. Reg. 48335-01 (Sept. 24, 2018).

Final Draft – June 2021 – ALL MARKUP

7. Provide an authorized, secure telecommunication interface with the FBI CJIS.
8. Provide timely information on all aspects of the CSP, the Next Generation Identification Audit, Noncriminal Justice Access to CHRI, Policy Reference Guide (NGI) information, and other related programs by means of technical and operational updates, newsletters, and other documents.
9. Pursuant to the FBI-NIGC MOU, provision VI(I), “provide appropriate training regarding the responsibilities of [the FBI-NIGC] MOU to [tribal officials] whose information sharing activities are covered by the provisions of [the] MOU.” Also provide training assistance and up-to-date materials to designated tribal officials.
10. Pursuant to the FBI-NIGC MOU, provision VI(J), “audit the handling and maintenance of [CHRI] in electronic and paper recordkeeping systems to ensure that appropriate security and privacy protections are in place.” Such audits will occur primarily through the use of questionnaires, on-site inquiries and testing, observations, and interviews. At the NIGC’s discretion, audits may include the use of document requests.⁸
11. Appoint the NIGC CJIS Systems Officer (CSO) as the point-of-contact for this MOU, including any issues or concerns.
12. Promptly notify the TGRA of any impending FBI audit, after being provided notice of that audit by the FBI.

B. The TGRA will:

1. Modify its fingerprint operating systems to meet CSP requirements and the NIGC’s connectivity requirements, ~~unless processing fingerprints by hard card submissions.~~ Requests for exceptions from the NIGC’s connectivity requirements may be submitted to the NIGC ISO for review and approval prior to their implementation. If fingerprints are processed by hard card submissions, they are exempt from the requirements outlined in this provision.
2. Make reasonable efforts to ensure that personally identifiable information (PII) is relevant, accurate, timely, and complete before submitting it to the NIGC.⁹

⁸ See CSP section 5.11.

⁹ See FBI-NIGC MOU at VI(F).

Commented [A10]: Chickasaw and Prairie Band of Potawatomi believe that since they will enter an MOU with NIGC and not FBI, NIGC will facilitate FBI audits of the Tribe’s CHRI – specifically, giving notice to the TGRAs asap that FBI will audit them.

Prairie Band of Potawatomi requests that the MOU be amended to require NIGC to give notice to a TGRA of any impending FBI audit asap, after being alerted of that audit by FBI.

Accepted.

Commented [A11]: There was confusion about this language, interpreting it as mandating an exception process for hard card submissions. Therefore, it was modified for clarity purposes.

3. In the event that either Party becomes aware of any inaccuracies in the information PII received from the other Party pursuant to this MOU that would impact the Party's ability to assess employment or licensing eligibility, the information recipient will promptly notify the information provider so that corrective action may be taken.¹⁰
4. Comply with 28 C.F.R. § 50.12(b). Prior to taking an applicant's fingerprints, the TGRA will provide the applicant a copy of the Non-Criminal Justice Applicant's Privacy Rights notice and the FBI's Privacy Act Statement, in writing¹¹, using the most current versions of each as provided by FBI CJIS at:
<https://www.fbi.gov/services/cjis/compact-council/privacy-act-statement> and
<https://www.fbi.gov/services/cjis/compact-council/guiding-principles-noncriminal-justice-applicants-privacy-rights>.¹²
5. Comply with 28 C.F.R. § 50.12(b), having written policies and procedures in place to, at minimum, provide the applicant an opportunity to complete or challenge the accuracy of the information in their FBI criminal history record, including:
 - a. advising the applicant in writing of the procedure for obtaining a change, correction, or update to the record as set forth in 28 C.F.R. § 16.34;
 - b. affording the applicant a reasonable time to correct or complete the record (unless they explicitly decline to do so) before denying their gaming license or employment based upon the information in the record;
 - c. choosing to develop written procedures for providing applicants copies of their records for review and possible challenge, correction, or update that require:
 - (i) Verification of the applicant's identity prior to dissemination of the copy to the applicant or an attorney working on their behalf;
 - (ii) Documenting the release of the copy; and

Commented [A12]: Chickasaw contends that this provision will place an undue burden upon it, reporting all inconsistencies between CHRI reports and information found by the TGRA in their due diligence searches. They recommend that the provision be limited to only information that would impact the NIGC's ability to object or concur with licensing.

Response: Accepted in substance, as this provision pertains to each Party's obligations as to PII.

Commented [A13]: Prairie Band of Potawatomi believes that it is an unfair burden to make TGRAs responsible for reporting CHRI inaccuracies. Further, how will this provision be enforced since there is no standard for determining when or whether a party became aware of an inaccuracy? The Tribe recommends that the provision be eliminated or otherwise be more specific as to when the duty to report attaches.

Response: As explained above, this provision is limited to each Party's obligations as to PII. Further, the provision is now narrowed to inaccuracies that impact the party's ability to assess employment or licensing eligibility.

¹⁰ *Id.* VI(G).

¹¹ Written notification includes electronic notification, but excludes oral notification.

¹² See also NGL, *supra* at 13.

(iii) Marking the copy in some manner to distinguish it as the applicant's copy, not the original. (e.g., watermark). ~~To be clear, t~~The copy must not be reused for any other purpose.

Commented [A14]: Puyallup suggested change

Not accepted. Please see the explanation on page 1 as to the word "disseminate."

d. Or, instead of sub-section (c) herein, electing not to provide applicants copies of their FBI criminal history records by developing a written policy prohibiting the release of the records for such purpose and directing applicants to the FBI's process for obtaining a copy (set forth in 28 C.F.R. §§ 16.30 – 16.34 and ~~the~~ FBI's website, <http://www.fbi.gov/about-us/cjis/background-checks>).¹³

6. Comply with 28 C.F.R. § 20.33(d): CHRI "shall be used only for the purpose requested," 28 C.F.R. § 20.21 and CSP section 4.2.1.

7. Comply with NGI's Reuse standard: ~~do~~ "not subsequently re-use CHRI for unrelated needs, even if new needs are covered by a recognized/approved authority."¹⁴ This ~~standard prohibits includes~~ sharing it with applicant's spouse, household, other family members, tribal leadership, tribal agencies not involved in employing or licensing ~~kes-KEs~~ or ~~pms-PMOs~~, human resource departments, potential employers, and state gaming or licensing agencies. ~~To be clear, e~~Even if the use of CHRI may be necessary to satisfy state licensing requirements, CHRI from the NIGC cannot be used for such purpose – a new record request to the FBI through a non-NIGC process must be made in such instance.¹⁵

Commented [A15]: Puyallup comments #2

Accepted

8. Comply with NGI's Residual Access standard: limit residual access to CHRI "to only the minimum level necessary to accomplish oversight responsibilities" by a state gaming agency (such as access to CHRI as part of an audit or review of licensing during a regulatory inspection) or by an inspector general's office.¹⁶ And establish controls to reasonably prevent unauthorized CHRI disclosure.¹⁷

9. Set forth on the Notice of Results (NOR), the job title or position of the ~~ke-KE~~ or ~~pme-PMO~~ so that the NIGC may confirm that such job title/position comes within the perimeters for the NIGC to request CHRI from the FBI.

¹³ See also 28 C.F.R. § 20.34; NGI, *supra* at 17.

¹⁴ NGI, *supra* at 3; see also *id.* at 4.

¹⁵ *Id.*

¹⁶ *Id.* at 10.

¹⁷ *Id.*

Final Draft – June 2021 – ALL MARKUP

10. Acknowledge the NIGC’s obligation under the FBI-NIGC MOU, provision VI(J), and provide the NIGC representatives access to CHRI that was obtained through this MOU for purposes of inspection and/or audit to ensure compliance with this MOU.

11. If an arm of a self-regulation tribe, grant the NIGC representatives access to the Class II tribal background investigation and licensing files corresponding with the CHRI that was obtained through this MOU for the purposes outlined in #10 of this section.

Commented [A16]: Jamul requests that this section be limited “to the extent necessary to ensure requirements of the MOU and applicable federal requirements.”
Accepted in substance.

12. Fully cooperate with NIGC audits as described in provision V(A)(10) of this MOU.

13. Notify the NIGC, on a monthly basis, of the following licensing information associated with the dissemination of CHRI for a fingerprinted applicant that does not result in a submission of a NOR: a) the reason for the fingerprint submission and b) if the submission was in error, the steps taken to correct the process that created the error.

Commented [A17]: Puyallup
Not accepted. Please see page 1.

14. Comply with the FBI CJIS Security Policy (CSP) and all annual updates to it, currently found at <https://www.fbi.gov/services/cjis/cjis-security-policy-resource-center> .An appendix attached to this MOU outlines the present primary requirements of the CSP.

Commented [A18]: Wichita is concerned with the ambiguities between the federal regulation governing outsourcing (28 CFR 906.2(a)(2)) and the CSP. Specifically, they claim that the MOU’s *access* language is much broader than the *made available* language of the federal regulation, placing an arbitrarily higher burden on Tribes related to when CHRI is made available to private contractors. Further, they contend that the NIGC has not issued clear guidance on its interpretation of these phrases. Wichita requests that the NIGC clarify how the regulatory *made available* language will be employed and provide clear guidance on when outsourcing agreements and their modification is necessary.

15. Comply with the NGI and all annual updates to it.

Response: The Appendix is only a guidance document, outlining the primary requirements of the CSP. The MOU’s obligation is that the Tribe abide by the CSP and its direction/requirements as to the Outsourcing Standard. Further, 28 CFR 906.2 is a regulation of the National Crime Prevention and Privacy Compact Council, not the NIGC. NIGC, therefore, must defer to the Council’s interpretation of it. Finally, the NIGC is in the midst of developing a guidance process to assist Tribes navigate the outsourcing requirements, including whether such an agreement is necessary.

16. Ensure that if and when the TGRA’s Local Agency Security Officer (LASO) changes, the new LASO will review a copy of this MOU within ten business days of assuming the position as well as notify the NIGC Information Security Officer (ISO) (iso@nigc.gov) of their name and contact information within that timeframe.

~~16.~~17. Comply with this MOU as to new or additional categories of primary management officials and/or key employees, if they are added to NIGC regulations.

Commented [A19]: This sentence was added so that tribes will not have to enter into a new MOU if the Commission changes its regulations.

VI. Effective date, Suspension, Modification, and Termination

Final Draft – June 2021 – ALL MARKUP

A. Term of MOU

1. This MOU may be executed in one or more counterparts. Each shall constitute an original. A signature produced by facsimile shall be deemed an original signature and shall be effective and binding for purposes of this MOU.
2. This MOU shall become effective upon the signature of both Parties and will remain in effect until terminated. To be clear, this agreement remains in effect, regardless of personnel changes to the Parties' signatories below.

Commented [A20]: Puyallup

Accepted

B. Modification

1. This MOU may be modified at any time by written consent of both Parties.
2. If the Parties desire to modify this MOU, they will provide written notification to the other Party at least thirty (30) days prior to the requested modification.
3. A written amendment to this MOU shall be effective upon the signature of both Parties.

C. Suspension

1. The NIGC may suspend the performance of services under this agreement if it determines that the TGRA has -breached any term of it.
2. CHRI dissemination to the TGRA will cease upon suspension of services. During this time period:
 - a. The TGRA may use CHRI that was already communicated/received for IGRA purposes —employment and licensing of PMO and KE;
 - b. CHRI requested prior to the suspension of services will automatically be communicated to the TGRA upon restoration of services; and
 - ~~a~~c. Suspension of services does not impact NIGC's regulatory requirements and deadlines.
- ~~2~~.3. The NIGC will provide written notice of such suspension to the TGRA at least thirty (30) days prior to the suspension along with a description of all issues that require correction or rectification prior to services being restored, unless, the NIGC

Commented [A21]: Puyallup

Not accepted. Please see page 1.

Commented [A22]: Chickasaw and Prairie Band of Potawatomi suggest that this provision is overly vague as to the practical implications of suspending CHRI services and requests that NIGC address:

- 1) Will NOR deadlines or licensing deadlines be tolled pending resolution of the suspension?
- 2) Will CHRI due to be disseminated prior to the suspension be automatically disseminated upon restoration?
- 3) Will TGRAs be able to use their already disseminated CHRI during the suspension period?

Response:

- 1) Regulatory deadlines cannot be tolled by an MOU. That being said, the NIGC Chair has prosecutorial discretion in bringing an enforcement action against a Tribe for failure to meet regulatory deadlines.
- 2) Yes.
- 3) Yes.

has a reasonable basis for concluding that CHRI is at imminent risk and such circumstances warrant immediate suspension.

3.4 Upon notice under C(3), the TGRA may request an additional 30-day time period to respond, remedy the breach or submit a written plan of action that addresses remedies the breach within a time frame period agreed upon with the NIGC. NIGC will review the TGRA's request, approving, modifying, or denying it.

D. Termination

1. The NIGC will promptly notify the TGRA if the NIGC concludes that it must cease disseminating CHRI to it due to:
 - a. the TGRA's inability to remedy a breach of any term of this MOU within the time period set forth in C(3) (if the TGRA does not submit a request under C(4), above) or within the time period set forth in C(4);
 - b. a second failure to comply with any condition of suspension under C due to finding of imminent risk this MOU; or
 - a-c. a third suspension under C.
2. The NIGC will provide written notice of the termination to the TGRA at least thirty (30) days prior to such termination.
3. The TGRA may terminate this MOU, at any time, upon written notice of withdrawal to the NIGC. If the TGRA desires to terminate this MOU, it will provide written notification to the NIGC at least thirty (30) days prior to termination.
4. In the event of termination, the following rules apply:
 - a. The Parties will continue participation in, and compliance with, this MOU, financial or otherwise, through the effective date of termination;
 - b. All information and rights therein received under the provisions of this MOU prior to the termination will be retained by the Parties, subject to the provisions of this MOU; and
 - c. CHRI dissemination to the TGRA will cease on the date of termination, unless suspended prior to such date due to the existence of imminent risk.

Agreed to by:

Commented [A23]: San Manuel suggests that NIGC allow additional extensions of time that are granted for good cause or an exceptional showing of good cause.

Response: Instead, the Commission removed the 30-day timeframe, allowing TGRAs to request the exact time period they need to fix the problem. This saves TGRA and NIGC resources by streamlining the extension request process.

Commented [A24]: Please note that this language was removed to create the two step suspension / termination process.

Commented [A25]: Jamul suggests that "the additional 30 days to respond would be triggered automatically upon the request of a TGRA, unless the NIGC makes a reasonable determination that the additional 30 days would cause substantial harm or imminent risk."

Not accepted. Automatic approvals do not allow NIGC input or oversight.

Commented [A26]: Puyallup

Not accepted

Commented [A27]: Jamul requests that the suspension and termination provisions be revised so that NIGC is required to first go through the suspension process prior to terminating a TGRA's access to CHRI OR allow a TGRA to respond to and/or institute corrective action in response to a termination notice.

Accepted. The suspension and termination provisions have been revised to require a two-step process.

Commented [A28]: Puyallup comments #2

Accepted

Commented [A29]: Puyallup comments #2: Suggested "Compliance with MOU" instead of "participation"

Accepted in substance.

Commented [A30]: Puyallup
Not accepted

Final Draft – June 2021 – ALL MARKUP

_____ and National Indian Gaming Commission
Name of TGRA Office

Name of Authorized TGRA Official (PRINT)
(PRINT)

Name of Authorized NIGC Official

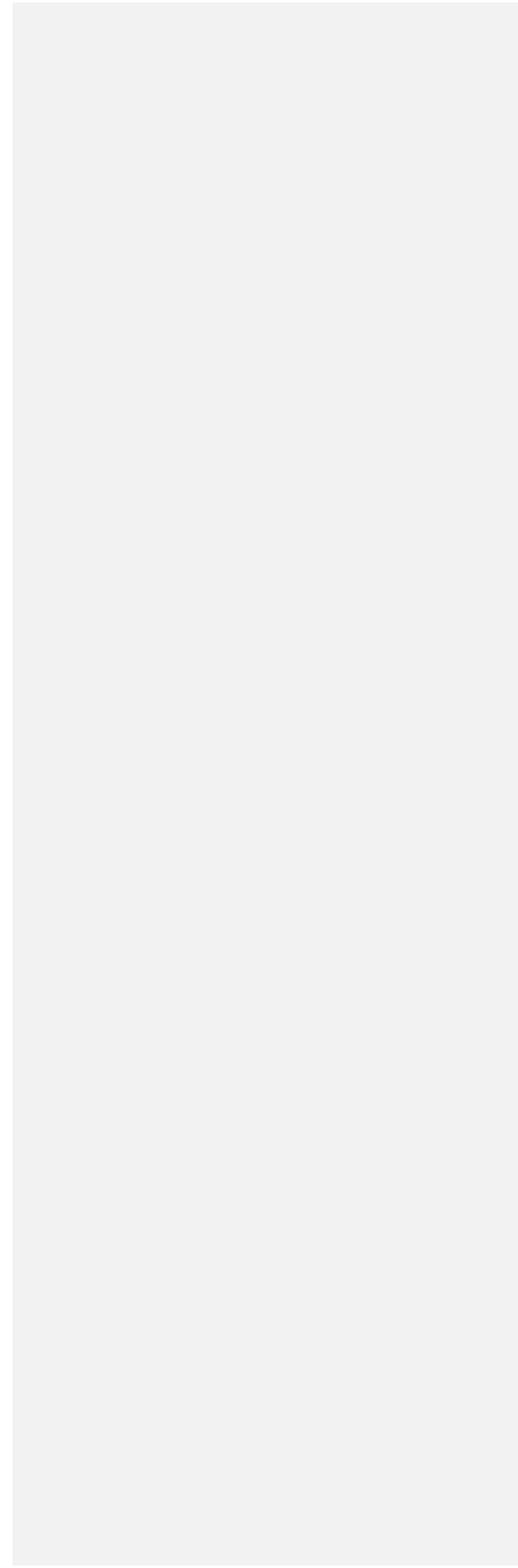
Signature of Authorized TGRA Official

Signature of Authorizing NIGC Official
(NIGC CJIS Systems Officer-)

Date

Date

Name of TGRA's LASO, memorializing receipt of a copy of this MOU



Guidance Appendix: CJIS Security Policy – summary of primary requirements

In the MOU, the Tribe-TGRA agreed to comply with the FBI CJIS Security Policy (Policy). The entire Policy may be found at <https://www.fbi.gov/services/cjis/cjis-security-policy-resource-center>

To aid the Tribe-TGRA in complying with the Policy, the following summarizes its primary requirements:

1. Local Agency Security Officer (LASO) –
 - a. The Tribe or TGRA shall appoint a LASO to function as the point of contact for security and audit related issues.
 - b. The LASO shall coordinate Policy compliance for the TGRA and undertake the duties set forth in Policy section 3.2.9, including establishing and maintaining a current list of authorized personnel with access to CHRI (sections 5.5.2 & 5.5.2.4); providing that list to the NIGC Information Security Officer (ISO) (iso@nigc.gov); updating the list when changes occur; and providing the updated list to the NIGC ISO also when changes occur (<http://bit.ly/AUserList>).
 - c. The LASO will complete the required training set forth in Policy section 5.2.2 prior to assuming duties and annually thereafter.
2. Non-Channeler Outsourcing Standard –
 - a. Outsourcing that allows an external entity to access CJI and/or CHRI obtained or maintained by the Tribe's TGRA is not permitted without an FBI-approved non-channeler outsourcing contract.

The TGRA must obtain the FBI CJIS Compact Officer's written approval prior to entering into an outsourcing contract or granting limited CJI or CHRI access to another entity (other than the Tribe's TGRA) for purposes of

¹ This Guidance Appendix is just that: a guidance document to use in conjunction with the CJIS Security Policy (CSP) to facilitate compliance with the CSP.

Commented [A31]: To avoid confusion, the title of this document is now *Guidance Appendix*, because it is only an aide to assist Tribes understand and implement the CSP obligations.

Commented [A32]: Puyallup
Accepted

creating or maintaining the computer system(s) needed to accept or house the CHRI.² For such purpose, the TGRA shall send the the FBI CJIS Compact Officer a letter requesting approval and a copy of all proposed contracts, with a copy to the NIGC ISO (iso@nigc.gov). All proposed and approved contracts must require third parties to implement standards as stringent as those in 28 C.F.R. part 906, specifically Section 906.2(c) and provide evidence that they in fact do so.

3. Security Awareness Training –

- a. The TGRA shall ensure that all persons who - access, process, read, maintain CJI and/or CHRI or the systems used to process, transmit, or store CJI / CHRI or have unescorted access to a secure location with CJI / CHRI - complete the appropriate level of CJIS security awareness training required for each person's access and duties. Level One is for persons with unescorted access to a physically secure location; Level Two is for all authorized personnel with access to CJI; Level Three is for all authorized personnel with both physical and logical access to CJI; and Level Four is for all Information Technology personnel.
- b. This security awareness training must be completed for all individuals identified in the paragraph above within six (6) months of executing the NIGC MOU and all new employees within six (6) months of being assigned the duties or having access and biennially thereafter. The TGRA will document each instance when its employees receive this training and retain documentation for a minimum of two (2) years.

4. Security Incident Response –

- a. The TGRA shall create and keep current an Incident Handling policy, in accordance with CSP section 5.3, which outlines response procedures for all security incidents relating to CJI / CHRI and the system(s) used to access, store, and transmit them. This policy must include incidents involving employees, contractors, and third party users.
- b. The procedures shall include incident handling capability for security incidents that includes preparation, detection and analysis, containment, eradication, and

² CJIS Security Policy (Policy) section 5.1.1.7.

recovery³ as well as tracking and documenting each incident, including user response activities.⁴

- c. Within six (6) months of executing the NIGC MOU, the LASO shall implement the Incident Handling procedures, reporting incidents to the NIGC ISO (iso@nigc.gov), using Policy Appendix F.1, Security Incident Response Form.
- d. Initial reports of security incidents shall be made to [the NIGC ISO \(iso@nigc.gov\)](mailto:iso@nigc.gov) **within 24 hours of detection.**

5. Media Protection –

- a. The TGRA shall create and keep current a policy and procedures for securing CJI and CHRI media (electronic or paper/hard copy) from unauthorized access or disclosure in accordance with Policy section 5.8.
- b. **The procedures shall require securely stored CJI and CHRI media. Specifically, digital and physical media must be stored in secure locations or controlled areas that are restricted to authorized personnel. If physical and personnel restrictions are not feasible then the CJI and CHRI shall be encrypted per Policy section 5.10.1.2 (FIPS 197 certified).**
- c. The procedures should require encryption of transported digital media at FIPS 140-2 certified. If encryption is not feasible, physical controls to ensure the security of the data, including tangible data, must be instituted.
- d. The TGRA must document its compliance with the policy and procedures. Internal audit records, documenting audits of the TGRA’s implementation of and compliance with the policy and procedures, must be retained for at least one (1) year. Unless otherwise specifically stated in the Policy, other documents demonstrating compliance with the policy and procedures must be maintained in accordance with the TGRA or Tribe’s records retention and internal audit schedule.
- e. The TGRA will destroy CJI and CHRI in accordance with Policy section 5.8 by:

Commented [A33]: Chickasaw asserts that this provision lacks specificity with regard to restrictions on access to secure locations and/or controlled areas. And they request that NIGC clarify the difference between secure locations, controlled areas, and provide examples of how to create a controlled area.

Response: This Appendix is only a guidance document, summarizing the primary requirements of the CSP. Abiding by the CSP is a requirement of the MOU.

³ Policy section 5.3.2.1.

⁴ Policy section 5.3.4.

- i. overwriting at least three (3) times or degaussing digital media prior to disposal or release for reuse by unauthorized individuals;
- ii. shredding, cutting up, or incinerating inoperable digital media and physical media;
- iii. maintaining written documentation, in accordance with the TGRA or [the](#) Tribe's records retention and internal audit schedule, of the steps taken to sanitize or destroy electronic and physical media; and
- iv. having all media destroyed by - or witnessed by - tribal personnel with authorized access to CJI and CHRI, including when destruction is contracted to a third party company.

Commented [A34]: Puyallup comments #2 - finds this confusing

Response. It appears sufficiently clear.

6. Access Control –

- a. The TGRA shall create and implement a physical protection policy and procedures in accordance with Policy section 5.5 to ensure that CJI, CHRI, and information system hardware, software, and media that contain, access, or transmit them are physically protected through access control measures.
 - i. The policy shall incorporate, comply, and implement the requirements of Policy sections 5.5.1 – 5.5.2.4 and 5.5.4 – 5.5.6.2.

7. Controlled Area –

- a. The TGRA shall designate and prominently post secure areas for accessing, processing, and storing CJI and CHRI. Access to such areas shall be limited to authorized personnel only during CJI / CHRI access, transmitting, and/or processing. When unattended, the secure area, room, or storage container shall be locked.
- b. The TGRA must maintain a list of authorized personnel with access to CJI and CHRI or shall issue credentials to authorized personnel.
- c. The TGRA must control all physical access points and shall verify individual access authorizations before granting access. Unauthorized persons must be escorted by authorized personnel at all times in secure locations.

- d. Information system devices that display CJI/CHRI shall be positioned to prevent unauthorized individuals from accessing and viewing CJI/CHRI.

8. Formal Audits and Audit Record Retention –

- a. The TGRA must conduct an internal audit of its compliance with the NIGC MOU and the Policy.
- b. The TGRA will be subject to annual audits, including information technology security audits, by [the NIGC](#) to ensure compliance with the MOU and the Policy and must fully cooperate with the audits.
- c. The TGRA must implement audit and accountability controls to ensure its information systems generate audit records for significant information system security events, specifying which system components carry out auditing activities.
- d. The TGRA shall produce system-generated audit records - at the application and/or operating system level - that contain sufficient information to establish what events occurred, the sources of the events, and the outcomes of the events, and time stamps. If an automated system is not used, manual recordings must occur. These records shall be retained for at least one (1) year. The TGRA must periodically review and update the list of defined auditable events in accordance with Policy sections 5.4.1.1 and 5.4.1.1.1.
- e. The TGRA’s information system shall provide alerts to the LASO in the event of an audit processing failure (e.g., software/hardware errors, failures in the audit capturing mechanisms, and audit storage capacity being reach or exceeded).
- f. [The TGRA shall designate an employee/position to review and analyze information system audit records for indications of inappropriate or unusual activity, investigate suspicious activity or suspected violations, report findings to the LASO within 24 hours, and to take necessary actions. This audit must be conducted at a minimum once a week.](#)
- g. [The TGRA, along with the NIGC, may be selected for a triannual audit by the FBI CJIS staff.](#)⁵

⁵ Policy sections 5.11.1.1 and 5.4.6.

Commented [A35]: Chickasaw believes that this requirement is overly broad and requests that NIGC clarify whether:

- 1) Whether TGRAs will be required to notify the NIGC of its designation;
- 2) Whether the designated individual must be authorized to access CHRI;
- 3) What type of position should be designated in order to comply with the requirement (e.g., IT, investigatory?)

Response: This Appendix is only a guidance document, summarizing the primary requirements of the CSP. Abiding by the CSP is a requirement of the MOU.

Prairie Band of Potawatomi asks that this requirement be struck from the Appendix, as appointing a LASO is overly burdensome to TGRAs with limited staffing capabilities. Plus, the LASO may need skills in IT, forensics, and human resources.

Response: Same as above. A LASO is required by the CSP, Section 3.2.9.

Commented [A36]: Chickasaw and Prairie Band of Potawatomi believe that since they will enter an MOU with NIGC and not FBI, NIGC will facilitate FBI audits of the Tribe’s CHRI – specifically, giving notice to the TGRAs asap that FBI will audit them.

Prairie Band of Potawatomi requests that the MOU be amended to require NIGC to give notice to a TGRA of any impending FBI audit asap, after being alerted of that audit by FBI.

Response: A new provision in the MOU requires NIGC to “promptly notify the TGRA of any impending FBI audit, after being provided notice of that audit by the FBI.”

9. Personnel Security – If the state in which a TGRA/Tribe’s personnel access CHRI has enacted state law mandating fingerprint-based records checks for non-criminal justice access to criminal history information and the Tribe has a legal means to obtain fingerprint-based records check for its personnel through such process, the Tribe will ensure these checks are performed. Please note that not all states require it and not all tribes have legal means to obtain it.⁶

10. Identification and Authentication –

- a. The TGRA shall ensure access to systems and networks used to process, store, or transmit CJI/CHRI [and](#) require individual authentication to verify that a user is authorized access to such information. This includes persons who administer and maintain these systems and networks. Unique identifiers may take the form of a full name, badge number, serial number, or other unique alphanumeric identifier.
- b. The TGRA agrees that all authorized users will uniquely identify themselves **before** the user is allowed to perform any actions on the system.
- c. The TGRA shall ensure that all user IDs belong to currently authorized users and keep current identification data by adding new users and disabling or deleting former users.
- d. Passwords shall meet standards in Policy section 5.6.2.1.
- e. The TGRA shall establish an identifier and authenticator management process in accordance with Policy section 5.6.3.

11. Configuration Management –

- a. The TGRA shall maintain a current complete network topological diagram in accordance with Policy section 5.7.1.2, depicting the interconnectivity of its systems and networks used to process, transmit, or store CJI/CHRI.
- b. The TGRA shall protect the diagram from unauthorized access in accordance with Policy section 5.5. During the audit process, the TGRA shall provide the diagram to NIGC and/or FBI.

⁶ Policy section 5.12.

12. System and Communications Protection and Information Integrity – The TGRA shall implement the proper safeguards to ensure the confidentiality and integrity of CJI and CHRI in accordance with Policy section 5.10, including but not be limited to:

- a. Encrypting data during transmission (FIPS 140-2 certified) and at rest outside the boundary of the physically secure location (FIPS 197 certified).
- b. Implementing firewalls.
- c. Using intrusion detection tools.
- d. Using separate Virtual Local Area Network for voice over internet protocol.
- e. Adhering to proper patch management.
- f. Using software to detect and eliminate malware, spam, and spyware.

13. Mobile Devices –

- a. The TGRA shall develop security controls for mobile devices allowing access to CJI and CHRI in accordance with Policy sections 5.13.2 - 5.13.4 and 5.13.7. Devices that have had any unauthorized changes made to them (including but not limited to being rooted or jailbroken) shall not be used to process, store, or transmit CJI data at any time.
- b. The TGRA shall develop additional or enhanced incident reporting and handling procedures to address mobile device operating scenarios in accordance with Policy section 5.13.5. Special reporting procedures for mobile devices shall apply in the following situations:
 - i. Loss of device control. For example:
 - 1. Device known to be locked, minimal duration of loss
 - 2. Device lock state unknown, minimal duration of loss
 - 3. Device lock state unknown, extended duration of loss
 - 4. Device known to be unlocked, more than momentary duration of loss
 - ii. Total loss of device
 - iii. Device compromise
 - iv. Device loss or compromise outside of the United States.

14. Dissemination Log —

Commented [A37]: Removing the addition of "Communication," as FBI uses the word "Dissemination."

- a. The TGRA shall document each release of a criminal history record, CJI, or CHRI in a dissemination log in accordance with CSP section 5.1.1.3, such as copies of a record released to an applicant, an applicant's attorney, or for purposes of an applicant's licensing or employment appeal hearing. This log shall include:

- i. Date of Dissemination.
- ii. Applicant's Name.
- iii. Provider's Name (Released By).
- iv. Requestor's Name & Released To.
- v. SID/FBI Numbers.
- vi. Reason for Dissemination (Why was this information requested? For what purpose?).
- vii. How the information was disseminated (email, fax, certified mail, etc.).

15. Formal Sanctions Process

- a. Employ a formal sanctions process for personnel that fail to comply with information security policies and procedures, in accordance with CSP section 5.12.4.